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BOARD MEETING  
STATE OF CALIFORNIA  
INTEGRATED WASTE MANAGEMENT BOARD

SOUTH COAST AIR QUALITY MANAGEMENT DISTRICT  
GOVERNMENT CENTER  
21825 COPLEY DRIVE  
AUDITORIUM  
DIAMOND BAR, CALIFORNIA

TUESDAY, OCTOBER 23, 2001  
9:30 A.M.

JAMES F. PETERS, CSR, RPR  
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PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

APPEARANCES

BOARD MEMBERS

Linda Moulton-Patterson, Chairperson

Dan Eaton

Steven R. Jones

Jose Medina

Michael Paparian

David Roberti

STAFF

Mark Leary, Executive Director

Kathryn Tobias, Chief Counsel

Julie Nauman, Deputy Director

Rubia Packard, Assistant Director

Pat Schiavo, Deputy Director

Michael Bledsoe, Staff Counsel

Mark de Bie

Tom Estes

Judith Friedman

Martha Gildart

Blanche Harbridge-Wright

Jerry Hart

Albert Johnson

Keith Kennedy

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APPEARANCES CONTINUED

STAFF CONTINUED

Sue Markie

Deborah McKee, Executive Secretary

Phil Moralez

John Nuffer

Dianne Ohiosumua

Dianne Range

Frank Simpson

Susan Villa

Scott Walker

Shirely Willd-Wagner

Tabetha Wilmon

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INDEX		PAGE
I	Call to Order	1
II	Roll Call and Declaration of Quorum	1
III	Opening Remarks	1
	Diamond Bar City Manager Laurie	3
IV	Reports and Presentations	5
V	Consent Agenda	22
VI	Continued Business Agenda Items	25
VII	New Business	25
	Permits, LEA and Facility Compliance	25
1.	Consideration of a Revised Solid Waste Facility Permit for Allied Imperial Landfill, Imperial County	25
2.	Consideration of a Revised Solid Waste Facility Permit for Monofill Facility, Imperial County	27
3.	Consideration of a Revised Solid Waste Facility Permit for the Visalia Disposal Site, Tulare County	31
4.	Consideration of a Revised Solid Waste Facility Permit for Covanta Stanislaus, Inc., Stanislaus County	
5.	Consideration of a Revised Solid Waste Facility Permit for West Valley Material Recovery Facility, San Bernardino County	51
6.	Consideration of a New Standardized Solid Waste Facility Permit for the Central Compost Site, Sonoma County	53
7.	Consideration of Standardized Composting Permit for Tulare County Compost and Biomass, Inc., Tulare County	55

INDEX CONTINUED	
	PAGE
8. Semi-Annual Update and Publication of the Inventory of Solid Waste Facilities Violating State Minimum Standards	68
9. Consideration of Approval of New Sites for the Solid Waste Disposal and Codisposal Cleanup Program	103
Afternoon Session	119
10. Discussion of Board Direction on Alternative Daily Cover	120
Waste, Prevention and Market Development	180
11. Consideration of Approval of Rigid Plastic Packaging Container Compliance Agreements for Compliance Years 1997, 1998 and 1999	180
12. Consideration of Approval of Designation of the Waste Reduction Awards Program's WRAP of the Year Winners for 2001 consent	
13. Consideration of Approval of a Contractor for the Multiple Recycled Product Trade Shows Contract	203
Executive, Administrative and Policy	205
14. Consideration of Adoption of the Board's 2001 Strategic Plan	205
15. Consideration of Approval of Consulting and Professional Services Concepts for Fiscal Year 2001/2002 from the Integrated Waste Management Account	185
16. Consideration of and Request for Direction on Immediate Action Items to Address Environmental Justice Concerns in Board Programs	214
Recess	229
Reporter's Certificate	230

1 PROCEEDINGS

2 CHAIRPERSON MOULTON-PATTERSON: Good morning and  
3 welcome to our October board meeting of the California  
4 Integrated Waste Management Board.

5 Would the Secretary please call the roll.

6 SECRETARY FARRELL: Board Member Eaton?

7 BOARD MEMBER EATON: Here.

8 SECRETARY FARRELL: Board Member Jones?

9 BOARD MEMBER JONES: Here.

10 SECRETARY FARRELL: Board Member Medina?

11 BOARD MEMBER MEDINA: Present.

12 SECRETARY FARRELL: Board Member Paparian?

13 BOARD MEMBER PAPARIAN: Here.

14 SECRETARY FARRELL: Board Member Roberti?

15 Chairperson Moulton-Patterson?

16 CHAIRPERSON MOULTON-PATTERSON: Here.

17 Thank you. We do have a quorum.

18 At this time, I'd like to ask everyone to stand  
19 and join me in the flag salute.

20 (Thereupon the Pledge of Allegiance was  
21 recited.)

22 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
23 much. I'd like to ask everyone to please turn off their  
24 cell phones or pagers to avoid disrupting the meeting.  
25 Thank you very much and on behalf of the Governor and the

1 California Legislature please keep conserving energy. And  
2 in order for us to reduce waste, we've printed a limited  
3 amount of agendas and staff reports and they're out as you  
4 come into the room, I believe.

5 For those of you who would like to speak today at  
6 our meeting, there are speaker request forms also on the  
7 back table. If you wish to address any item on the  
8 agenda, please fill out a slip and the item number and  
9 give it to Ms. Farrell who is sitting right over here, and  
10 she'll make sure that we hear what you have to say on each  
11 item.

12 Lastly, there will be a closed session tomorrow  
13 after lunch. And we have a time certain item. And it's  
14 Item number 30, which will be heard tomorrow between 2:00  
15 and 3:00. Do any members have ex partes, we'll start with  
16 Mr. Eaton.

17 BOARD MEMBER EATON: No, Madam Chair, I believe  
18 I'm up to date. Thank you.

19 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
20 Eaton.

21 Mr. Jones.

22 BOARD MEMBER JONES: Madam Chair, just three  
23 quick ones, Gary Johnson on gas inventory issues; Kelly  
24 Astor and Denise Delmatier on the ADC and composting  
25 issues.

1                   CHAIRPERSON MOULTON-PATTERSON: Thank you.

2                   Mr. Medina.

3                   BOARD MEMBER MEDINA: None to report at this  
4 time.

5                   CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

6                   BOARD MEMBER PAPARIAN: I received a fax  
7 yesterday from John Edwin of Synagro, S-y-n-a-g-r-o,  
8 regarding Item 30.

9                   CHAIRPERSON MOULTON-PATTERSON: Thank you. And I  
10 have none, I'm up to date.

11                   At this time, I would like to introduce Linda  
12 Laurie the City Manager of Diamond Bar, and I just want to  
13 let you know how appreciative we are of all your  
14 hospitality.

15                   DIAMOND BAR CITY MANAGER LAURIE: It's my  
16 pleasure to welcome you to the City of Diamond Bar. And  
17 I'm a little bit of chopped liver for you today. The  
18 Mayor is ill and couldn't reach you himself. The Mayor  
19 Pro Temp Carol Herrera was going to reach you, but she has  
20 a scheduling conflict and will be at the other end of town  
21 attending a parole museum board meeting.

22                   It's our pleasure as staff to support a city  
23 council that engages itself as you're well aware in big  
24 issues and small issues. The staff is always eager to  
25 help them solve whatever the matter is, and they're never



1 afraid to engage. And I'm sure you're aware of that from  
2 your relationship with Alene. And it was her brilliance  
3 that brought you to this facility.

4           This is quite an experiment, I believe. The City  
5 Hall shares the facility with the Southern California Air  
6 Quality Management District. It's in keeping with the way  
7 that the city runs that it doesn't want to waste public  
8 funds on an edifice, but to increase its service to the  
9 community by expanding programs.

10           Our city has approximately 59,000 people, and it  
11 is served by a staff of 38 full-time employees. Needless  
12 to say, we exploit the contract city formula to the  
13 fullest extent possible. And as a result, I'm sure you  
14 will see that we have a fine city here with nice  
15 boulevards, a high quality of life and we are very proud  
16 of the community that we support.

17           I hope when you leave the City of Diamond Bar,  
18 you will remember it for being more than a city with a  
19 freeway that runs through it.

20           Thank you, and I hope you enjoy your time here.

21           CHAIRPERSON MOULTON-PATTERSON: Thank you, again,  
22 Ms. Laurie. It's just lovely and we really appreciate all  
23 the work that your staff and your Mayor and Council have  
24 put in to make us feel comfortable and we look forward to  
25 working with you.

1                   Thank you for being here.

2                   With that, I'll turn it over to Board Member  
3 reports.

4                   Mr. Eaton.

5                   BOARD MEMBER EATON: Madam Chair, just one to  
6 report of note. I think as mentioned a couple of weeks  
7 ago, I had the opportunity to go down to San Mateo and  
8 work with them on they're building a new jail. And I'm  
9 happy to report that they are continuing to do more  
10 projects as it relates to green building and we should be  
11 seeing some more of their applications, I believe, coming  
12 before us. And they are working with Senator Speier and  
13 Senator Sher and others to bring that to fruition. So  
14 they're much on board the train and they're looking  
15 forward to perhaps receiving more help in being a more  
16 shining example already of what can be done with limited  
17 funds.

18                  That's it, thank you.

19                  CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
20 Eaton.

21                  Mr. Jones.

22                  BOARD MEMBER JONES: Thank you, Madam Chair. As  
23 I reported at the briefing, I attended the first  
24 California specific SWANA Mobile Training Course as a  
25 student, September 18th through the 21st. I'm still

1 waiting for the results of that test.

2 (Laughter.)

3 BOARD MEMBER JONES: But since we're pretty close  
4 down here in southern California -- yeah, they'll be  
5 public.

6 (Laughter.)

7 BOARD MEMBER JONES: Since we're pretty close to  
8 the San District, I want to say that John Gulleage from  
9 the San District and one of his engineers were very  
10 instrumental in that class. And I tell you it's something  
11 that, as a board, we should all take a lot of pride in the  
12 fact that we have -- that this pilot program got off to  
13 such a good start in the second phase to actually be able  
14 to train people at landfills on what the California  
15 specific regulations are. And I think it's going to make  
16 a big difference and be part of our legacy.

17 I also want to say that, like many board members,  
18 in fact, like all the board members, we attended the 13th  
19 floor open house at the end of September and they did a  
20 nice job and need to be commended.

21 And if I can just, for a second, I've gotten an  
22 awful lot of phone calls from people, consultants talking  
23 about the Gonzalez issue and trying to attribute some of  
24 those issues to Board policy. Just to set the record  
25 completely straight, I think this Board was unanimous in

1 understanding that what we got in Gonzalez were wrong  
2 numbers. It didn't have anything to do with Board  
3 policies.

4 And that reporting through AB 939 and through the  
5 use of consultants on some of this is critical has got to  
6 be as accurate as possible. It's got to be truthful, and  
7 it's got to be right. And there are an awful lot of  
8 consultants in the audience that's why I wanted to make  
9 sure that the people new this wasn't about board policies,  
10 this was about written numbers.

11 Thanks, Madam Chair.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
13 Jones.

14 Mr. Medina.

15 BOARD MEMBER MEDINA: Thank you, Madam Chair. I  
16 have a number of items to report for today. On September  
17 the 25th at the request of Cal EPA Secretary Winston  
18 Hickox, I visited the city of Tecate, Mexico and met with  
19 the Mayor and the Mayor Elect regarding the siting of a  
20 new landfill for that city.

21 I also attended a public meeting because they're  
22 making a major effort to get public input into this siting  
23 of the new landfill, and it was attended by over 400  
24 members or residents of the City of Tecate.

25 On September 26th and 27th, again, at the

1 invitation of Secretary Hickox, I attended the US/Mexico  
2 10 state retreat. These are the various states on both  
3 sides of the border that meet together in regard to common  
4 concerns. And for the first time there was a major  
5 discussion of the siting of landfills. And this issue has  
6 come to the forefront. And as a result, a subcommittee  
7 will be set up to discuss landfill concerns and we will be  
8 participating on that subcommittee.

9 On October the 3rd, 4th and 5th, I participated  
10 in a tour of the border region, along with other members  
11 of the Waste Board to view sites of significant  
12 environmental concern, including the Tijuana Landfill, the  
13 Tijuana outfall, the Centinela tire pile and the New  
14 River.

15 I think that those of us that were on this tour  
16 were very much moved and impressed by the environmental  
17 concerns that exist along the border and the ones that  
18 need to be addressed and the ones that we can work in  
19 cooperation with the border states.

20 On October the 11th, I attended a meeting with the  
21 city of San Francisco Solid Waste Department, Director  
22 Paul Horcher and with the San Francisco Port Authority,  
23 the port property manager Terry Pecan, to discuss the  
24 organizing of a recycling program for the port of San  
25 Francisco.

1               On October the 22nd, I participated in an event  
2 in the City of Tijuana regarding the donation of 1,200  
3 curbside trash cans which were donated by the City of Los  
4 Angeles to the Tijuana public schools. This was really a  
5 wonderful program and these donated trash cans will  
6 contribute a lot to these schools, in that previously they  
7 had these open drums, no covers. They attracted flies and  
8 vermin, and so they were very difficult to move, and these  
9 new cans that were donated by the City of Los Angeles have  
10 wheels, they're mobile and they have covers, and so they  
11 will add a lot to those schools and they were very  
12 appreciative.

13              There was a representative of that particular  
14 school district that was present, and so it was a very  
15 beautiful program that Cal EPA has recorded. And I want  
16 to recognize our own Paulina Luna who played the major  
17 role in making the arrangements of locating the trash cans  
18 from the City of Los Angeles and also for making all the  
19 arrangements with the Mexican authorities and helping to  
20 put together a very good program.

21              And that concludes my report for today.

22              CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
23 Medina for your leadership in the on-the-border issues.  
24 We really appreciate it.

25              Mr. Paparian.

1               BOARD MEMBER PAPARIAN: Thank you, Madam Chair.  
2 I have several items that I wanted to mention. First of  
3 all, I'd like to thank Jill Jones of the Office of  
4 Organizational Effectiveness and Renee Lawver for all  
5 their help with the project that I'm involved with, the  
6 Cal EPA, EMS headquarters project. We've had two meetings  
7 of the Steering Committee for that project and both of  
8 these women have been really instrumental in the meetings  
9 being very successful and well run. I wanted to pass  
10 along my thanks to them.

11              On electronics waste, there's a couple of items I  
12 wanted to mention. In August the Electronics Industry  
13 Alliance put out a call for proposals for electronics  
14 waste pilot projects that they were planning to fund. On  
15 very short notice, Mark Kennedy from my staff worked with  
16 localities from around the State in compiling proposals.

17              We wound up getting 62 submitted proposals  
18 representing 100 event locations in California. We  
19 submitted these to the Electronics Industry Alliance and  
20 unfortunately they did not choose any of our proposals in  
21 California. They went with three proposals primarily on  
22 the east coast.

23              But we will continue to work with the industry.  
24 If they come up with additional pilot projects, we'll try  
25 to get some of those into California.

1           But I think that what this really shows is on  
2 very short notice 62 localities were able to come up with  
3 proposals. It really shows a lot of pent up demand for  
4 action and activity in this area. There have been some  
5 good things that have been going on in California. I'll  
6 mention just one. Best Buy in Sacramento this coming  
7 Friday and Saturday is going to have a collection event  
8 for electronics waste. And we'll be looking to post some  
9 of the events like this and others on the Board's web  
10 site, the electronics page on the web site.

11           I've had the opportunity to speak with and work  
12 with a number of electronics industry folks over the past  
13 month. I've spent some time with the Environmental  
14 Committee of the Silicon Valley Manufacturers  
15 Association -- Manufacturers Group, excuse me, as well as  
16 a meeting of the National Consumer Electronics Association  
17 a few weeks ago.

18           In addition, I've had the opportunity to see a  
19 few interesting sites around California, including the  
20 Lakin Tire facility, the Bradley Landfill, the Azusa Tire  
21 Monofill and the New Way Landfill over the past few weeks.

22           And then I'll just finally mention that I did  
23 attend the hearing of Senator Romero's urban landfills  
24 special committee, where I just -- I didn't speak. Mark  
25 Leary was the representative of the Board speaking and



1 Julie also were speaking at that hearing, and did an  
2 excellent job at the hearing.

3 I also attended the EIR hearing on the Puente  
4 Hills Landfill that was held that same evening. I found  
5 that to be quite interesting, that community meeting  
6 workshop on that facility.

7 The one other meeting that I'll highlight, Kit  
8 Cole of my staff has been working with facilities and  
9 building people within State government and federal  
10 government on procurement and green buildings related  
11 issues. And she helped put together a roundtable on  
12 the -- we'll call it the Federal Facilities Roundtable  
13 about a week ago, but actually it was quite a few people  
14 from State agencies and federal agencies getting together  
15 to share experiences on green building and procurement  
16 issues. It was very well attended and I think a  
17 successful meeting for the folks involved.

18 Thank you.

19 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
20 Paparian.

21 I had the opportunity of presenting the CalMats  
22 award to the Los Angeles Children's Museum. At the their  
23 request, we presented it at Resida Elementary School and  
24 we were able to see what the school children had done with  
25 recycled materials, and it was really impressive.

1           Also, I did want to congratulate also the 13th  
2 Floor for their open house. They certainly educated the  
3 Board Members about what waste prevention and market  
4 development does and also our Education Division. And I  
5 want to thank them. It was very, very enlightening.

6           I was the keynote speaker along with  
7 Congresswoman Hilda Solis at the El Monte Buy Recycled  
8 Forum. And they just did a terrific job. It's really  
9 amazing to see that a city could do so much in this area.  
10 And Congresswoman Solis wanted me to pass along to my  
11 colleagues her sincere appreciation of what we're doing in  
12 the area of addressing environmental justice.

13           Also, last but not least, I, along with Board  
14 Member Medina, went along on our border tour that was  
15 sponsored by Cal EPA and many of the board members had  
16 representatives along on the trip. And it was as Board  
17 Member Medina said, it was a great experience to see  
18 firsthand what -- I shouldn't say great experience, but it  
19 was very interesting to see the projects down in the  
20 border area and the environmental implications for the  
21 United States with the New River and the Tijuana Landfill,  
22 and so forth, and also our Executive Director Mark Leary  
23 attended.

24           And I believe we have a short video to show. We  
25 were able to record some of the sites down there and some

1 of the implications for the United States.

2 So with that, I'll have the video run.

3 (Thereupon a video was played.)

4 CHAIRPERSON MOULTON-PATTERSON: And I also want  
5 to thank you, Frank Simpson, and his staff for putting  
6 together that video. That was great that we could bring  
7 back what we saw down there and the implications.

8 Thank you, Frank.

9 Okay. I also wanted to mention that November  
10 10th through 17th is the week we'll be celebrating America  
11 Recycles Day which is November 15th. We will be  
12 publicizing the RAP of the year award winners during  
13 American Recycles Week, so I wanted to remind everyone to  
14 please participate in the events around your area. We  
15 have posted informational material on American Recycles  
16 Day on the Board's web site, which can help you plan  
17 events or to attend one. And we'll also be adopting a  
18 resolution during Agenda Item 31 to recognize America  
19 Recycle Day.

20 And with that, I would like to turn it over to  
21 Mark Leary, our new Executive Director. We've introduced  
22 a lot of Interim Executive Directors, and now it gives me  
23 great pleasure to introduce Mark Leary, Executive  
24 Director.

25 Thank you, Mark.

1 EXECUTIVE DIRECTOR LEARY: Thank you, Madam Chair  
2 and Members of the Board. It is, of course, a great  
3 privilege and honor to serve as your Executive Director.  
4 And I pledge to you here today and to all of our  
5 stakeholders that I commit to exert every ounce of my  
6 energy to implement your vision and to be a conduit from  
7 our staff to you to make sure that we do the highest  
8 quality work and also represent all of our stakeholders in  
9 our efforts.

10 Thank you very much.

11 And with that, I would like to start my Executive  
12 Director's report. I have a number of items today I'd  
13 like to start by reporting on the Landfill Gas to Energy  
14 Workshop.

15 On October 2nd, the Landfill Gas to Energy  
16 Workshop was held at the Cal EPA building. The U.S. EPA's  
17 Landfill Methane Outreach Program organized the workshop  
18 helped to facilitate the development of landfill gas in  
19 California as a renewable energy source with significant  
20 help from our staff at the Waste Board, the Air Board, the  
21 Water Board and the California Energy Commission, all part  
22 of the Landfill Gas to Energy Task force convened last  
23 December.

24 Over 125 persons attended the workshop from  
25 industry, from local government to energy companies and

1 consultants. Secretary Hickox presented opening remarks  
2 and board staff presented information in two areas.

3 Firstly, we presented information regarding our  
4 evaluation for potential capacity of landfill gas to  
5 energy at solid waste disposal sites, through new or  
6 expanded projects.

7 There is a significant potential for increasing  
8 renewable energy production from landfill gas, possibly  
9 doubling the state's current 250 megawatt production  
10 capacity, enough to supply the energy needs of  
11 approximately 250,000 homes.

12 Secondly, the Board had its information on  
13 efforts in facilitating development of the bioreactor  
14 landfills technology, which has the potential to increase  
15 production of landfill gas five to ten times over a  
16 conventional landfill. But the workshop wasn't without a  
17 discussion of barriers. Barriers to landfill gas to  
18 energy were also identified at the workshop and included  
19 interconnection and utility issues, technical and research  
20 issues, air and regulatory issues and the need for tax and  
21 financial incentives.

22 The task force will continue to work to help  
23 resolve these issues. And follow up on the results of  
24 this well received workshop will be forthcoming.

25 I'm pleased to announce that the Board has been

1 awarded a \$50,000 matching fund grant from the U.S. EPA's  
2 pollution prevention incentives for states programs to  
3 conduct an integrated multimedia outreach campaign in the  
4 North Natomas area of the City of Sacramento. Working  
5 with several key City of Sacramento agencies that will  
6 also provide matching funds, the Board staff will promote  
7 the use of resource efficient landscaping practices for  
8 residents and professional landscapers.

9           The goals of the North Natomas landscape managed  
10 outreach program are to prevent pollution, to preserve  
11 habitat in the area's unique storm water detention basins,  
12 conserve the city's water resources, reduce green waste  
13 generation and cut pesticide usage in the urban  
14 landscapes. This is a board managed project led by our  
15 Organics and Resource Efficiency Branch.

16           I'd also like to bring to your attention a letter  
17 of commendation award that the Board has received from  
18 State Controller Kathleen Connell to our Admin and Finance  
19 Divisions accounting office. The letter and award were  
20 presented for achieving excellence in financial reporting,  
21 for four out of the seven Board's funding sources for the  
22 fiscal year ending June 30th 2000.

23           The Accounting Office is to be commended for  
24 their hard work and commitment and the accuracy that the  
25 State Controller's Office acknowledged. Special

1 recognition must go to Susan Johns, the Manager of the  
2 Financial and Assistance Branch and to Kim Kotey the  
3 Accounting Administrator over the Accounting Office for  
4 their expertise, leadership and direction provided in  
5 completing the year-end reports timely and efficiently.

6           These reports were completed under the stringent  
7 criteria prescribed by the State Controller's Office while  
8 still maintaining excellent customer service we've grown  
9 to be accustomed to on the Board. The Letter and  
10 Commendation and award for excellence are framed and  
11 hanging on the 19th floor should you like to stop by and  
12 view that excellent accomplishment.

13           I'd like to report a little bit on the final  
14 chapter of the legislation and what the Governor has done  
15 in relation to a couple of bills that we've been  
16 following. Assembly Bill 173 by Assemblymember Chavez  
17 deals with inert waste and solid waste disposal  
18 facilities. This bill extends the January 1st, 2002  
19 sunset date for the tipping fee exclusion, on the use  
20 disposal and placement of inert material for surface  
21 mining reclamation. The Governor did sign this  
22 legislation. The sunset date is extended until the  
23 operative date of regulations that the Board is required  
24 to promulgate by January 1, 2000.

25           Our Permitting and Enforcement Division is

1 already working on these regulations and we expect to  
2 bring these before you well in advance of the new sunset  
3 date.

4           The Governor also approved two environmental  
5 justice bills Senate Bill 828 by Senator Alarcon adds due  
6 dates for developing the interagency environmental justice  
7 strategy. Cal EPA in cooperation with all the BDOs is  
8 well ahead of these dates and is on its way to fulfilling  
9 the requirements of the bill.

10           Assembly Bill 1553 by Assemblymember Keeley  
11 requires the Office of Planning and Research to  
12 development guidelines for local governments to use in  
13 incorporating environmental justice in their general  
14 plans.

15           The bill signed by Governor Davis that has many  
16 in the environmental education community talking, of  
17 course, is Senate Bill 373 by Senator Torlakson. This  
18 bill codifies our new Office of Integrated Environmental  
19 Education and tests developing a new education strategy.  
20 It also requires the State Board of Education and the  
21 State Department of Education to incorporate environmental  
22 concepts into their science framework.

23           This is a groundbreaking change that's been a  
24 long time in coming. It will be the first time that  
25 environmental concepts will be included in the science



1 framework. As you may know, the teaching standards and  
2 frameworks help teachers what to teach and the methods to  
3 teach them. Having concepts on the environment in that  
4 framework will demonstrate to teachers that using the  
5 environment is a sound method to teach scientific  
6 principles.

7               373 expands on our efforts to provide tools to  
8 support the teachers, schools and school districts. It  
9 also has a grant component he help support the  
10 environmental education effort at this schools.

11              As I promised in previous board meetings, I'd  
12 like to give you an update on our biennial review and the  
13 time extension status. As of October 15th, our Office of  
14 Local Assistance has received 319 out of a possible 445  
15 annual reports from jurisdictions for the year 2000. We  
16 are aware that 75 more jurisdictions that are actively  
17 working on completing their annual reports. As mentioned  
18 in the last month's agenda Item on the 1999/2000 biennial  
19 review process, a reminder letter will be sent to the  
20 jurisdictions that have outstanding reports.

21              As in previous years, each jurisdiction will be  
22 given an additional 60 days to submit their reports.  
23 Regarding time extensions allowed by Senate Bill 1066, 75  
24 jurisdictions have reported they will definitely seek  
25 submitting requests. In addition, 212 jurisdictions have

1 reserved the right to apply for an extension in the future  
2 depending on the results of their biennial review.

3 Another 90 jurisdictions have indicated that they  
4 will not be applying for a time extension, and we do not  
5 have any indication from over 60 of the remaining  
6 jurisdictions.

7 Real quick, I'd like to report that we've made  
8 some efforts in the Tire Hauler Manifest Program. The  
9 Board has recently held two invitational workshops with  
10 members of the tire management industry to present and  
11 discuss the draft management forms and reporting process  
12 required under the provisions of Senate Bill 876. The  
13 workshops were held on October 9th in Sacramento and  
14 October 16th here in Diamond Bar. We felt both workshops  
15 were very productive. Staff would like to thank Board  
16 Member Jones for his participation in those workshops.

17 We received helpful suggestions of how to improve  
18 the draft forms. Two more workshops that will be open to  
19 the general public are scheduled on November 6th here in  
20 Diamond Bar again and then on November 8th in Sacramento.

21 And finally, One of our tire facilities, as  
22 you've probably seen in the news caught fire recently. A  
23 fire broke out Thursday at the First Nation Recovery  
24 Facility near Mecca, California. It was kept out of the  
25 main building and it didn't lose any major equipment, but

1 they did lose two of their filter houses and it burned  
2 about 3,000 tires.

3 The fire was contained to a small area and was  
4 extinguished by Friday. There were no injuries. The  
5 Riverside County Health Services Agency, the Department of  
6 Environmental Services has conducted an investigation and  
7 has determined there were no health or environmental  
8 concerns.

9 That concludes my report.

10 Thank you.

11 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
12 Leary.

13 Nice to see you Senator Roberti. Glad to have  
14 you back. We missed you very, very much. And, at this  
15 time, I wanted to give you an opportunity to declare any  
16 ex partes and/or give a board report if you desire.

17 BOARD MEMBER ROBERTI: No, not at this moment.

18 CHAIRPERSON MOULTON-PATTERSON: Okay.

19 BOARD MEMBER ROBERTI: I'm collecting myself.

20 CHAIRPERSON MOULTON-PATTERSON: Okay. And no ex  
21 partes at this time?

22 BOARD MEMBER ROBERTI: Not at this time, no.

23 CHAIRPERSON MOULTON-PATTERSON: Thank you Senator  
24 Roberti.

25 Okay, with that, we'll go to the consent agenda.

1 And I did want to mention that Items 17, 22, 23 and 24  
2 have been pulled. Item 12 has been placed on consent  
3 agenda. Would any board member wish to pull it from  
4 consent?

5 Okay, with that, may we have a motion?

6 Mr. Jones.

7 BOARD MEMBER JONES: Madam Chair, I'll move  
8 adoption of the consent calendar.

9 BOARD MEMBER MEDINA: Second.

10 CHAIRPERSON MOULTON-PATTERSON: A motion by Mr.  
11 Jones, seconded by Mr. Medina to approve the consent  
12 agenda, which is Item number 12.

13 Please call the roll, Ms. Farrell.

14 SECRETARY FARRELL: Eaton?

15 BOARD MEMBER EATON: Aye.

16 SECRETARY FARRELL: Jones?

17 BOARD MEMBER JONES: Aye.

18 SECRETARY FARRELL: Medina?

19 BOARD MEMBER MEDINA: Aye.

20 SECRETARY FARRELL: Paparian?

21 BOARD MEMBER PAPARIAN: Aye.

22 SECRETARY FARRELL: Roberti?

23 BOARD MEMBER ROBERTI: Aye.

24 SECRETARY FARRELL: Moulton-Patterson?

25 CHAIRPERSON MOULTON-PATTERSON: Aye.

1                   We have no continued business agenda items, so we  
2 will go right into our new business agenda items.

3                   BOARD MEMBER ROBERTI: Madam Chair, I do have one  
4 ex parte.

5                   CHAIRPERSON MOULTON-PATTERSON: Oh, excuse me,  
6 Senator Roberti.

7                   BOARD MEMBER ROBERTI: On October 12th I received  
8 a communication from a Los Angeles councilman Nate Holden  
9 representing himself and Chris Holden regarding  
10 environmental justice and the Board and/or Department  
11 contracting out of for independent surveys in this area.

12                   On October 20th, I received a communication  
13 from -- scratch it.

14                   CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you  
15 Senator Roberti.

16                   Okay, that brings us to Permits, LEA and Facility  
17 Compliance.

18                   Ms. Nauman.

19                   DEPUTY DIRECTOR NAUMAN: I'm right here, Madam  
20 Chair.

21                   CHAIRPERSON MOULTON-PATTERSON: I'm going to have  
22 to get oriented to the room, so if I don't find anyone.

23                   DEPUTY DIRECTOR NAUMAN: Madam Chair and Board  
24 Members, Julie Nauman with the Permitting and Enforcement  
25 Division, we have seven permits and some assorted items

1 for you this morning. I will begin with Item number 1,  
2 which is Consideration of a Revised Solid Waste Facility  
3 Permit for the Allied Imperial Landfill located in  
4 Imperial County. March DeBie who is sitting to my right  
5 will present this item.

6 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
7 Than you Julie. Mark De Bie with Permitting and  
8 Inspection. I have the honor of presenting this item on  
9 behalf of Leslee Newton-Reed, my staff person that  
10 developed the item.

11 As Julie indicated, this is a privately owned  
12 landfill in Imperial county. And the request on this  
13 revised permit is for an increase in the vehicle counts  
14 going from a current level of 101 vehicles increasing to  
15 117 vehicles during the course -- or catching up to this  
16 year, year 2001, and then increasing to a total of 123  
17 vehicles through 2002.

18 Staff has analyzing this request and found that  
19 it was consistent with existing CEQA documentation in the  
20 form of the Environmental Impact Report that did discuss  
21 an annual increase of five percent in vehicle counts after  
22 the year 2000.

23 And with that issue being resolved, staff was  
24 able to make all of the required findings, and therefore  
25 staff recommends that the Board adopt Solid Waste Facility

1 Permit number 13-AA-0019.

2 The LEA for Imperial County is present in the  
3 audience if the Board has any questions.

4 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr. De  
5 Bie.

6 Questions from board members?

7 Mr. Jones.

8 BOARD MEMBER JONES: Madam Chair, I'd like to  
9 move adoption of Resolution 2001-411, revised,  
10 Consideration of a Revised Solid Waste Facility Permit for  
11 Allied Imperial Landfill in Imperial County.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
13 Jones.

14 BOARD MEMBER MEDINA: I'd like to second that  
15 motion, Madam Chair.

16 CHAIRPERSON MOULTON-PATTERSON: Motion by Mr.  
17 Jones seconded by Mr. Medina to approve Resolution  
18 2001-411, revised.

19 Please call the roll.

20 SECRETARY FARRELL: Eaton?

21 BOARD MEMBER EATON: Aye.

22 SECRETARY FARRELL: Jones?

23 BOARD MEMBER JONES: Aye.

24 SECRETARY FARRELL: Medina?

25 BOARD MEMBER MEDINA: Aye.

1 SECRETARY FARRELL: Paparian?

2 BOARD MEMBER PAPARIAN: Aye.

3 SECRETARY FARRELL: Roberti?

4 BOARD MEMBER ROBERTI: Aye.

5 SECRETARY FARRELL: Moulton-Patterson?

6 CHAIRPERSON MOULTON-PATTERSON: Aye.

7 Thank you.

8 DEPUTY DIRECTOR NAUMAN: Item number 2 is

9 Consideration of a Revised Solid Waste Facility Permit for  
10 Monofill Landfill Located in Imperial County.

11 Mark, will also present this item.

12 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:

13 Thank you. An interesting title for this facility  
14 Monofill, because it aptly describes what it currently  
15 does and that is accept drilling muds and filter cake  
16 material from geothermal exploration and projects.

17 This facility has been receiving that kind of  
18 material, but incidental to that it had also been  
19 disposing of plastic sheeting, which was not indicated in  
20 the permit.

21 Trucks come into the facility lined with the  
22 plastic sheeting that contains the drilling muds and have  
23 found that it is operationally better to just go ahead and  
24 dispose of the plastic within the monofill as opposed to  
25 try and pull it out and deal with it in another way.



1           The LEA for Imperial County has found that the  
2   addition of plastic sheeting to the waste disposed at this  
3   site is categorically exempt under CEQA. Utilizing a  
4   Class 1 exemption, board staff have reviewed that  
5   determination and agreed that it would be appropriate in  
6   supporting the Board's determination relative to this  
7   permit.

8           There are no other issues relative to this permit  
9   and, so board staff recommend that the Board adopt solid  
10  -- or concur on the issuance of Solid Waste Facility  
11  Permit 13-AA-0022. And again the Imperial County LEA is  
12  present if you have questions.

13           CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr. De  
14  Bie.

15           Mr. Eaton.

16           BOARD MEMBER EATON: Perhaps the LEA can answer  
17  consider this question. They had been disposing of the  
18  plastic without a permit prior to this application?

19           MR. QUICK: My name is Gerald Quick, contact  
20  person for Imperial County LEA.

21           There has been and only five truck loads that had  
22  plastic sheeting in the bed in order to facilitate  
23  tipping. There hasn't been any since staff of the Waste  
24  Board made their annual inspection. That was last the  
25  load. That's when I became aware of it and that's when we

1 instituted a permit revision for it. This has not been  
2 something that's been going on since the life of that  
3 facility.

4 BOARD MEMBER EATON: Mr. Quick, is there any  
5 reason why this material cannot be reused in concert with  
6 our hierarchy of reuse, reduce and recycle. I mean, I can  
7 see if material is damaged in some way through transport.  
8 But if the idea is to line a truck bed, what then prevents  
9 it from being used?

10 I don't have a problem with the permit or if it  
11 needs disposed for injury, but I'm just wondering is this  
12 just a situation where they're going to come in and just  
13 dumb and, you know, clean the bed and go through or is  
14 there a particular reason why they can't reuse the liner  
15 bed of plastic. It seems there would have to be a  
16 sufficient thickness to hold the mud and the cake in the  
17 first place. Are you aware of any, and if so, you know,  
18 why couldn't we or what can we do to encourage them?

19 MR. QUICK: Well, of course, to begin with, there  
20 is damage to the plastic when it is tipped, and as the  
21 filter cake and/or cutters are disposed of in the  
22 landfill. But probably more importantly without respect  
23 to that, up until probably recently a filter cake contains  
24 naturally occurring radioactive material. We can't share  
25 that that has been cleaned if every particle of barium

1 sulfate crystals and then recycle it. That's the real  
2 reason for it.

3 BOARD MEMBER EATON: But I thought this was a  
4 nonhazardous site.

5 MR. QUICK: It's a Class 2 facility. It's  
6 nonhazardous.

7 BOARD MEMBER EATON: So in a sense you're saying  
8 that it's better to bury the plastic?

9 MR. QUICK: Without question.

10 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
11 Eaton.

12 Mr. Jones.

13 BOARD MEMBER JONES: Madam Chair, I'll move  
14 adoption of resolution 2001-414, revised, consideration of  
15 a revised solid waste facility permit for the monofill  
16 facility in Imperial County.

17 CHAIRPERSON MOULTON-PATTERSON: Thank you.

18 BOARD MEMBER MEDINA: Madam Chair, I'd like to  
19 second the resolution.

20 CHAIRPERSON MOULTON-PATTERSON: We have a motion  
21 by Mr. Jones seconded by Mr. Medina to approve Resolution  
22 2001-414, revised.

23 Please call the roll.

24 SECRETARY FARRELL: Eaton?

25 BOARD MEMBER EATON: Aye.

1 SECRETARY FARRELL: Jones?

2 BOARD MEMBER JONES: Aye.

3 SECRETARY FARRELL: Medina?

4 BOARD MEMBER MEDINA: Aye.

5 SECRETARY FARRELL: Paparian?

6 BOARD MEMBER PAPARIAN: Aye.

7 SECRETARY FARRELL: Roberti?

8 BOARD MEMBER ROBERTI: Aye.

9 SECRETARY FARRELL: Moulton-Patterson?

10 CHAIRPERSON MOULTON-PATTERSON: Aye.

11 Item 3.

12 DEPUTY DIRECTOR NAUMAN: Thank you. Item 3 is  
13 Consideration of a Revised Solid Waste Facility Permit for  
14 the Visalia Disposal Site in Tulare County.

15 Keith Kennedy of the Permitting and Inspection  
16 Branch will make the presentation.

17 MR. KENNEDY: Good morning, Madam Chair and Board  
18 Members, the Visalia Disposal site was last permitted in  
19 1979. The facility is owned and operated by the Tulare  
20 County Resource Management Agency. The facility primarily  
21 serves the City of Visalia and surrounding or incorporated  
22 area.

23 The proposed revised permit allows for the  
24 following major changes, an increase in tonnage from 385  
25 tons per day to an average of 1,200 tons per day with a

1 peak of 2,000 tons per day; an increase in the disposal  
2 footprint from 132 acres to 247 acres to include a new 115  
3 acre Class 3 waste management unit; a change in the  
4 property boundary from 132 acres to 631 acres; a peak of  
5 900 vehicles per day; a change in the permitted hours from  
6 Monday through Sunday 9:00 a.m. to 4:00 p.m. to Monday  
7 through Friday 7:00 a.m. to 4:00 p.m. and Saturday 8:00  
8 a.m. to 4:00 p.m. less holidays; the final major change is  
9 a definition in the maximum elevation as 505 feet above  
10 mean sea level for the new waste management unit. The  
11 original permit did not define the maximum elevation.

12               Staff would like to make the Board aware that  
13 groundwater degradation has occurred beneath the site as a  
14 result of operations within the existing unlined waste  
15 management unit.

16               Several investigations have initially identified  
17 and continue to identify the nature and extent of the  
18 groundwater impacts. The groundwater contamination has  
19 been found in several monitoring wells off-site including  
20 wells on an adjacent active dairy. However, the supply  
21 well for the dairy and residents has not shown any  
22 contamination above background levels according to the  
23 County.

24               The Regional Water Quality Control Board has  
25 issued a cleanup and abatement order for the Visalia

1 Disposal Site. At the present time, an interim  
2 groundwater extraction and treatment system has been  
3 designed and insulation should be complete within three  
4 months.

5           Should the Board concur with the issuance of the  
6 permit revision, the county of Tulare will commence with  
7 the construction of a new waste management unit, which  
8 will be a physically separate unit from the existing unit.

9           It is anticipated that waste will be placed in  
10 the new unit in approximately 12 months. Initially, only  
11 residential waste will be placed in the new unit and bulk  
12 type waste, which mainly comes from roll-off containers  
13 will continued to be placed in the old unit. This will be  
14 in order to protect the liner of the new unit and to bring  
15 the old unit up to final closure and grading levels.

16           The county estimates that the old waste  
17 management unit will completely stop taking waste within  
18 two to two and a half years after completion of the new  
19 unit. In essence, the construction and operation of the  
20 new waste management unit will help mitigate the  
21 groundwater contamination issue by facilitating the  
22 closure of the old waste management unit.

23           Board staff have determined that all the  
24 requirements for the proposed permit have been fulfilled.

25           In conclusion, staff recommends that the Board

1 adopt Board Resolution number 2001-416 concurring with the  
2 issuance of solid waste facility permit number 54-AA-0009.

3 This concludes staff's presentation. Jeff Monaco  
4 from the Tulare County Resource Management Agency and  
5 Keith Yonkey the LEA for Tulare Country are available for  
6 questions, and I would also be happy to answer any  
7 questions from the Board.

8 CHAIRPERSON MOULTON-PATTERSON: Thank you.  
9 Mr. Paparian.

10 BOARD MEMBER PAPARIAN: Yeah, I have a few  
11 questions. I just want to clarify, from the information  
12 we have, there are three big issues associated with this  
13 facility, one relating to groundwater that you've  
14 identified and then also problems with air quality, PM 10,  
15 cumulative impacts, fugitive dust is identified in the  
16 staff report, and then finally visual impacts are an  
17 additional item that apparently are significant but  
18 unavoidable in terms of its impacts.

19 Let me just start with the water, has the Water  
20 Board signed off on this? You've mentioned that they have  
21 a cleanup and abatement order, but do they have -- have  
22 they signed off in terms of the permits for what's before  
23 us today?

24 MR. KENNEDY: I believe there will be new waste  
25 discharge requirements filed by the County to the regional

1 board after this permit, if this permit gets concurred  
2 with. I have talked to the regional board, Scott Moore,  
3 from the regional board, and in my conversations with him  
4 he said that by permitting this new waste management unit,  
5 it will be a step in the right direction in terms of  
6 cleaning up the groundwater contamination issue.

7 BOARD MEMBER PAPARIAN: Okay. The thing I worry  
8 about is whether anything we do here today could  
9 exacerbate the water quality problem that they're having.  
10 In other words, you mentioned that in terms of the area of  
11 the facility where presumably the water problem is coming  
12 from that they would put inert waste on top of that, is  
13 that right?

14 MR. KENNEDY: Essentially. They're going to put  
15 residential type waste in. Once they get the new unit  
16 built, they'll put the residential waste in there and then  
17 the roll-off containers from commercial industry that  
18 could maybe contain inert type waste, it could contain C&D  
19 rebar, something like that. They'll put it in the old  
20 unit. They still have to bring up the old unit to the 3  
21 to 1 slope in order to close it properly.

22 BOARD MEMBER PAPARIAN: Would the old unit get  
23 any -- in the roll-off bins or in any other way would they  
24 get any new organic material?

25 MR. KENNEDY: That I'm not sure of. If I could



1 ask Jeff Monaco the operator to answer that question.

2 BOARD MEMBER PAPARIAN: And then how about the  
3 question of whether allowing the inert waste to go on top  
4 of that facility, would that, in any way, exacerbate the  
5 problem of leakage from that facility? If you put more  
6 weight on top of that, does that create any problems in  
7 terms of additional leakage on the facility.

8 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
9 Mr. Paparian, Mark De Bie with Permitting and Inspection,  
10 let me address that in a more general way and then we'll  
11 ask the LEA and operator to give you the specifics on this  
12 site.

13 But it's our understanding that this existing  
14 unit is approaching closure. Their plans are to close  
15 this site. To do that they need to build up the slopes so  
16 that they can put a final cap on it that will drain  
17 properly.

18 So whether they put in inert like materials, C&D  
19 material, that may include some organics or if they just  
20 put in dirt, you know, there will be the same amount of  
21 weight added to this unit. So if there would be an impact  
22 relative by the shear volume, it would be whether it's  
23 waste or not.

24 But, again, we can defer to the operator in their  
25 assessment on what continued operation that this current

1 unit would be. Without this permit, it's our  
2 understanding that the county would continue to utilize  
3 this cell, that's their only landfill option right now, in  
4 terms of placing and disposing of their waste.

5           So without the expansion that's in this permit,  
6 they would be limited to continuing to place waste in that  
7 existing cell. So by allowing this expansion, they  
8 increase their options in terms of having a  
9 state-of-the-art cell built to continue taking the  
10 county's waste.

11           BOARD MEMBER PAPARIAN: Okay.

12           PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
13 Perhaps the operator can come forward and respond to the  
14 Board members questions.

15           Thank you.

16           MR. MONACO: Good morning, Madam Chair and  
17 Members of the Board. My name is Jeff Monaco Solid Waste  
18 Manager for Tulare County. In response to your question,  
19 Board Member Paparian, the additional waste that would be  
20 placed on the existing unit, as Keith indicated, will be  
21 primarily roll-off loads, but that will not exclusively be  
22 inert material. There will be some organics that will be  
23 placed on the existing unit as well.

24           BOARD MEMBER PAPARIAN: Okay. In terms of the  
25 leakage that you're seeing, now that's -- I understand

1 some of that is in the vicinity of a dairy.

2 MR. MONACO: That's correct. There is a dairy  
3 approximately three quarters of a mile west of the  
4 facility.

5 BOARD MEMBER PAPARIAN: And then it's showing up  
6 in some wells approaching the dairy, but not their main  
7 well, is that right?

8 MR. MONACO: It has showed up in the monitoring  
9 wells, but not the primary supply well for the dairy,  
10 which provides the drinking water for both the residents  
11 and the cows.

12 BOARD MEMBER PAPARIAN: Okay. Have they  
13 expressed concerns about this permit?

14 MR. MONACO: Yes, they have.

15 BOARD MEMBER PAPARIAN: And what's the nature of  
16 their concerns?

17 MR. MONACO: They encouraged the County to  
18 continue its mitigation measures that have been undertaken  
19 and filed with the Regional Water Quality Board. They  
20 would like to see things move a little bit quicker than  
21 they are in terms of the mitigation measures.

22 BOARD MEMBER PAPARIAN: And then can you  
23 elaborate on the air quality issues, the unavoidable  
24 impacts for fugitive dust and PM 10 and cumulative  
25 impacts.

1               MR. MONACO: As you've indicated, there were both  
2 air quality impacts and visual impacts that the  
3 Environmental Impact Report identified as being an issue.  
4 We have identified in the mitigation measures steps to try  
5 to minimize the air quality impacts, including when  
6 various heavy equipment is operated in various excavation  
7 activities. They are all outlined in the mitigation  
8 measures and in the document.

9               BOARD MEMBER PAPARIAN: Okay. Let me go back to  
10 our staff for a second. The interaction of our permit  
11 with the Water Board's permit, again, if they haven't  
12 issue their permit yet, what I'm worried about is whether  
13 something we do ties their hands in terms of what they'd  
14 like to see done with relation to the leaking part of the  
15 facility.

16              PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
17 It has come up in the past, and our advice has been to the  
18 LEAs And to the operator that if they come to us first to  
19 get the permit and then go to the regional board to get an  
20 updated waste discharge requirement, that if something  
21 occurs in that process in the waste discharge requirements  
22 that affects our approval in terms of what we approved,  
23 you know, scaling back what we approved or modifying what  
24 we approved, we would ask that they come back and revise  
25 the approval, the permit that the Board acted on.

1               So, you know, our advice has been basically that  
2 if they come to us first and then go to the regional board  
3 and the project changes because of requirements that the  
4 regional board has layered on for protection of water  
5 quality, that affect aspects of our approval, we would  
6 expect them to come back and revise our permit to reflect  
7 those changes.

8               BOARD MEMBER PAPARIAN: Let me just walk you  
9 through an example and make sure I understand this. If,  
10 for example, the Regional Water Board decided they wanted  
11 only inert waste, truly restricted to inert waste, okay  
12 our permit that we have before us today would allow  
13 anything in the roll-off bins to go in there. If the  
14 Water Board decided really it ought to just be inert  
15 waste, could they restrict that waste material going into  
16 the facility even though it's part of our permit?

17              PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
18 Yes, they have clear authority to determine what can or  
19 cannot go into a cell for reasons of water quality.

20              So if they restricted the waste going into the  
21 old cell or even the new cell, they can do that  
22 unilaterally with their permit, and that would be a good  
23 example of the need for the operator and the LEA to come  
24 back and readdress the solid waste facility permit to make  
25 our permit consistent with the Regional Water Quality

1 Board's requirement so we would expect the permit to come  
2 back for revision to say, you know, reality is you can't  
3 put MSW in that cell, you can only take inerts.

4 But the more restrictive permit would take  
5 precedent. So if we were a little more loose with waste  
6 types going into a cell and the regional board was more  
7 restrictive, that would take precedent and we would defer  
8 to that.

9 BOARD MEMBER PAPARIAN: Okay. Thank you.

10 CHAIRPERSON MOULTON-PATTERSON: Thank you.

11 Mr. Eaton has some comments.

12 BOARD MEMBER EATON: Mr. Monaco, what's the  
13 current height of the cell that is to be closed? I know  
14 it needs to get to 85 feet, but is that the optimal height  
15 or can it be closed at a lower height, and if so, why  
16 haven't we gone there?

17 MR. MONACO: Mr. Eaton, the approximate height  
18 right now is somewhere in the vicinity of 76, 77 feet. If  
19 we were to change the height now, we would have to alter  
20 our slopes that we've built to this point, but we're  
21 fairly close to the final shape.

22 BOARD MEMBER EATON: So the roughly, let's say,  
23 eight to ten feet that remains in order for you to  
24 accomplish the closure engineering as outlined, how long  
25 do you believe it would take under normal loads to reach

1 that height?

2 MR. MONACO: That's somewhat of a complicated  
3 question. It varies kind of because the waste stream --  
4 because of implementing recycling programs, quite a bit of  
5 the waste stream is going out of the county now as  
6 residual waste from a processing facility.

7 But at current average flow per day, I would say  
8 that it's approximately to two to two and a half years.

9 BOARD MEMBER EATON: So my next question is,  
10 because you know I'm leading somewhere, why then if much  
11 of the waste is going out of the county, do you need  
12 almost a three or four fold increase in the daily  
13 tonnage --

14 MR. MONACO: We wanted --

15 BOARD MEMBER EATON: -- for the new permit?

16 MR. MONACO: Is that a question to my, sir?

17 BOARD MEMBER EATON: Yeah, I mean, you can see  
18 where I -- I understand you've got a problem. There two  
19 cells. You're trying to get one closed so that you can  
20 open up the other one to solve another problem. For me  
21 the question that I have is that I can understand that and  
22 work with you and I think Mr. Paparian's question about  
23 organic versus nonorganic is an important issue,  
24 especially in light of the fact that there may be times  
25 until you're able to get the new site open that you're

1 going to have to have some residual organics.

2           The question that I have is if you know that, why  
3 can't that be a condition of the permit? And more so, why  
4 then if you've got so much waste going out of the county  
5 and I'm familiar with the county as you well now, do we  
6 have such an inordinate amount of increase of tonnage for  
7 the new site. That would seem to go against what we're  
8 trying to do in terms of recycling.

9           MR. MONACO: If I may, the design criteria for  
10 the project, at one time the regional landfill for Tulare  
11 County was to be the Woodbill Landfill, which was to meet  
12 the disposal capacity needs that are identified as being  
13 required in the siting element.

14           So we designed the design criteria for the  
15 facility given the problems that we're having with the  
16 Woodbill expansion namely the review of the habitat  
17 conservation plan by Fish and Wildlife. We had to  
18 incorporate in our design criteria the ability to  
19 accommodate the entire county waste stream for a minimum  
20 of 15 years, so that was our criteria going in.

21           BOARD MEMBER EATON: So this will be the main  
22 disposal site?

23           MR. MONACO: The delays with the Woodbill  
24 Landfill we had to come up with a plan. It's becoming  
25 critical in Tulare County, so that's why we have designed



1 it that way.

2 BOARD MEMBER EATON: Because that wasn't clear in  
3 the workup, that there was more of a consolidation going  
4 on, and therefore it would have been the account for the  
5 increase.

6 MR. MONACO: Right. And then if I may also in  
7 regards to the material on the existing unit, there have  
8 been workplans submitted and deemed appropriate by the  
9 regional water quality control board that include an  
10 evaluation of a threat to the neighboring dairy and an  
11 evaluation monitoring plan and the interim corrective  
12 action.

13 The regional board, in my opinion, they're  
14 somewhat anxious to review the -- or revise the waste  
15 discharge requirements if this permit were approved. And  
16 the interim corrective action will be a pump and treat on  
17 the west boundary of the landfill that will treat the  
18 water in the same manner regardless of the type of waste  
19 that ends up building our existing unit to closure.

20 BOARD MEMBER EATON: Thank you Madam, Chair,  
21 that's all the questions I have.

22 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
23 Eaton.

24 Mr. Jones.

25 BOARD MEMBER JONES: Madam Chair, I would like to

1 move adoption of resolution 2001-416 revised,  
2 consideration of a revised solid waste facility permit for  
3 the Visalia Disposal Site in Tulare County.

4 CHAIRPERSON MOULTON-PATTERSON: Mr. Medina.

5 BOARD MEMBER MEDINA: Yes Madam Chair, I'd like  
6 to second that resolution.

7 CHAIRPERSON MOULTON-PATTERSON: Okay, we have a  
8 motion by Mr. Jones seconded by Mr. Medina to approve  
9 Resolution 2001-416, revised.

10 Please call the roll.

11 SECRETARY FARRELL: Eaton?

12 BOARD MEMBER EATON: Aye.

13 SECRETARY FARRELL: Jones?

14 BOARD MEMBER JONES: Ayes.

15 SECRETARY FARRELL: Medina?

16 BOARD MEMBER MEDINA: Aye.

17 SECRETARY FARRELL: Paparian?

18 BOARD MEMBER PAPARIAN: Abstain.

19 SECRETARY FARRELL: Roberti?

20 BOARD MEMBER ROBERTI: Abstain.

21 SECRETARY FARRELL: Moulton-Patterson?

22 CHAIRPERSON MOULTON-PATTERSON: Aye.

23 Motion passes. I'd like to call a 15 minute  
24 break at this time.

25 (Thereupon a brief recess was taken.)

1                   CHAIRPERSON MOULTON-PATTERSON: I'd like to call  
2 the meeting back to order and we're on item number 4.

3                   Ex partes, thank you.

4                   Mr. Eaton.

5                   BOARD MEMBER EATON: Yes, Madam Chair. I think I  
6 received a letter regarding Item 9 from Santa Monica  
7 Baykeeper, a letter addressed to me from Steve Fleischli,  
8 that's F-l-e-i-s-c-h-l-i, executive director, regarding  
9 Item 9. I also had a brief conversation with George  
10 Larson regarding plastics and tires, and a brief  
11 conversation with Mark Aprea regarding the Alternative  
12 Daily Cover.

13                  Thank you.

14                  CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
15 Eaton.

16                  Mr. Jones.

17                  BOARD MEMBER JONES: No. All my discussions were  
18 just cordial pleasant ones.

19                  CHAIRPERSON MOULTON-PATTERSON: Mr. Medina.

20                  BOARD MEMBER MEDINA: I received the same  
21 correspondence from Baykeeper that Mr. Eaton reported on.

22                  CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

23                  BOARD MEMBER PAPARIAN: I think we all received  
24 that same letter.

25                  CHAIRPERSON MOULTON-PATTERSON: So Mr. Eaton

1 reported it for all of us.

2 BOARD MEMBER PAPARIAN: Then I also had a very  
3 brief conversation with Grace Chan of the LA San District  
4 regarding their upcoming household electronic waste  
5 collection event on Saturday October 27th from 9:00 to  
6 3:00 in Whittier.

7 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
8 Paparian.

9 Senator Roberti.

10 BOARD MEMBER ROBERTI: No ex partes.

11 CHAIRPERSON MOULTON-PATTERSON: And I spoke with  
12 no one.

13 So we'll go onto Item 4.

14 DEPUTY DIRECTOR NAUMAN: Item 4 is Consideration  
15 of a Revised Solid Waste Facility Permit for the Covanta  
16 Facility in Stanislaus County lay. This will be presented  
17 by Susan Markie, who is with our Enforcement Agency staff  
18 of the Permitting and Enforcement Division.

19 CHAIRPERSON MOULTON-PATTERSON: Good morning.

20 MS. MARKIE: Good Morning, Madam Chair and Board  
21 Members. The Covanta facility was last permitted in 1997  
22 under the name Ogden Martin Systems of Stanislaus. The  
23 land is owned by Stanislaus County and the facility is  
24 owned by Covanta Facility.

25 This facility serves the county of Stanislaus.

1 In effect, all the trash that comes into the transfer  
2 stations throughout the county are then transferred in the  
3 large transfer trucks back to this firm. The California  
4 Integrated Waste Management Board also serves as the  
5 enforcement agency for Stanislaus County.

6           The proposed revised permit allows for two  
7 changes. First, the name from Ogden Martin Systems to  
8 Covanta Stanislaus Inc. And the second change is increase  
9 in the hours of waste received. Now, currently this  
10 permit -- the facility is permitted to operate 24 hours a  
11 day. However, they only allow waste received from 6:00  
12 a.m. to 6:00 p.m. Monday through Saturday and Sundays by  
13 invitation.

14           This change would allow them to allow the haulers  
15 to access the site from 4:00 a.m. seven days a week. Now  
16 what this will do is it will prevent the backlog of the  
17 transfer trucks at the gate waiting for county staff to  
18 come in at 6:00 o'clock in the morning. The county was  
19 able to do that because they own and operate the Pinkford  
20 Landfill which operates the gate system which the Covanta  
21 facility also uses.

22           This proposed hour change does not pose any  
23 operational changes to either facility. There have been  
24 no violations of State minimum standards for over four  
25 years. Board staff has determined that all requirements

1 for the proposed permit have been fulfilled.

2 In conclusion, staff recommends that the Board  
3 adopt Board Resolution number 2001-419 concurring with the  
4 issuance of solid waste facility permit number 50-AA-0009.

5 This concludes staff's presentation and I would  
6 be happy to answer any questions you may have.

7 CHAIRPERSON MOULTON-PATTERSON: Thank you.

8 Mr. Paparian.

9 BOARD MEMBER PAPARIAN: The question I had is the  
10 same one I had at the briefing, with regards to what  
11 happens in terms of the load checking that early in the  
12 morning, are they going to have someone -- the trucks come  
13 true the gates with a card key at 4:00 a.m., do they  
14 unload?

15 MS. MARKIE: The transfer trucks come from each  
16 transfer station within the county, so they've already  
17 been load checked at each transfer station and typically  
18 these trucks accessing at 4:00 a.m. are the ones that are  
19 full at the end of the day that can't make it by the 6:00  
20 p.m. time, so they're waiting in the morning, and then  
21 they're getting to the gate early and they're just waiting  
22 to get in. There is someone on the Covanta site 24 hours  
23 a day, as they are operating and there are people at the  
24 tipping floor, but the majority of the load checks occurs  
25 at the transfer stations.

1 BOARD MEMBER PAPARIAN: Thank you.

2 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
3 Paparian.

4 Mr. Jones.

5 BOARD MEMBER JONES: Madam Chair, I'd like to  
6 move adoption of Resolution 2001-419, consideration of a  
7 revised solid waste facility permit for the Covanta  
8 Stanislaus Incorporated Stanislaus County Facility.

9 CHAIRPERSON MOULTON-PATTERSON: We have a motion  
10 by Mr. Jones.

11 BOARD MEMBER MEDINA: Madam Chair, I would like  
12 to second the motion and also make recognition of their  
13 good compliance history.

14 CHAIRPERSON MOULTON-PATTERSON: Thank you.  
15 Motion by Mr. Jones seconded by Mr. Medina to approve  
16 Resolution 2001-419, revised.

17 Please call the roll.

18 SECRETARY FARRELL: Eaton?

19 BOARD MEMBER EATON: Aye.

20 SECRETARY FARRELL: Jones?

21 BOARD MEMBER JONES: Aye.

22 SECRETARY FARRELL: Medina?

23 BOARD MEMBER MEDINA: Aye.

24 SECRETARY FARRELL: Paparian?

25 BOARD MEMBER PAPARIAN: Aye.

1 SECRETARY FARRELL: Roberti?

2 BOARD MEMBER ROBERTI: Aye.

3 SECRETARY FARRELL: Moulton-Patterson?

4 CHAIRPERSON MOULTON-PATTERSON: Aye.

5 Item number 4.

6 Thank you.

7 DEPUTY DIRECTOR NAUMAN: Item number 5 is  
8 consideration of a revised solid waste facility permit for  
9 West Valley Material Recovery Facility located in San  
10 Bernardino County. Dianne Ohiosumua will make the  
11 presentation.

12 MS. OHIOSUMUA: Good morning, Madam Chair and  
13 Members of the Board. I along with Christopher Revinstein  
14 of San Bernardino County Local Enforcement Agency will be  
15 discussing Agenda Item Number 5 today, Consideration of a  
16 Revised Solid Waste Facility Permit for the West Valley  
17 Material Recovery Facility Located in San Bernardino  
18 County.

19 The proposed permit is to allow the increase in  
20 maximum tonnage and increase in design capacity. At this  
21 time, staff will recommend that the Board adopt permit  
22 decision number 2001-417 concurring with the issuance of  
23 the solid waste facility permit number 36-AA-0341 for the  
24 West Valley Material Recovery Facility.

25 Representatives from the West Valley Material



1 Recovery Facility and the LEA are also in the audience  
2 available to answer any questions you may have.

3 That concludes staff presentation.

4 CHAIRPERSON MOULTON-PATTERSON: Thank you.

5 Questions, comments?

6 Mr. Jones.

7 BOARD MEMBER JONES: Madam Chair, I'll move  
8 adoption of Resolution 2001-417, Consideration of a  
9 revised solid waste facility permit for the West Valley  
10 Material Recovery Facility in San Bernardino County.

11 BOARD MEMBER MEDINA: I'd like to second that  
12 resolution and again make note of the good Compliance  
13 history for this facility.

14 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
15 Jones and Mr. Medina for a motion by Mr. Jones seconded by  
16 Mr. Medina to approve Resolution 2001-417.

17 Please call the roll.

18 SECRETARY FARRELL: Eaton?

19 BOARD MEMBER EATON: Aye.

20 SECRETARY FARRELL: Jones?

21 BOARD MEMBER JONES: Aye.

22 SECRETARY FARRELL: Medina?

23 BOARD MEMBER MEDINA: Aye.

24 SECRETARY FARRELL: Paparian?

25 BOARD MEMBER PAPARIAN: Aye.

1 SECRETARY FARRELL: Roberti?

2 BOARD MEMBER ROBERTI: Aye.

3 SECRETARY FARRELL: Moulton-Patterson?

4 CHAIRPERSON MOULTON-PATTERSON: Aye.

5 Thank you. Motion approved.

6 Number 6.

7 DEPUTY DIRECTOR NAUMAN: Consideration of a new  
8 standardized solid waste facility permit for Central  
9 Compost Site located in Sonoma County.

10 Mark De Bie will make the presentation.

11 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
12 I'd like to take a moment just to review for the Board the  
13 process relative to standardized permits and what's  
14 necessary when changes occur in operations at these  
15 facilities. There's two ways that a standardized permit  
16 can be updated.

17 First of all, let me back up one step is that  
18 like every other permit, the permit needs to be reviewed  
19 at least every five years in the course of that review, if  
20 it's determined that no changes has occurred, the operator  
21 is able to certify that and the permit is able to come  
22 forward to be updated. There is no mechanism to revise a  
23 standardized permit that needs to be -- a new permit needs  
24 to be issued.

25 If during the course of a five-year permit review

1 it's indicated that changes have occurred, then the  
2 operator needs to submit information, supporting  
3 information, relative to that to support, again, an  
4 updating or issuance of a new standardized permit. And  
5 that's the case with the compost facility in Sonoma. The  
6 operator has adjusted some site capacity figures as well  
7 as operating hours.

8 Board staff have reviewed the packet. Erica  
9 Weber is in the Permitting and Inspection Branch has  
10 completed the review and found that it's complete and  
11 we're able to make all of the required findings and so we  
12 would recommend the Board concur on the issuance of this  
13 new standardized permit.

14 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr. De  
15 Bie.

16 Questions, comments?

17 Mr. Jones.

18 BOARD MEMBER JONES: Thank you, Madam Chair.  
19 I'll move adoption of Resolution 2001-412, consideration  
20 of a revised solid waste facility permit for the Central  
21 Compost Site in Sonoma County.

22 BOARD MEMBER MEDINA: I'd like to second the  
23 resolution.

24 CHAIRPERSON MOULTON-PATTERSON: Thank you.  
25 Motion by Mr. Jones seconded by Mr. Medina to approve

1 resolution 2001-412 revised.

2 Please call the roll.

3 SECRETARY FARRELL: Eaton?

4 BOARD MEMBER EATON: Aye.

5 SECRETARY FARRELL: Jones?

6 BOARD MEMBER JONES: Aye.

7 SECRETARY FARRELL: Medina?

8 BOARD MEMBER MEDINA: Aye.

9 SECRETARY FARRELL: Paparian?

10 BOARD MEMBER PAPARIAN: Aye.

11 SECRETARY FARRELL: Roberti?

12 BOARD MEMBER ROBERTI: Aye.

13 SECRETARY FARRELL: Moulton-Patterson?

14 CHAIRPERSON MOULTON-PATTERSON: Aye.

15 Item number 7.

16 DEPUTY DIRECTOR NAUMAN: Item 7 is consideration

17 of a standardized composting permit for Tulare County

18 Compost and Biomass Inc. located in Tulare County.

19 Keith Kennedy will make the presentation.

20 MR. KENNEDY: Good morning, again, Madam Chair

21 and Board Members. The Tulare County Compost and Biomass

22 facility began operation in 1994. At the time the permit

23 was issued the Board did not have a tiered permitting

24 framework in place for composting facilities. During the

25 past several years, this private facility has changed and

1 expanded operations, and is now required to update their  
2 solid waste facility permit.

3           The facility wishes to apply for a standardized  
4 permit under the current tiered framework. The proposed  
5 standardized permit allows for the following three major  
6 changes: An increase in the permitted incoming tons from  
7 225 tons per day to 500 tons per day; an increase in the  
8 permitted vehicular traffic from 30 vehicles per day to 85  
9 vehicles per day, with the annual average incoming truck  
10 traffic not to exceed 50 incoming trucks per day; a  
11 decrease in hours of operation from Monday through  
12 Saturday 7:00 a.m. to 5:00 p.m. to Monday through Friday  
13 7:00 a.m. to 4:30 p.m. and Saturday 8:00 a.m. to 4:00 p.m.

14           In order to meet the increasing volume of green  
15 and water waste being collected in Tulare County due to AB  
16 939, the facility is asking for this increase in their  
17 incoming tonnage and vehicular traffic.

18           There have been no violations of state minimum  
19 standards over the past 12 months at the Tulare County  
20 Composting Biomass Facility. Board staff have determined  
21 that all the requirements for the standardized permit have  
22 been fulfilled.

23           In conclusion, staff recommends that the Board  
24 adopt Board Resolution number 2001-415 concurring with the  
25 issuance of solid waste facility permit number 54-AA-0026.

1 This concludes staff's presentation. John Jones, the  
2 manager of the Tulare County Compost and Biomass facility  
3 is available for questions and I'd also be happy to answer  
4 any questions.

5 CHAIRPERSON MOULTON-PATTERSON: Thank you.  
6 Mr. Eaton.

7 BOARD MEMBER EATON: Thanks, Madam Chair. One  
8 Will be a comment, the other one a question. So first for  
9 the comment, general comment. It only pertains to the  
10 permit in the sense that if you will look, board members,  
11 on page 7-3, the last paragraph under Findings it talks  
12 about, "At the time this item was prepared, the Board had  
13 not received the proposed permit package..." And "Pending  
14 review, staff will be able to inform the Board if the LEA  
15 found the permit package complete..."

16 Now, this standardized permit requires us to find  
17 it within 30 days, unlike the other permits, but I find it  
18 somewhat hard for us to do our job if we don't have a  
19 permit in front of us or a package that's deemed complete.  
20 So my point is hopefully if we look legislatively this  
21 will be one of the arenas wherein we don't have any  
22 ability to deem a package unacceptable, and yet we are  
23 scheduling permits for hearing before this Board before  
24 there's even a permit package to the Board, at least as  
25 I'm hearing.

1                   And I think it increases the workload both at a  
2 staff level as well as our level. And in this instance  
3 while there may not have been a violation of state minimum  
4 standards, there have been at least according to the item  
5 as written, seven violations of terms and conditions, and  
6 yet this was before we even got a permit package to be  
7 able to look at it.

8                   My point is, is that we've talked, and the Audit  
9 Report talked in terms of being able to find information  
10 out ahead of time. And I don't believe, at least right  
11 now, that we are in a position to be able to judge some of  
12 these permits if we are able to, first, schedule a hearing  
13 on these before we have a permit package without knowing.  
14 I know there's some discussions that take place before,  
15 but this is a classic example of where the Board gets  
16 jammed on a permit long before it's time.

17                  And I would like to see us, at least in our  
18 legislative discussions or agenda, discuss with  
19 stakeholders, of course, the issue that we as a board will  
20 not accept or schedule and have the legal authority to do  
21 so legislatively to reject any permit that we deem not  
22 complete, especially where we have a situation where there  
23 was an increasing number of violations in the terms and  
24 conditions wherein had they not been cited, we'd probably  
25 never had it brought to us. And that may have been an

1 issue in terms of determining the votes. So that's really  
2 more of a comment.

3 CHAIRPERSON MOULTON-PATTERSON: Just before you  
4 go on, Mr. Eaton, I totally agree, and I liked to see  
5 this -- you know, I don't want this to fall through the  
6 cracks. This should be addressed Legislatively and I  
7 appreciate you bringing that up, because I, too, have  
8 felt, you know, really jammed on a time limit, so thank  
9 you for bringing that and up please continue.

10 BOARD MEMBER EATON: So that was it. And with  
11 regard to the permit itself, what the -- were all of the  
12 violations for an increase in unpermitted tonnage for this  
13 or were there others as well?

14 MR. KENNEDY: I believe it was for unpermitted  
15 tonnage and traffic.

16 BOARD MEMBER EATON: So those were the only two.

17 MR. KENNEDY: As far as I know, yes.

18 BOARD MEMBER EATON: Thank you, Madam Chair.

19 CHAIRPERSON MOULTON-PATTERSON: Thank you.  
20 Mr. Paparian.

21 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.  
22 I think Mr. Eaton made some excellent points. I'd like to  
23 ask our counsel, do we have some flexibility in terms of  
24 what qualifies for a standardized permit and what doesn't  
25 qualify for a standardized permit, or is that just set in



1 statute?

2                   The question Mr. Eaton raised related to the 30  
3 day time limit for us to review a standardized permit.

4                   CHIEF COUNSEL TOBIAS: I think Mr. De Bie is  
5 going to answer that first.

6                   PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
7 During the course of developing the tiered structure that  
8 got incorporated in Regulation not in statute, the Board  
9 determined that various levels of tiers would have various  
10 levels of review and process, relative to the standardized  
11 permit it was determined that a 30-day time period for the  
12 Board to concur on was appropriate, and that therefore was  
13 incorporated in regulation.

14                  So if the Board wishes to reconsider that sort of  
15 timing, it can be done through a regulatory change and it  
16 might not require a statutory change.

17                  Relative to statements that Mr. Eaton was making,  
18 what I was hearing is a broader issue that would be  
19 relative to all types of permits, in terms of those  
20 situations in which we get incomplete packages and are  
21 still required to process them within the time frame, be  
22 it 60 days or 30 days.

23                  But relative to a standardized permit, 30 days is  
24 in reg and could be adjusted through a regulatory shift.

25                  CHIEF COUNSEL TOBIAS: May I just add to that,

1 the point of the standardized permit was to have a permit  
2 that moved faster, to encourage people who fit into that  
3 category to submit all their material and do it, so that  
4 was the rationale behind the shorter time period.

5 BOARD MEMBER PAPARIAN: I can understand for a  
6 lot of situations, but when you do have violations, it  
7 does raise the question about whether it should get some  
8 additional scrutiny or not. And we may want to focus on  
9 whether there are situations where they should fallout of  
10 the standardized permit, if, for example, they had a  
11 certain number of violations over the past period of time.

12 CHIEF COUNSEL TOBIAS: That's certainly something  
13 we can look at.

14 CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

15 BOARD MEMBER EATON: Yes. Thank you, Madam  
16 Chair. Let me frame it this way, in this case there was  
17 no permit package at all. The question is what triggers  
18 the 30 days, if either of you can give us at the Board an  
19 answer to that. Is it the date that we receive the  
20 package or is it the date that the LEA, through his or her  
21 proclamation deems it complete? How is that for being  
22 diplomatic.

23 CHAIRPERSON MOULTON-PATTERSON: Well, certainly,  
24 in my opinion, it should be when we receive the completed  
25 packet.

1 BOARD MEMBER EATON: But what is the answer.

2 CHAIRPERSON MOULTON-PATTERSON: Yeah.

3 MR. KENNEDY: It's the date we physically receive  
4 the packet at the Waste Board.

5 CHAIRPERSON MOULTON-PATTERSON: The completed  
6 packet.

7 MR. KENNEDY: The completed packet. The  
8 secretary stamps it in.

9 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
10 I'll agree with Keith is that's what starts the time  
11 frame, actually it's laid out in reg and it's described as  
12 when the envelope is opened is part of the regulatory  
13 description of the proposed permit. And it has been  
14 traditionally viewed that the permit is just that, it is  
15 the proposed permit the four, five, six, seven pages. It  
16 does not include all of the supporting documentation for  
17 that proposed permit. The term package is not in the time  
18 frame in regulation.

19 Just to clarify a little bit on this standardized  
20 permit, the reason why this item was scheduled for this  
21 Board meeting prior to receiving the proposed permit is if  
22 we didn't do that, the next opportunity to bring this in  
23 front of the Board would be in November, which would be  
24 beyond the 30 day time frame. So the LEA Gave us a heads  
25 up and told us that this permit was coming so that we

1 could prepare an item to bring it forward to the Board, so  
2 that when it was actually in front of us, we could have  
3 the Board act on it within that 30-day time frame.

4           If we waited for the permit to arrive, we would  
5 probably miss the time frames involved with developing a  
6 permit item to bring to the Board, and would be confronted  
7 with how to publicly notice the item, and those sorts of  
8 issues. So there's a balance act with these standardized  
9 permits in scheduling board meetings and scheduling of  
10 permits.

11           BOARD MEMBER EATON: But when was this received?  
12 See that's what caught my attention, Mark, was the fact  
13 that the time this item was prepared, so we have it  
14 already written, but we haven't received it. Now, this  
15 just happens to be one of those months, according to my  
16 calendar, wherein, I think, we have two board meetings  
17 that are fairly close in time. And I think there may be  
18 another one in the future.

19           So I don't even -- there aren't even 30 days in  
20 between board meetings is my understanding. So if we  
21 haven't received anything -- I'm just trying to get a time  
22 frame here.

23           MR. KENNEDY: I believe it was received September  
24 24th.

25           PERMITTING AND INSPECTION BRANCH MANAGER De BIE:

1 And we were writing the item, I believe, a week or two  
2 before that to get it on this agenda item. And an aspect  
3 of that was because of the briefing being a bit early and  
4 again dealing with the public notice aspect.

5 BOARD MEMBER EATON: Okay.

6 CHIEF COUNSEL TOBIAS: The Board, in the past,  
7 has talked a number of times about these particular  
8 issues. There are other ways to do it, one is simply to  
9 schedule board meetings more often, and when we know  
10 there's a permit coming in to have perhaps a shortened  
11 agenda, but I think that's kind of not preferable. It  
12 makes for a pretty choppy schedule both for board and  
13 staff to be doing that on kind of an interim basis as we  
14 go along.

15 We've talked about developing a board calendar  
16 over time, which would basically set dates by which an  
17 application has to be received. And if it's not received  
18 by that date for that board meeting, it would then flip  
19 over to the next one. We would have to do regs on that,  
20 but nevertheless that's one option.

21 We've certainly talked about legislative  
22 approaches on this dealing with a completeness issue, so I  
23 think it's something that legal has been working on over  
24 the last couple of years. There's not a lot of really  
25 good answers. And it's something that, I think, Julie's

1 section has also been working with the LEA's on to  
2 basically try to explain the problems it causes when it  
3 comes up to the Board level and causes these very short  
4 turn around for these permits.

5 CHAIRPERSON MOULTON-PATTERSON: Okay. Mr. Jones  
6 wants to speak and I think we want to move on, but I  
7 think, you know, I just personally don't want to be pushed  
8 up against a time limit, when we have incomplete -- it's  
9 not fair to staff and it's not fair to us. And so  
10 whatever we have to do, we can discuss this.

11 Mr. Jones.

12 BOARD MEMBER JONES: Thanks, Madam Chair. We  
13 have had an awful lot of discussions about this. And I  
14 don't remember why, but I know we had talked one time  
15 about setting up a calendar and working with the LEAs that  
16 we would only accept packages in a two or three day window  
17 or it was one of the ideas that came up and it never  
18 really got explored all the way through, I don't think,  
19 where you set up a calendar and you said we will only  
20 accept these packages in this two or three day window for  
21 this Board meeting.

22 And if you're not going to make it by that, then  
23 plan on submitting it for the next board meeting. And I  
24 know it was one of the discussions we had a couple of  
25 years ago, but I don't remember why or if it just kind of

1 fell through the cracks or what the issue was. But I  
2 think that even most of the stakeholders understood that,  
3 you know, there were times when we were getting permits 15  
4 days before a Board meeting and getting jammed on the  
5 30-day clock. And I still, to this day, do not understand  
6 why we can't have an acceptance calendar and work through  
7 the LEAs that says this is when we will accept it.

8           And if you don't make that deadline, then you're  
9 going to have talk to the proponent of the permit, and  
10 tell them that it either has to be in by that day or it  
11 won't be submitted until another three day window for the  
12 next board meeting.

13           So I'd really like to see us really think that  
14 through and see if we can do it legally through regs  
15 because I know the idea has come up three or four times,  
16 but I've never seen it put all the way through the  
17 process.

18           CHAIRPERSON MOULTON-PATTERSON: I was just going  
19 to say to Mr. Leary, you and your staff come back to us,  
20 because I also remember it coming up a few times.

21           DEPUTY DIRECTOR NAUMAN: Madam Chair, I would  
22 suggest based on this discussion, that you give us some  
23 time to work with the LEAs, particularly through CCDEH and  
24 their policy committee to re-energize the discussion, if  
25 you will, about the dilemma that we face, because I know

1 there is a lot of frustration for all involved. So we  
2 will take your direction and report back to you shortly.

3 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.  
4 Nauman.

5 Mr. Jones.

6 BOARD MEMBER JONES: Madam Chair, I'm going to  
7 move adoption of resolution 2001-415, revised,  
8 consideration of a standardized composting permit for  
9 Tulare County Compost and Biomass Incorporated in Tulare  
10 County.

11 BOARD MEMBER MEDINA: I'd like to second that  
12 resolution, Madam Chair.

13 CHAIRPERSON MOULTON-PATTERSON: Motion by Mr.  
14 Jones seconded by Mr. Medina to approve Resolution  
15 2001-415, revised.

16 Please call the roll.

17 SECRETARY FARRELL: Eaton?

18 BOARD MEMBER EATON: Aye.

19 SECRETARY FARRELL: Jones?

20 BOARD MEMBER JONES: Aye.

21 SECRETARY FARRELL: Medina?

22 BOARD MEMBER MEDINA: Aye.

23 SECRETARY FARRELL: Paparian?

24 BOARD MEMBER PAPARIAN: Aye.

25 SECRETARY FARRELL: Roberti?



1 BOARD MEMBER ROBERTI: Aye.

2 SECRETARY FARRELL: Moulton-Patterson?

3 CHAIRPERSON MOULTON-PATTERSON: Aye.

4 Next, we have a semi-annual update and  
5 publication of the inventory of solid waste facilities  
6 violating state minimum standards.

7 DEPUTY DIRECTOR NAUMAN: Thank you, Madam Chair.  
8 To introduce this item, I'll just turn it over to Mark.  
9 There were a number of questions that were raised at the  
10 briefing we are prepared to respond to those during this  
11 time, so I'll give it to Mark.

12 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
13 Let me get comfortable, since this may take awhile to give  
14 you all of the updates. When this item was put together,  
15 sort of mid-September there were some outstanding  
16 compliance issues that the LEA was dealing with with the  
17 operator and we were communicating with the LEA relative  
18 to direction and assistance. And since the item was put  
19 together, we have seen some movement with the LEAs to  
20 address the compliance issues that place these facilities  
21 on the inventory.

22 And as Julie indicated, the Board had specific  
23 questions about a number of them, so what I'd like to do  
24 is provide the Board a verbal update on what we've seen  
25 occurring relative to the facilities they've inquired

1 about. And one of the facilities has sort of presented a  
2 policy question that I'd like to provide to the Board and  
3 seek some direction relative to what staff is viewing as  
4 fine tuning some of the policy in and around the  
5 inventory.

6 Let me first off remind the Board that the Board  
7 has reviewed the inventory process, independent of the  
8 audit I might say, on their own inclination, and had  
9 directed the Board to do a series of workshops, which were  
10 completed and we presented the results of those workshops  
11 to the Board. And based on that, the Board did direct  
12 staff to begin development of regulations relative to the  
13 inventory.

14 Right now, the inventory process is -- frame work  
15 is just in board policy and direction. So staff is in the  
16 process of developing those regulations. And to save  
17 money and be efficient, we are trying to schedule  
18 workshops to coincide with other regulatory projects that  
19 are already in place, so we expect to have at least a  
20 series of workshops looking at draft regulations in the  
21 next month or so relative to the inventory.

22 But back to this publication of the inventory.  
23 One of the sites on the inventory is the Amador Landfill  
24 Site, which has been on the inventory for awhile and is on  
25 the inventory because the operator has failed to comply

1 with the requirement to have a current reported disposal  
2 site information on file with the LEA.

3           Since this item was put together, we have  
4 information from the LEA that indeed the operator has  
5 submitted a report of disposal site information. However,  
6 the LEA is reviewing that RDSI to determine if it's  
7 complete.

8           If the LEA determines that it is complete,  
9 they'll be able to find the operator in compliance with  
10 the requirement of having a complete and correct RDSI on  
11 file, and then we'll determine whether or not it's  
12 necessary to process a reported facility information  
13 amendment to approve that or to require a full revision to  
14 the permit to approve any of those changes that have been  
15 documented in that RDSI.

16           The LEA is in their 30 day review of that  
17 reported disposal site and information at this date. And  
18 we expect them to complete that in the next week or two  
19 and make a determination. If they determine that the RDSI  
20 is incomplete, they will pursue additional enforcement  
21 action to require the operator to change that RDSI, amend  
22 that RDSI to make it correct. There is no compliance  
23 schedule issued by the LEA for this facility at this time.  
24 And the rational being that the operator has submitted the  
25 required documentation and the LEA is in a review process

1 to determine if it's complete.

2 And, again, if it is incomplete, they will  
3 require the operator to take further actions and that will  
4 be in the form of a notice and order.

5 I'd like to update the Cummings Road situation in  
6 Humboldt County. There was a previous compliance schedule  
7 issued by the LEA that had a final compliance date earlier  
8 this month. Information from the LEA is that the operator  
9 has fulfilled all the requirements in that compliance  
10 schedule, they've met that schedule, and so the LEA has  
11 deemed that schedule to be complete.

12 However, through the course of taking the steps  
13 that were required to bring this site into compliance, and  
14 the issue here is gas, the operator discovered that  
15 additional steps were necessary to do additional  
16 monitoring, and installing additional wells. The  
17 operators submitted a schedule to complete those  
18 additional tasks that were determined necessary to the  
19 LEA, and the LEA accepted those -- that schedule and  
20 milestones incorporated in that schedule, and is working  
21 with the operator to move through those steps.

22 The last compliance date, the last milestone that  
23 needs to be accomplished in that submitted compliance  
24 schedule is October 29th. So on October 29th, we will  
25 expect a determination from the LEA that either this

1 facility is in compliance or that they are not in  
2 compliance. And if they are not, then the LEA will be  
3 asked to take additional enforcement action to require the  
4 operator to take additional steps to bring them into  
5 compliance.

6 The next facility I wanted to review for you is  
7 the Brand Park Disposal Site in Los Angeles county. And  
8 this is also on the inventory because of a gas issue.

9 Since this item was put together, the LEA has  
10 sent the operator a compliance schedule, and that was  
11 dated September 25th. And it indicated the steps  
12 necessary for the operator to take to come into compliance  
13 with the gas requirement, and indicated that the operator  
14 was required to take all those steps within 30 days of  
15 receipt of the compliance schedule. So that would be  
16 approximately October 25th, depending on how long it took  
17 for the schedule to arrive at the operator's office  
18 through the mail, but plus or minus or probably plus a day  
19 or two, so in and around October 25th.

20 If the facility is still out of compliance on the  
21 25th after completing those required steps, then the LEA  
22 will be asked or advised from board staff to take  
23 additional enforcement action to require the operator to  
24 take additional steps to bring them into compliance.

25 The next facility in line here, I'm just going

1 through the agenda item in the Attachment 3, I should have  
2 noted that previously, is the Bradley landfill. I'd like  
3 to skip that one and leave it to the end, because that one  
4 is the facility that contains this policy question that  
5 staff would like to describe for you and then ask some  
6 direction on.

7               So I'd like to then skip to the Pumice Valley  
8 Landfill in Mono County. This facility is on the  
9 inventory because of a grading issue. The LEA issued a  
10 notice and order to the facility indicating that they were  
11 required to come into compliance with the grading  
12 requirement by December of 2004.

13              We've queried the LEA relative to the extended  
14 compliance date for this site, asking if there were  
15 extending circumstances beyond the control of the LEA or  
16 the operator that would require a number of years to bring  
17 the facility into compliance. The LEA was unable to  
18 identify any reasons out of their control as well as out  
19 of the operator's control for not being able to come into  
20 compliance and requiring that period of time.

21              The only issue that the LEA could identify for us  
22 is that they were investing a majority of their resources  
23 in revising a number of permits within the jurisdiction  
24 and spending a lot of staff time doing that, and were  
25 unable to spend the staff resources needed to continue

1 working with the operator to address this grading issue.

2           It's staff's assessment from visiting the site  
3 and reviewing the site and as well as discussing with the  
4 LEA that it should be possible to rectify this grading  
5 issue within a number of days, maybe a week at the most,  
6 if the operator was able to provide adequate manpower as  
7 well as equipment to the site.

8           So there are no issues relative to needing to  
9 bring portions of the landfill up to grade with waste and  
10 the time required to do that, that this area could be  
11 regraded and meet the requirement in a number of days  
12 utilizing existing resources.

13           The next facility that had some ongoing issues  
14 when this item was prepared is the teapot dome disposal  
15 site in Tulare County. And when this item was put  
16 together, the LEA was in between enforcement orders. One  
17 had been complied with by the operator, and the LEA was in  
18 the process of writing a second order to require  
19 additional steps for the operator to take to bring them  
20 into full compliance.

21           The LEA did issue that order, that second order  
22 on the 11th of this month and requires the operator to  
23 complete all of the required tasks to bring them into  
24 compliance with the gas standard, no later than September  
25 30th of 2002. So there is a current notice and order for

1 the Teapot Dome Site, at this time, issued by the LEA.

2 And then back to the Bradley Landfill site. This  
3 site was included on the inventory on a gas issue. And  
4 since this item was put together, we have information from  
5 the LEA that they were able to determine that the site is  
6 in compliance with the gas standard as of September 28th,  
7 and that's been confirmed by the operator's records, too.

8 However, the LEA, to address this issue, issued a  
9 notice and order that required the operator to come into  
10 compliance, date certain, October 5th, which they met that  
11 dated, but then to demonstrate continued compliance for an  
12 additional 90 days after reaching compliance.

13 And the LEA has requested informally, be it, that  
14 the Board consider keeping this facility on the inventory  
15 for an additional period of time while they demonstrate  
16 that they're able to remain in compliance.

17 And that brings up the policy question that staff  
18 would like to bring to the Board. In the past, the way  
19 the inventory has worked is that a facility, once they're  
20 on the inventory, as soon as Board staff gets information  
21 that they are in compliance and that typically is in the  
22 form of an LEA inspection report, it could also be through  
23 a staff inspection, but once we have information that they  
24 are in compliance, we begin the process of removing them  
25 off of the inventory, so they just need to demonstrate



1 compliance, date certain, time certain. And then once  
2 they're shown in compliance, they're taken off the  
3 inventory.

4           In this situation, there has been some compliance  
5 history at this site having a fluctuating issue with gas,  
6 sometimes they're in compliance sometimes they're out for  
7 a few months, a few inspection reports, and then they're  
8 back into compliance.

9           And so it's our belief that the LEA included this  
10 90-day requirement in their notice and order, you know,  
11 realizing that they have had some fluctuation in their  
12 compliance history, and so they wanted to be able to have  
13 a stable compliance history before rescinding their notice  
14 and order, and so that's the way they wrote the notice and  
15 order.

16           The inventory process, however, is a process that  
17 is conducted by State staff. It's independent of what the  
18 LEA does or doesn't do relative to their notice and order.  
19 So it's decision that this Board can make whether a  
20 facility goes on the facility or comes off the facility  
21 and it's independent of an LEA determination. We use  
22 their determination through their inspections as  
23 information to make our decision on which facilities to  
24 add or take off, but it's not viewed as the LEA's choice  
25 on whether a facility goes on or comes off of the

1 inventory. It's a board function entirely.

2               So just to maybe restate the policy question is,  
3 if you have a situation where a facility is in compliance  
4 with the standard, but the LEA has requested that the site  
5 stay on the inventory for a period of time, in order to  
6 demonstrate continued compliance, should the facility be  
7 taken off or should it stay on?

8               CHAIRPERSON MOULTON-PATTERSON: Senator Roberti.

9               BOARD MEMBER ROBERTI: So what is before us right  
10 now?

11              PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
12 There is no decision needed by the Board relative to this.  
13 And I'm proposing this policy question just for an  
14 opportunity for the Board to give staff direction on their  
15 wish to address this situation. If the Board feels that  
16 this is a significant policy shift, certainly we can come  
17 back with a formal item and address it.

18              In the policy for the interim, we're certainly,  
19 because we have this awareness of this situation, at least  
20 in this case, will be discussing this and addressing this  
21 in the regulations as they develop.

22              BOARD MEMBER ROBERTI: Madam Chair.

23              CHAIRPERSON MOULTON-PATTERSON: Senator Roberti.

24              BOARD MEMBER ROBERTI: I would hope that staff  
25 would come back to us with a recommendation on what we do

1 when a facility is in compliance, as to whether we take  
2 them off the inventory when they've had a history of  
3 violation, can you hear me, and especially when the LEA  
4 has made a recommendation to us.

5           So I suspect that this situation we are presented  
6 with at Bradley is a somewhat different -- gives us a  
7 different fact situation than what we have dealt with in  
8 the past where our own rules were established, that they  
9 come off the inventory once they're in compliance. The  
10 two factors here are new that have to be taken into  
11 consideration if I'm hearing you correctly, one is the  
12 history of noncompliance. And so obviously the facility  
13 wants to come in through their one window of opportunity  
14 when they are in compliance, and secondly, the  
15 recommendation of the LEA itself.

16           PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
17 I agree that those are two factors. The first, I think,  
18 we have had facilities in the past that have had a  
19 fluctuating compliance history, but we haven't had the LEA  
20 request that they continue to demonstrate that on the  
21 inventory. So this is not unique for past situations.

22           I think that the key unique aspect is the LEA's  
23 request that they remain on. Typically, what we've found  
24 is LEAs as well as operators want to get a site off of the  
25 inventory as quickly as possible. So it's a bit unique

1 that the LEA has requested that they remain on.

2 BOARD MEMBER ROBERTI: From my own preferences, I  
3 would prefer that we have a rule where there is a history  
4 of noncompliance, but certainly where the LEA has made the  
5 recommendations. So maybe at our next meeting or some  
6 appropriate time you could come up with two possibilities  
7 for the Board to discuss based on somewhat different fact  
8 situations, so whatever the Board chooses to do would be  
9 fine, but I think it's an issue that we should visit.

10 CHAIRPERSON MOULTON-PATTERSON: I certainly agree  
11 that, you know, if I were to make the decision today, I'd  
12 say if the LEA had requested it and it was fluctuating,  
13 you know, they should stay on, but if you want to bring it  
14 back and discuss it next month, Julie.

15 DEPUTY DIRECTOR NAUMAN: I was just going to  
16 suggest that since this is a, you know, a situation that  
17 is current right before us and when we have a decision to  
18 make whether to publish this inventory with the facility  
19 on or without the facility on, that I'm getting the sense  
20 from the Board that at least for this time frame you'd  
21 prefer to see the facility stay on.

22 And I wanted to clarify that. It's not only that  
23 the LEA has made a request that it stay on, but the LEA  
24 included that 90-day compliance period as part of the  
25 notice and order. So if you were to take the position to

1 direct us to include the facility on the inventory for  
2 this current publication, you would be doing that based  
3 on, you know, your view that the compliance schedule --  
4 notice an order and the compliance schedule originally  
5 issued by the LEA envisioned that compliance would be  
6 determined to have been achieved after a 90-day continuous  
7 compliance period. So that's for clarification.

8 And then clearly we will be coming back to you as  
9 we develop the regulation package with other options for  
10 dealing with this issue as well as others that have arisen  
11 with regard to the inventory.

12 CHAIRPERSON MOULTON-PATTERSON: Mr. Jones.

13 BOARD MEMBER JONES: Thanks, Madam Chair. The  
14 LEA, if this -- I mean, the fact that the LEA wrote a  
15 notice and order that says stay in compliance for 90 days,  
16 obviously all facilities are supposed to stay in  
17 compliance all the time. This is a gas issue. Is part of  
18 the issue with the gas that they're tuning up their system  
19 for extraction, that it's a -- is it part of an ongoing  
20 exercise to extract gas from their, where they're getting  
21 hits of wells, and it fluctuates at different times or  
22 have they abandoned the idea and just strictly do  
23 monitoring, you know what's the science behind the gas  
24 violations?

25 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:

1 My understanding, it's a complicated situation, in that  
2 it's taken some time for the operator to get their hands  
3 fully around why certain wells are showing up out of  
4 compliance at certain times.

5           It's our understanding that this last go around,  
6 they've been able to make some determinations on what  
7 needs to be done. They're in the process of fine tuning  
8 their system. They were able to get the system working to  
9 the point where the last hot well was found in compliance  
10 late last month.

11           So, you know, our expectation is that they'll  
12 continue to be doing what they're doing right now, that  
13 seems to be working. And it's just the LEA's wish to have  
14 it demonstrated that they're able to, you know, be  
15 consistent for at least 90 days.

16           BOARD MEMBER JONES: And I agree with that on the  
17 notice and orders, that this be a requirement under the  
18 notice and order.

19           But I think under the inventory, the idea of the  
20 inventory was to publicize those bad actors, those people  
21 that had not tried to comply with State minimum standards.  
22 And here you've got a facility that has obviously  
23 identified that they have gas at the perimeter, put in a  
24 system to extract it. We've had plenty of testimony,  
25 Madam Chair and members, over the last year about the

1 fluctuations in gas and how different elements, rain heat,  
2 those types of things influence the generation in  
3 different areas, they fine tuned it and they got to a  
4 pointed where they're in compliance.

5           If they are out of compliance next month and the  
6 month after, they get put back on the inventory. So, I  
7 mean, I think there is a clear distinction into the  
8 requesting of an LEA to say look they're in compliance,  
9 but I want to keep them as a bad actor just to make sure.

10           I think they have those tools without putting  
11 them -- this inventory is a -- I mean our staff and the  
12 people that run these facilities need to take an awful lot  
13 of pride in the fact that I've been here almost five  
14 years. There were 43 facilities on this inventory list  
15 when I first got to this Board. And through the efforts  
16 of staff and the Board and the industry whether it public  
17 or private, we're down to ten.

18           And I think that that's an incredible  
19 achievement, but I have a real problem with the idea that  
20 somebody is coming into compliance and we're going to  
21 leave them on the bad actor list when they're not out of  
22 compliance just to make sure that they continue to do the  
23 right thing. So I would be -- I would hope that we would  
24 take them off.

25           And if they fail, put them back on. That's what

1 this list is about is putting people on that don't comply,  
2 but they're in compliance.

3 CHAIRPERSON MOULTON-PATTERSON: So maybe it would  
4 be best to have a fuller discussion since there are  
5 differences of opinion when it's noticed.

6 However, we do have one speaker's slip and Mr.  
7 George Larson.

8 MR. LARSON: Thank you, Madam Chair. George  
9 Larson representing Waste Management and Bradley Landfill.

10 I think this agenda item and this specific  
11 discussion on Bradley does raise a broader issue that  
12 needs more investigation. However, I'd like to make two  
13 issues or two points here if I may.

14 One is, as was stated, specific actions have been  
15 taken to address the issue of gas violations at Bradley a  
16 new flare installed to attempt to address concentrations  
17 of gas that were above the lower explosive limit.

18 So we feel strongly that we've taken affirmative  
19 action to address the problem and meet the standards that  
20 have been set for the inventory and would request that  
21 actions be taken by the Board to remove this facility  
22 under the current policy.

23 Now, if this policy, which apparently does  
24 deserve additional discussion, results in the change of  
25 that policy, then I think that should apply then.



1           The second issue I'd like to raise, which is  
2   separate from Bradley is, as you winnow down the list of  
3   facilities that are on your own inventory, it's becoming  
4   more and more apparent that the plaguing long-term  
5   problem, if you will, if I can bring up the long-term  
6   violations policy, is that gas tends to be the issue or  
7   the area of environmental control that is most plaguing or  
8   most difficult for facilities to deal with.

9           And my suggestion is that if the policy  
10   discussion is raised about the inventory, that it also  
11   include a perspective that will allow the Board and allow  
12   the staff to take a look at the long-term gas violation  
13   issue with a unique light if you will.

14           Because I think, as you come down from 47, I  
15   believe, as Mr. Jones stated to about 10, that's  
16   tremendous progress. I think it reflects your diligence  
17   on the enforcement side, but it also reflects the  
18   diligence of the regulated community to try to bring  
19   facilities into compliance and get off the inventory list.

20           So that would be my request in the longer-term  
21   policy. But to restate the immediate need, I feel that  
22   the policy that exists has been complied with by Bradley  
23   and we'd request that actions be taken to take us off the  
24   inventory.

25           CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.

1 Larson.

2 Any other questions before we move on?

3 BOARD MEMBER PAPARIAN: Madam Chair, I had some  
4 unrelated to this issue, but related to the agenda item.  
5 But first, I wonder if the LEA is here.

6 CHAIRPERSON MOULTON-PATTERSON: Is the LEA here?

7 BOARD MEMBER PAPARIAN: I guess not.

8 CHAIRPERSON MOULTON-PATTERSON: That's too bad.

9 BOARD MEMBER PAPARIAN: Should I move on to --

10 CHAIRPERSON MOULTON-PATTERSON: Did you still  
11 want to go on?

12 BOARD MEMBER PAPARIAN: Do you want to try to  
13 resolve this first?

14 CHAIRPERSON MOULTON-PATTERSON: Well, I think we  
15 have said that since there are some different thoughts,  
16 that it should be brought back next month.

17 DEPUTY DIRECTOR NAUMAN: I'm sensing that the  
18 direction is to continue with the policy approach that  
19 we've take in the past, that if a facility is in  
20 compliance, that it comes off of the inventory. So for  
21 purposes of this inventory publication, we would not  
22 include Bradley, because they are currently in compliance.  
23 And then the issue of whether or not you include them in  
24 publication if they are in compliance, at one point in  
25 time, but the LEA is requesting, through the notice and

1 order or otherwise, to continue to include them on the  
2 inventory should be discussed in the context of regulatory  
3 changes for the inventory process that is currently  
4 underway. So the bottom line is we --

5 CHAIRPERSON MOULTON-PATTERSON: And when would  
6 that be? When will we be talking about it?

7 DEPUTY DIRECTOR NAUMAN: Well, we're doing  
8 workshops this month, and so I think it will probably be,  
9 you know, a month or two before we're back to the Board  
10 with some options for your consideration.

11 CHAIRPERSON MOULTON-PATTERSON: Senator Roberti.

12 BOARD MEMBER ROBERTI: I'm not too excited about  
13 taking them off the inventory until we've discussed the  
14 rule, for my own vote, until we've discussed a new rule,  
15 in general. So my own reference is that the stay on the  
16 inventory, since that is apparently what the LEA has  
17 recommended to us.

18 CHAIRPERSON MOULTON-PATTERSON: But you're saying  
19 that --

20 DEPUTY DIRECTOR NAUMAN: Well, I was going to ask  
21 legal counsel a question, because it's my understanding  
22 that we're statutorily required to publish the inventory  
23 on a semi-annual basis and that traditionally the Board  
24 has done that in April and October. So we are due to  
25 publish the inventory, so we need direction on whether to

1 include the facility or not.

2 CHAIRPERSON MOULTON-PATTERSON: Did you have  
3 anything to say?

4 BOARD MEMBER EATON: What is our notice  
5 requirements?

6 CHIEF COUNSEL TOBIAS: Well, I know Mr. Bledsoe  
7 is looking at this, and he might come up as well.

8 But, you know, when we first did this and we had  
9 to decide how to publish this, we did decide that we would  
10 be bringing these to the Board on a, semi-regular basis  
11 and we selected those months. I guess, I'd ask Michael to  
12 try to look at the statutes or the regulations and see  
13 whether we said that it had to be in October.

14 So what you may want to is continue on with Mr.  
15 Paparian's other comments while we look at this. I do  
16 think it's -- I guess what concerns me is not only what  
17 dates we publish, but really I think the interpretation  
18 here. And I think Mr. Jones and staff have done a good  
19 job of centering on the issue, and that is, you know, is  
20 it when they actually achieve compliance or are they still  
21 under an order to basically be able to see whether it's  
22 done.

23 You know, I would point out that we don't have  
24 this on the agenda title, so we've got the other issue of  
25 having something in front of the Board, which does need

1 some resolution if we are going to officially publish the  
2 inventory this month. But really this should be brought  
3 back so that all the stakeholders and the Board have an  
4 opportunity to look at this issue and consider the pros  
5 and cons of all of it.

6 So if Mr. Paparian could go ahead with his  
7 comments, we could do some checking and hopefully be back  
8 to you in a couple minutes.

9 CHAIRPERSON MOULTON-PATTERSON: Okay.

10 Mr. Paparian.

11 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.  
12 You know, first of all, I think the staff has done an  
13 excellent job of trying to get at a lot of the issues that  
14 we've been raising, at least since I've been on the Board,  
15 with regards to the list and the types of facilities on  
16 the list and the compliance schedules and so forth.

17 I just wanted to clarify a couple of things with  
18 the staff. From the staff presentation, it's my  
19 understanding that the information in the agenda item  
20 about several facilities not having current compliance  
21 schedules, that's no longer accurate, that we now have  
22 compliance schedules for everybody, is that right?

23 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
24 That's correct. When the item was developed and went to  
25 print there were several that were outstanding, and during

1 the briefing we reported to the Board about several of  
2 those. And between that time and today, we've seen LEAs  
3 step forward and complete -- either complete the notice  
4 and orders that they were in the process of doing or issue  
5 the compliance schedules that they're required to do.

6 BOARD MEMBER PAPARIAN: Good. Now, specifically  
7 on the Pumice Valley Landfill in Mono County, you gave us  
8 an explanation of what's up there and how long it might  
9 take to bring them into compliance. I think we talked  
10 about this very long compliance date of December 2004 at  
11 our briefing a couple weeks ago.

12 I didn't hear whether that's going to be  
13 changing, from your discussions with the LEA, are they  
14 going to bring the compliance date closer to today,  
15 especially given that it would only take a matter of days  
16 to bring the facility into compliance.

17 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
18 They haven't gone there yet. They're still indicating  
19 that the notice and order is the one in place, but they  
20 haven't indicated verbally or otherwise whether they're  
21 considering moving that date up.

22 I think if the Board is concerned with this issue  
23 at Pumice Valley we could address it in a number of ways.  
24 It's my understanding talking to Sharon Anderson and her  
25 group in LEA evaluations, that this LEA is coming up for

1 evaluation in November, and so the appropriate enforcement  
2 action for this facility could be discussed and analyzed  
3 at that time, as an evaluation issue.

4           The Board could also indicate that the action  
5 taken by the LEA is inappropriate enforcement action and  
6 begin the process included now in the new enforcement  
7 regulations that allows the Board to eventually take over  
8 enforcement action, if it's eventually determined that the  
9 LEA has not taken appropriate enforcement action.

10           And certainly, as Julie indicates, you know, I'm  
11 embedded in statute and reg, but the kinder side of  
12 myself, which I bury too often, I'm sorry, we can continue  
13 working with the LEA, informally, to have them see the  
14 light or see it in a new light. And associate with that,  
15 we could even include the operator and see what assistance  
16 and resources the Board could provide to them.

17           Mr. Jones in the past was very effective in  
18 making significant strides in jurisdictions that were  
19 dragging their feet coming into compliance. And we could  
20 utilize the same sort of strategy in this case to have the  
21 operator put the men and equipment in place much more  
22 quickly than they're planning to do at this time. So  
23 there's that option too, to address it in a more proactive  
24 assistance manner, too.

25           BOARD MEMBER PAPARIAN: I mean, there's a broader

1 issue here, too. And that is that there has been concern  
2 raised in the past and I've raised this concern as well  
3 that publicly owned facilities appear, at times, to be  
4 treated differently than privately owned facilities. And  
5 when I look at this, I have to wonder if this was a  
6 privately owned facility, would an LEA be looking at a  
7 2004 compliance date? I don't think so.

8           And, you know, I think it's something that we  
9 need to keep in mind is consistent enforcement throughout  
10 the State. You know, if this was a facility in some other  
11 location in the State or if it was a privately owned  
12 facility, I think we'd be looking at, you know, perhaps a  
13 2001 compliance date rather than a 2004 compliance date.

14           So I'd urge you to continue with your efforts  
15 with the LEA to get a, you know, some quicker action on  
16 this, and just maybe even toss out one other possibility  
17 for your tool box in dealing with this, and that might be  
18 to have the LEA come to a future board meeting, maybe in  
19 our December or January board meeting and make a  
20 presentation on why they need a 2004 compliance date when  
21 the information we've been presented suggests that it  
22 could be brought into compliance in a matter of weeks.

23           DEPUTY DIRECTOR NAUMAN: If I might?

24           CHAIRPERSON MOULTON-PATTERSON: Just a moment,  
25 Mr. Jones wanted to comment on something.



1               BOARD MEMBER JONES: Mr. Paparian, I agree with  
2 you 100 percent. I wanted to bring some information out  
3 and didn't have a chance to do it. Mono County actually  
4 changed. They had a private contractor who was basically  
5 a dirt mover operating their system. They've gotten rid  
6 of that contract. They've now put county staff in charge  
7 and one of the really exciting things about our training  
8 with SWANA on the California specific. I think you  
9 remember our early discussions was trying to get the  
10 Inyos, the Mono Counties, the smaller counties that have  
11 limited resources to educate their people.

12              And Don Dier has done a good job of that. And  
13 hopefully our next step gets right into those counties,  
14 but the new person in charge for the county that will be  
15 at this, I think, it's this site he's at took the four-day  
16 training course at the instruction of the Board of  
17 Supervisors and his boss to understand as much as he can  
18 about landfill operations.

19              So I think that coupled with what you're  
20 saying -- I just want to give you that information that  
21 they have taken steps from an operational standpoint that  
22 indicate to me that they understand the importance of  
23 making sure that their people understand how to operate  
24 landfills effectively and hopefully this grading issue  
25 goes away in a short period of time.

1           I appreciate the fact -- when I saw the date, the  
2 only thing I could figure out was that to get to grade  
3 they needed more garbage than they could produce in a  
4 year.

5           And that not being the case, tells me it's an  
6 operational issue of somebody that just doesn't know,  
7 didn't have the ability to operate that equipment or that  
8 site right, and hopefully that's being rectified and so I  
9 just wanted to interject that and I appreciate it Madam  
10 Chair that you allowed me to put that in.

11           CHAIRPERSON MOULTON-PATTERSON: Thank you.

12           Ms. Nauman.

13           DEPUTY DIRECTOR NAUMAN: Thank you. Just in  
14 response to some of the issues that Mr. Paparian was  
15 raising. I will remind the Board that next month, in  
16 fact, we'll be coming forward with an item in which you  
17 will be able to review with us the notice and orders that  
18 have been issued by the LEAs over the last several months.

19           And now that the enforcement regs are in place,  
20 our authority with respect to reviewing notice and orders  
21 issued by LEAs is more clear, and we're planning to, you  
22 know, probably a three or four times a year come before  
23 you to present for your review the notice and orders that  
24 the staff has received and reviewed during that time  
25 period. So that's other mechanism by which the staff and

1 the Board will have an opportunity to take a look at these  
2 notice and orders early on in their life span, if you  
3 will, rather than looking at them as we are today in the  
4 context of the inventory.

5 CHAIRPERSON MOULTON-PATTERSON: Thank you.

6 Ms. Tobias.

7 CHIEF COUNSEL TOBIAS: First of all, as to the  
8 issue of whether the Board needs to do this today. As I  
9 understand from staff, our original policies are not in  
10 regs. They're, in fact, developing regs, at this point.  
11 So if the Board wanted to postpone this, they could. I'm  
12 not suggesting that you do, but I'm saying that you would  
13 have that opportunity.

14 I think the problem is that we can't come back  
15 with proposed regs at the next meeting, so it would  
16 probably move off the consideration of the inventory for  
17 several months. I'm not suggesting that, but I am saying  
18 that you could do that if you want.

19 Secondly, 44106 basically says that the  
20 enforcement agency shall develop a compliance schedule for  
21 this solid waste facility and the compliance schedule  
22 shall ensure that diligent progress will be made to bring  
23 the solid waste facility into compliance. So I think the  
24 issue before the Board is not so much whether the LEA made  
25 a request, but what the order says.

1           If the LEA felt that as the facility came into  
2 compliance if there was some reasons to question whether or  
3 not they could stay in compliance or whether they would  
4 fall out of it, then I think that there is a reasonable  
5 basis to keep that facility on the inventory.

6           I don't disagree with Mr. Jones's point, which is  
7 that if they fall off, certainly they could be picked back  
8 up on the inventory. But from the legal point of view, I  
9 would look at what the compliance order actually said, and  
10 if they felt they needed the additional 90 days to see it,  
11 that would carry some weight in my opinion.

12           I do think that one of the things that we'll have  
13 to look at in regulations if we go that direction is a  
14 reasonableness issue, because I think there's certainly  
15 the side of an LEA saying well, okay, let's see if you  
16 stay in compliance for a year. And, again, I think, as  
17 Mr. Jones pointed out, they're supposed to be in  
18 compliance. They don't need orders to do that.

19           So we'd want to make sure that there wasn't  
20 something unreasonable being done through a notice and  
21 order that was either punitive action or for some other  
22 reason.

23           CHAIRPERSON MOULTON-PATTERSON: So we don't take  
24 them off, would be your --

25           CHIEF COUNSEL TOBIAS: In my opinion, that the

1 weight of it would fall on what the LEA order said, and if  
2 the order says I want to see whether you can keep it on, I  
3 think that's it. But I also think that a reasonable  
4 approach would be to do it. So I think it real just comes  
5 down to which side does the Board want to fall on this  
6 one.

7 CHAIRPERSON MOULTON-PATTERSON: Senator Roberti.

8 BOARD MEMBER ROBERTI: Is a motion in order?

9 CHAIRPERSON MOULTON-PATTERSON: Can we make a  
10 motion though, this was an information item.

11 CHIEF COUNSEL TOBIAS: The staff has proposed  
12 that as they brought forward to you in the agenda item,  
13 they have a chart, which on page, it looks like, 8 dash --  
14 I can't read what it is, four it looks like on mine, that  
15 basically carries the Bradley Landfill on the inventory.

16 So what the Board could do is simply leave it  
17 like this, since we're not approving it. This is  
18 something that's just published. If you didn't want to do  
19 that, I guess I would suggest that perhaps you not publish  
20 it this month and bring it back next month. Even though  
21 we wouldn't have regulations in place, there would be an  
22 opportunity for staff to talk to the different entities  
23 involved. That would be another approach.

24 CHAIRPERSON MOULTON-PATTERSON: So since this was  
25 an informational item and this schedule was presented, we

1 can just accept it?

2 CHIEF COUNSEL TOBIAS: Well, this is the  
3 publication.

4 CHAIRPERSON MOULTON-PATTERSON: Isn't that what  
5 we do, Ms. Nauman?

6 DEPUTY DIRECTOR NAUMAN: Well, I had the thought  
7 that you can either accept it as is, or perhaps and I was  
8 kind of looking to Kathryn for some advice on this,  
9 perhaps you could tell us how best to implement the  
10 policies with respect to the inventory. And then staff  
11 takes that direction and publishes the inventory  
12 accordingly. So you're not making a motion on the  
13 inventory, but you're indicating what a compliance is and  
14 then we publish accordingly.

15 CHIEF COUNSEL TOBIAS: We would probably have to  
16 bring it back. And, again, let me throw this out. I  
17 think we'd have to bring it back, because I think the  
18 actual publication is, I think, we decided before and  
19 again, we don't have regs in place, but I think when we  
20 interpreted what publication meant under the statute, we  
21 decided that publishing it in the Board's agenda is  
22 actually the publication that is required under the  
23 statute.

24 So if the Board wants this changed, then, at the  
25 moment --

1               BOARD MEMBER ROBERTI: What happens if we  
2 continue the item over until next month and -- well, bring  
3 it back either as a discussion item or as an item related  
4 to the staff coming up with a new policy directive? What  
5 happens in the intervening month?

6               CHIEF COUNSEL TOBIAS: Well, nothing happens,  
7 because the idea of the inventory was really a shaming, if  
8 you will. It's a publication of those inventories on the  
9 agenda. So I think if you did want to bring it back next  
10 month, you could do one of a couple of things.

11              One, is you could just republish it, if the Board  
12 wants to give some direction today. I have a little bit  
13 of concern about that, because we haven't noticed this  
14 particular issue. And so, you know, we don't know for  
15 example, as Mr. Bledsoe and I were discussing, we don't  
16 know whether other notices and orders have actually been  
17 written like this. We haven't looked at them, whether  
18 this has been done in the past.

19              This time, my understanding is and I'm sure staff  
20 will correct me if I'm wrong, that the reason this kind of  
21 came to light is that the LEA made a request, and said I'd  
22 like this to stay on the inventory. We don't know if this  
23 has been done before without drawing any attention to it.

24              CHAIRPERSON MOULTON-PATTERSON: I'm sorry.  
25 Didn't mean to cut you off, Ms. Tobias. Are you finished?

1 CHIEF COUNSEL TOBIAS: So you can either leave it  
2 as it is today and it will go out, and I think you could,  
3 you know, the Board can basically indicate that you feel  
4 that this is not necessarily the precedent for how you're  
5 going to do this next time, that there's an agenda item  
6 coming back.

7 BOARD MEMBER ROBERTI: Right now it is not on the  
8 inventory.

9 CHAIRPERSON MOULTON-PATTERSON: It is.

10 BOARD MEMBER ROBERTI: Right now it is on the  
11 inventory. Okay.

12 CHIEF COUNSEL TOBIAS: Right now it is. You can  
13 come back next month with an agenda item that would try to  
14 discuss what the policy change should be and then see if  
15 you wanted to publish it or you could hold off publishing  
16 it until you are able to actually, you know, make a  
17 determination which would be several months, or you could  
18 take it off today, but I think that leaves a little bit of  
19 ambiguity in terms of what did we actually publish since  
20 it's the publication of the agenda that we've always used  
21 to meet the intent of the statute.

22 CHAIRPERSON MOULTON-PATTERSON: So it is on the  
23 publication, and we can just accept it and then at a  
24 further -- next month or something we can talk about the  
25 specifics. But isn't the majority of the Board's wish to



1 just leave it and accept it and --

2 BOARD MEMBER PAPARIAN: Can I just -- I'm not  
3 quite sure I understand exactly what's been suggested  
4 here. If it's published today, you're suggesting that you  
5 could revise in three weeks at the November meeting, you  
6 could revised the published list and it could come off at  
7 that time, is that right?

8 CHIEF COUNSEL TOBIAS: I think that's one of the  
9 options. That's not one of the ones I said. I think that  
10 if the Board feels that they either are concerned about  
11 setting a precedent or they really feel that this should  
12 not be published with Bradley Landfill on it, you should  
13 so indicate that -- and that would take a motion. And  
14 this is a little bit outside of the normal routine,  
15 because this is not listed as a consideration item. It's  
16 really just a publication item.

17 If you notice, it's the semi-annual update and  
18 publication of the inventory. But I think if you don't  
19 wanted -- if you have a problem with Bradley being on  
20 here, then you should indicate that you feel we're not  
21 ready to deal with that policy and come back next month so  
22 that you can publish something that to the public is clear  
23 what's on the inventory and what's off.

24 You could also, as I said, you could leave it  
25 today indicating that it is not a precedent, that you

1 don't feel like we've decided this issue, but because the  
2 order said a continued 90 day, you could leave it, so I  
3 think there's three or four options.

4 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

5 BOARD MEMBER PAPARIAN: At this point, I'm  
6 comfortable with leaving it, but visiting the issue and  
7 discussing that issue further for future publications.

8 CHAIRPERSON MOULTON-PATTERSON: So am I. Anyone  
9 uncomfortable with that?

10 BOARD MEMBER JONES: I not, but I'm not in the  
11 majority.

12 But I do want to ask our staff has taken off the  
13 Western Regional Landfill. They took off Arvin. They  
14 took off John Smith and they took off Hesperia since the  
15 item was first written by staff and through the -- Mark De  
16 Bie is shaking his head no. Obviously, this was written  
17 at one time that they were on and they have since come off  
18 before it got to this Board.

19 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
20 That's true. But the timing wise is what I'm shaking my  
21 head relative to. When we wrote the item, staff had  
22 determined that those facilities were in compliance and so  
23 we were just, for continuity indicating that, you know,  
24 they had been on, and now they're coming off with this  
25 next publication.

1               So it wasn't in between when the item was written  
2 and today, it was well in advance to when the item was  
3 written.

4               I'll use this opportunity, Mr. Jones, if I  
5 might --

6               BOARD MEMBER JONES: That answers it.

7               PERMITTING AND INSPECTION BRANCH MANAGER De BIE:  
8 -- past practice. And there has been past practice where  
9 between the time the item is written and the Board  
10 meeting, if staff has information about a site coming into  
11 compliance, we've included it orally as part of our  
12 presentation, and made a statement such as, if there are  
13 no issues that the Board brings forward, it would be  
14 staff's intent to take the facility off.

15              So with the Bradley site, you know, I can make  
16 that kind of statement and demonstrate to the Board that,  
17 you know, it's staff's aim to pull this facility off  
18 because they are in compliance. But if the Board objects  
19 to that, then we'd leave it on until such time as the  
20 Board deems appropriate to bring it back or wait till the  
21 next publishing or whatever.

22              CHAIRPERSON MOULTON-PATTERSON: Just so not  
23 everyone is confusing, I am for accepting this with  
24 Bradley on it, and if we need to revise it in November,  
25 can't we do that?

1 PERMITTING AND INSPECTION BRANCH MANAGER De BIE:

2 Yes.

3 CHAIRPERSON MOULTON-PATTERSON: Is that okay?

4 Okay, let's move on.

5 Thank you.

6 Item number 9, I would like to get through number  
7 9 before lunch. We're not going to be able to get through  
8 number 10 because there are so many speakers. But, you  
9 know, I want to -- I know this is a sensitive item with my  
10 board, so I'd like to poll the Board, do you want to take  
11 lunch now or do go through number 9?

12 We have two speakers on number 9. It should go  
13 pretty fast, shouldn't it Scott?

14 MR. WALKER: Yes.

15 CHAIRPERSON MOULTON-PATTERSON: Let's go ahead  
16 and do number 9, so those people can leave, and then we'll  
17 take number 10, is that okay with this side of the aisle.

18 BOARD MEMBER EATON: Absolutely.

19 CHAIRPERSON MOULTON-PATTERSON: Thank you.

20 BOARD MEMBER EATON: I'd just like to request  
21 that, Madam Chair, if we could in the future when this  
22 particular program has sites, if the Board Members could  
23 have at least 30 days advanced notice. It would have been  
24 nice. I was down in the Los Angeles area, a couple of  
25 times. I rode down with Senator Roberti one time on a

1 plane. It would have been nice to go by some of these  
2 sites and see some of the work there or in some of the  
3 other areas, it would be really help get some answers to  
4 some questions that I'm going to have on this, which will  
5 be very quick, but just if we could do that, that would be  
6 very, very helpful.

7 CHAIRPERSON MOULTON-PATTERSON: Okay. Committee  
8 and a great idea.

9 DEPUTY DIRECTOR NAUMAN: In fact, Mr. Eaton, I do  
10 have a plan for next month, the month of November, I am  
11 planning to bring an item forward to the Board that is  
12 kind of an overview of our cleanup program, including our  
13 closed, illegal and abandoned site. And one of the things  
14 that I'd like to accomplish in presenting that item to you  
15 is to review with you a list of upcoming sites for 2136.

16 This is something that you have spoken to the in  
17 the past and other board members have expressed an  
18 interest kind of seeing what the inventory is rather than  
19 bring the sites to you on a month by month basis. So I  
20 hope that, in part, the presentation of that item will  
21 address what you've just requested, so that you'd have an  
22 inventory of the sites that we're at least currently  
23 looking at, and our anticipation of when they might, over  
24 the next 12 to 18 months, come before the Board.

25 CHAIRPERSON MOULTON-PATTERSON: Thank you.

1               DEPUTY DIRECTOR NAUMAN: For Item number 9, this  
2 is consideration of approval of new sites for the solid  
3 waste disposal and codisposal site cleanup program. We  
4 have five sites this morning for a total of a little over  
5 1.6 million. And Scott will present the individual  
6 projects.

7               MR. WALKER: Madam Chair, Members of the Board,  
8 again this item presents consideration of the five illegal  
9 disposal site projects. Staff is recommending approval of  
10 these projects. All these sites are Priority A sites with  
11 confirmed conditions of pollution and nuisance -- and/or  
12 nuisance. And all the proposed activities are listed as  
13 specifically eligible under the program.

14              The first site is Crevasse Illegal Disposal Site.  
15 It is a legacy illegal dump site in the Antelope Valley,  
16 and the estimated cost is \$100,000 to remove and recycle  
17 to the extent practical.

18              And a board managed project is proposed. Cost  
19 recovery would be applicable to this site to the private  
20 parcels affected. And BLM, Bureau of Land Management,  
21 would reimburse the Board for 50 percent of the cost  
22 associated with the dump portions on their lands. And  
23 that estimate is 25,000 for the reimbursement.

24              Board Member Jones asked a couple questions at  
25 the briefing I'd like to just touch on, centering around

1 the Board's efforts. The Board has done a lot of efforts  
2 with regard to the Antelope Valley. And to kind of give  
3 you an idea of what we have to show for the money.

4 This site would be the fourth project that the  
5 Board would consider. We've had three sites approved.  
6 All projects have been completed. Typically, the LEA will  
7 refer the big complex type sites to us. While we can't  
8 say another one may not come forward, right now, you know,  
9 we feel like they've pretty much got a pretty good handle  
10 on what's out there, and this is the fourth project.

11 All three previous projects have been completed  
12 and they've been kept clean. There's been no dumping  
13 subsequent.

14 The second point is that the Board has a pilot  
15 surveillance, illegal dumping surveillance an enforcement  
16 program, which matches the county, provides about \$160,000  
17 to the county for this pilot project, pilot program, and  
18 this pilot program addresses two areas.

19 South Central LA and the Antelope Valley, which  
20 are historically a big problem with dumping. There's been  
21 a lot of activity. A lot of publication. There's been  
22 offices set up through the Sheriff's Department. A lot of  
23 coordination. A hotline, lots of, you know, posters and  
24 things, and hot line activity. And also there's been some  
25 significant citations and court proceedings against

1 individuals that are brought forward for prosecution  
2 pursuant to that contract.

3           The final thing in the Antelope Valley is the  
4 fact that the County has provided a five-year notice to  
5 tighten up the mandatory collection provisions in that  
6 whole area. And that will come into place January of 2003  
7 and so that's part of the whole activities which we hope  
8 will address and to respond to the issue in Antelope  
9 Valley.

10           The second project is the Fagundes Dairy Illegal  
11 Disposal Site in Fresno County. Again, a board managed  
12 remediation project is proposed, and the estimated cost is  
13 \$70,000. This site cost recovery would be applicable.  
14 The current property owner basically has been tied to a  
15 renter. The current property owner though would suggest  
16 that there's been substantial enforcement action by the LA  
17 on this site.

18           The third project is to Table Bluff Reservation  
19 Illegal Disposal Site in Humboldt county. And as  
20 presented in the Board's briefing, this is the fourth  
21 Indian lands type project the Board has considered. And  
22 this project is requested to be a board managed cleanup  
23 with cost estimate of \$188,000 for seven parcels where  
24 dumping has occurred for the reservation.

25           In this case, cost recovery is recommended for



1 waiver in accordance with the Board's policy, because the  
2 individual property owners are not responsible for the  
3 disposal and they have negligible financial ability. They  
4 are tribal members within the Table Bluff Reservation.

5           In addition, what's important on this project is  
6 the Table Bluff Reservation has enacted a solid waste  
7 ordinance, which will provide enforcement abilities  
8 against individual tribal members and also sets up, a  
9 pretty sophisticated for tribes, solid waste management  
10 program, including mandatory collection and a contract  
11 with the waste hauler that would start approximately on  
12 conclusion of the cleanup project.

13           The final two projects are very similar to the  
14 Los Angeles River matching grant project that the Board  
15 approved last November.

16           Essentially, trash and other solid wastes in the  
17 leachate that accumulate at sites, at particular storm  
18 drain outfalls is a major environmental problem affecting  
19 urban streams and beaches. And these two projects would  
20 construct control systems to remove the wastes and  
21 leachate from two sites. And these two sites are  
22 particular areas where, you know, the solid waste is  
23 accumulated from a wide drainage area within the basin.

24           The accumulation at these sites occurs to the  
25 extent that a public and ecological health hazard is

1 present and cleanup is required. The applicants are --  
2 again, these are matching grant applications that have  
3 been submitted. And the applicants are committing to all  
4 contracting, permitting and operations and maintenance of  
5 this. And, in addition, to funding a significantly higher  
6 portion than the Board's requested match.

7           The City of Malibu is requesting \$500,000 from  
8 the Board for a total of a \$2.1 million project. The City  
9 of Santa Monica is requesting \$750,000 from the Board for  
10 a \$1.9 million project.

11           The Regional Board is the lead regulatory agency  
12 and we've been coordinating with them and they are  
13 supportive of these projects and have encouraged us to  
14 consider these.

15           Essentially, a cost recovery would not apply and  
16 would address the Board's waiver requirements through the  
17 following. The Applicants did not willfully dispose of  
18 waste illegally. These projects are within areas that are  
19 dedicated to the public interest and public benefit. The  
20 applicant's are providing a significant funding. And  
21 these applications with regard to this issue in the  
22 southern California area, the applicants have demonstrated  
23 a very significant financial need in this area.

24           In conclusion, staff recommends adoption of  
25 Resolution 2001-418 to approve these projects. Staff are

1 available to answer questions and, I believe, there are  
2 two speakers.

3 CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

4 BOARD MEMBER EATON: Yes, Madam Chair, I'll try  
5 and be brief. There's a couple of questions here and one  
6 I don't have any problem with projects of this nature.  
7 What I do have is some concern regarding the issue of is  
8 this litter or is this a abandoned or illegal dumping,  
9 because the two sites that you speak of the one in Malibu  
10 is a closed off area, if I'm not mistake, surrounded by  
11 fencing. And the other issue is it's also guarded as a  
12 cleanup area with regard to the State highway that runs  
13 there that you mention in your sheet.

14 So I'm wondering how close are we getting to  
15 where we teeter on litter, which is another proper role  
16 for someone else. And also the other greater policy issue  
17 is we have one regulatory body, the Water Board, by which  
18 they have an enforcement order against another public  
19 entity, and yet we're using other public funds by which to  
20 resolve that issue. Whereas, in some of the other areas  
21 where we've ventured into in our own areas, such as what  
22 we just had earlier in another permit, we allow the permit  
23 to go through and don't provide any kind of funding. So  
24 what's different about that?

25 And also with regard to the Sepulveda Channel

1 what is the geographic location? Because you mention that  
2 there's 157 -- or a 170-acre commercial site around it.  
3 Ballona Creek does not border the City of Santa Monica,  
4 from my recollection, nor does the Sepulveda Channel that  
5 goes in. It's separated by the Marina Del Rey outlet. So  
6 the question that I have is, how is that trash being  
7 accumulated, is it litter or is it dumping?

8 MR. WALKER: Let me answer, you've got three  
9 parts and they're very good questions.

10 The first question is the difference between  
11 basically a litter site and an illegal disposal site.  
12 It's an excellent question.

13 We are going to be visiting it next, but in a  
14 sense what an illegal disposal site is is where the waste  
15 would accumulate in such a quantity at an individual  
16 location such that there is a public health and safety  
17 threat and cleanup would be required. In these cases what  
18 happens is that waste from within a drainage basin, it  
19 gets -- it accumulates and it funnels in and accumulates  
20 in an individual site, and so this could be considered as  
21 an illegal disposal site that warrants cleanup.

22 It's different from, you know, a typical storm  
23 drain, in a sense that all storm drains may or may not,  
24 you know -- they certainly could have some litter that  
25 might go through, but not all of them could be considered

1 a site where it accumulates in such quantities that it's a  
2 public health threat and that site.

3 But we will be talking about this issue with the  
4 closed illegal and abandon site program in coordination  
5 with 2136, because the different between nuisance  
6 dumping -- what nuisance dumping is versus litter versus  
7 an illegal disposal site is a very good question that we'd  
8 certainly like to hear the Board's opinions on.

9 The second question --

10 BOARD MEMBER EATON: Do you think there will be a  
11 lot of these types of sites coming forward?

12 MR. WALKER: Well, we will be, you know,  
13 presenting that to the Board. And, at this time, we've  
14 got an idea of which ones that we could project, there's  
15 probably a half a dozen or so specific projects tied to an  
16 individual site that we would anticipate within the next  
17 two or three years.

18 So we have with the Water Board, in discussion  
19 with the Water Board been able to focus on particular  
20 locations, and so we will be able to talk about that and  
21 present those specific cases that we have identified.

22 The third question had to do with the Water Board  
23 and the particular, you know, if they have an enforcement  
24 action whether it's appropriate for funds to be spent.  
25 Well, in this particular case, what these jurisdictions

1 are subject to a general storm water permit, which is  
2 under the Clean Water Act. And it does cover discharges  
3 of everything within those basins to the urban streams.

4 And, in addition, on some cases they're subject  
5 to what's called to total maximum daily load requirements,  
6 which are waste load allocations imposed on the individual  
7 jurisdictions.

8 Right now the Water Board has -- the compliance  
9 is being addressed in accordance with these orders.  
10 There's no separate enforcement order, such as a higher  
11 level enforcement order from the Water Board, such as a  
12 Cleanup and Abatement Order, et cetera that's been issued  
13 or that the Water Board feels necessary at this time.

14 Now, the other question has to do with the  
15 Sepulveda Channel and okay, you know, you've got Santa  
16 Monica and you've got Ballona over here and you've got the  
17 city of LA in between. And so the question is well how is  
18 that the area and a source for it.

19 Well, the areas within the -- actually, the  
20 channel is in the City of LA, but a lot of the areas that  
21 would drain into that particular location are from  
22 actually the city of Santa Monica. So this -- it's  
23 complicated, but the Santa Monica drain from that area  
24 would actually go into that area, according to what the  
25 applicant has provided us, so it would impact Ballona

1 creek and it would impact the downstream beach areas.

2 BOARD MEMBER EATON: Well, I look forward to our  
3 discussion next month.

4 CHAIRPERSON MOULTON-PATTERSON: Thank you.

5 Any other questions, comments before we go to our  
6 speakers?

7 CHIEF COUNSEL TOBIAS: Madam Chair, I have a  
8 comment on the staff report, if I could.

9 I'd like to correct something on page 9-3. It  
10 says that the Board's legal office, this is for the  
11 Crevasse Site, would work with the LA County Council to  
12 place liens. Actually, we would not be doing that. We  
13 would be pursuing those land owners through the AG. So I  
14 wanted to clarify. That's at the very bottom of page 9-3  
15 second, paragraph from the bottom. We would be filing an  
16 action against those lands owners with the AG.

17 Similarly on page 9-5 in the middle of the page,  
18 with respect to the Fagundes Dairy site, that also says  
19 that we will be working with the City to secure a lien.  
20 What we've found so far in doing liens on these properties  
21 is whether the cities have an ordinance in place that  
22 allows them to do that for us.

23 If they don't, then we will be pursuing that  
24 through the AG as well. So I wanted to clarify that doing  
25 these liens is not as easy as we initially thought

1   sometime ago.

2                   CHAIRPERSON MOULTON-PATTERSON:   Thank you, Ms.  
3   Tobias.

4                   Okay, we'll go to our speakers.   Brian Johnson,  
5   City of Santa Monica, followed by Joan House, City of  
6   Malibu.

7                   MR. JOHNSON:   Good afternoon, Madam Chair and  
8   Board Members.   My name is Brian Johnson.   I am the  
9   manager of the City of Santa Monica's environmental  
10   programs division, and I will be very brief this  
11   afternoon.

12                  I would like to express the appreciation of our  
13   Mayor, or City Council and our community in your  
14   consideration and hopefully in your approval of the grant  
15   funding for Santa Monica's proposed Centinela illegal  
16   disposal site project.

17                  This project represents a key element in our  
18   progress towards Santa Monica's goal of treating 100  
19   percent of all dry weather urban runoff draining from  
20   Santa Monica's drainage basins.   This run off  
21   unfortunately, as you know, contains tremendous volumes of  
22   illegally disposed debris and pollutants.   The proposed  
23   project will construct state of the art pollution  
24   prevention devices to remove these pollutants prior to  
25   their introduction into Ballona Creek and hence into the



1 Pacific Ocean.

2 By doing this they will be reducing the  
3 deleterious human health and environmental impacts of that  
4 pollutant loading.

5 Please note that I do believe before you we have  
6 numerous letters of recommendation and support from  
7 Senator Kuehl as well as from Heal The Bay, Baykeeper and  
8 the University of California, Los Angeles Ocean Discovery  
9 Center.

10 Once again, on behalf of the Mayor and City  
11 Council and our community, I express appreciation for your  
12 consideration of this matter, and will take any questions  
13 that you may have.

14 Thank you.

15 CHAIRPERSON MOULTON-PATTERSON: Thank you.

16 Joan House, City of Malibu.

17 MALIBU CITY MAYOR HOUSE: Chair Moulton-Patterson  
18 and Commissioners, thank you very much for your time. My  
19 name is Joan House. I'm the Mayor of Malibu. And with  
20 me, I have Rick Morgan our City Engineer who can field any  
21 technical questions that you may have.

22 One of the City of Malibu's top priorities is the  
23 cleanup of Malibu Lagoon and Surfrider Beach. The City  
24 has three major storm drains which outlet into Malibu  
25 Creek, all of which have been cited as a major source of

1 pollutants. The City is seeking grant funding to pay for  
2 the upfront capital cost to complete the Malibu Lagoon  
3 facility and to construct two additional facilities, such  
4 that the civic center storm drains are no longer a source  
5 of contamination to the Malibu Creek.

6 As a demonstration of the City's commitment to  
7 solving this serious problem, the City has accepted the  
8 responsibility for the significant ongoing maintenance and  
9 operational costs for the facilities. The city thanks you  
10 very much for your consideration to this application and  
11 for your time.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you Mayor  
13 House. Any questions or comments?

14 Mr. Medina.

15 BOARD MEMBER MEDINA: Madam Chair, I'd just like  
16 to -- if there's no -- as soon as we complete the public  
17 comment, I'd like to move the resolution.

18 CHAIRPERSON MOULTON-PATTERSON: I think we have,  
19 so I'll turn it over to you.

20 BOARD MEMBER MEDINA: Thank you, Madam Chair.  
21 I'd like to move Resolution 2001-418, consideration of a  
22 approval of new sites for the solid waste disposal and  
23 codisposal site cleanup program.

24 BOARD MEMBER PAPARIAN: Second.

25 CHAIRPERSON MOULTON-PATTERSON: Okay. We have a

1 motion by Mr. Median, second by Mr. Paparian.  
2 Please call the roll.  
3 SECRETARY FARRELL: Eaton?  
4 BOARD MEMBER EATON: Aye.  
5 SECRETARY FARRELL: Jones?  
6 BOARD MEMBER JONES: Aye.  
7 SECRETARY FARRELL: Medina?  
8 BOARD MEMBER MEDINA: Aye.  
9 SECRETARY FARRELL: Paparian?  
10 BOARD MEMBER PAPARIAN: Aye.  
11 SECRETARY FARRELL: Roberti?  
12 BOARD MEMBER ROBERTI: Aye.  
13 SECRETARY FARRELL: Moulton-Patterson?  
14 CHAIRPERSON MOULTON-PATTERSON: Aye.  
15 Thank you.  
16 We will now take our lunch break And be hack at  
17 2:00 or slightly after.  
18 (Thereupon a lunch recess was taken.)  
19  
20  
21  
22  
23  
24  
25

1 AFTERNOON SESSION

2 CHAIRPERSON MOULTON-PATTERSON: I'd like to call  
3 the meeting back to order please. We'll go the ex partes.

4 Mr. Eaton.

5 Did you get that to you, the DGS, would you ex  
6 parte it for all of us.

7 BOARD MEMBER EATON: Thank you, Madam Chair. The  
8 only ex parte and I'll -- since I always get to go first  
9 on these, I will ex parte for the rest of the board  
10 members and save them. It was a letter handed to me dated  
11 October 22nd, 2001 from the Department of General  
12 Services, Division of the State Architect regarding, at  
13 least on the cover memo, items 15, 32 and 33 on the high  
14 performance demonstration school. And that should suffice  
15 for the rest of the Board as well.

16 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
17 Eaton.

18 Mr. Jones.

19 BOARD MEMBER JONES: Kelly Astor and Chuck Tobin  
20 and John Richardson. And I think that's it.

21 CHAIRPERSON MOULTON-PATTERSON: Mr. Medina.

22 BOARD MEMBER MEDINA: None to report at this  
23 time.

24 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

25 BOARD MEMBER PAPARIAN: Yeah, I talked with Joe

1 Lou and Louis Cabrales of the League of Conservation

2 Voters regarding Agenda Item number 16.

3 CHAIRPERSON MOULTON-PATTERSON: Thank you.

4 I have none, other than the one Mr. Eaton  
5 mentioned.

6 We're on item number 10. We have a lot of  
7 speakers. I'm told by Ms. McKee that we have to be out of  
8 here and cleaned up by 5:00 o'clock. So when we get to  
9 the speakers, we really want to hear what you have to say,  
10 but we appreciate you being as brief as possible.

11 Okay, I'll turn it back over to you, Ms. Nauman.

12 DEPUTY DIRECTOR NAUMAN: Thank you, Madam Chair.

13 Good afternoon, Board Members. Item number 10 is  
14 Discussion of board direction on alternative daily cover.  
15 The Board will recall that our July meeting in Long Beach  
16 you had two items before you, both addressing various  
17 aspects of alternative daily cover. And, at that time,  
18 you gave us some direction with respect to both of those.

19 So the purpose of this item today is to report  
20 back to you with an update on our efforts to date with  
21 respect to the issues related to the use of alternative  
22 daily cover as well as the reporting of alternative daily  
23 cover through the disposal reporting system process.

24 So this afternoon we have, kind of, a two-part  
25 presentation for you. First, Scott will lead off with

1 kind of a status report on the work to date of the working  
2 group, in which we will lay out for you, where we've been,  
3 the formation of the working group, and staff's suggested  
4 plan of approach for the working groups efforts, which  
5 will include the development of a detailed workplan that  
6 will specify the issues to be discussed at each of the  
7 meetings of the working group, as well as our time line,  
8 which we're proposing that the working group work over the  
9 next couple of months and that we report back to you at  
10 your February board meeting with a synopsis of those  
11 discussions and some options for your action.

12               When Scott finishes that portion of the  
13 presentation Diane Range will come forward and present for  
14 you updated information on the reporting from the several  
15 facilities that were in question when we were reviewing  
16 this topic in July.

17               So with that as a background, I'll turn it over  
18 to Scott.

19               MR. WALKER: Thank you. I wanted to just go very  
20 briefly over the Item 24 of the Board meeting, which was  
21 the general policy discussion on alternative daily cover,  
22 I'll refer to it as ADC, and the specific motion of the  
23 Board. After I go through that, we will shift into the  
24 discussion of the Board's specific actions on some  
25 jurisdictions that was done in Item 23 of the July board

1 meeting.

2               There was three aspects to the Board's motion on  
3 24, Item 24. First was staff was directed to update LEA  
4 Advisory number 48. The second was that staffs from the  
5 Permit and Enforcement Division; Diversion, Planning and  
6 Local Assistance; and Waste Prevention and Market  
7 Development coordinated together a working group of  
8 industry, composters, local government, consultants,  
9 environmental groups, LEAs and any other interested  
10 parties to provide input to staff on several items,  
11 including the LEA advisory update, the additional data  
12 collection that should be done including trend analysis,  
13 growth and use of types of ADC, standardization of forms,  
14 and reporting systems across the State, impacts on local  
15 governments in meeting the 50 percent requirement, if we  
16 restrict the use of green waste as ADC, impacts on compost  
17 markets of ADC use in the State, and any other issue that  
18 may arise.

19               And the third part was for staff to report back  
20 on the progress at this October board meeting, which we  
21 are dealing with this item.

22               In response, Board staff conducted an initial  
23 public workshop on the Board's direction on September 25th  
24 of 2001. Over 50 persons from a wide variety of interest  
25 groups attended. Staff presented a background on ADC

1 issues. It convened the work group structure and started  
2 discussion on specific issues that have been listed for  
3 ADC. We handed out a work group volunteer form with a  
4 date for response back by October 8th for those who wanted  
5 to be on the work group.

6           The work group will consist of a balanced  
7 representation of the various private and public  
8 stakeholders consultants and environmental groups. And  
9 those who are not -- either do not desire to be work on  
10 the work group or would not be chosen on the work group  
11 would be part of the review team, which gives them the  
12 opportunity to see everything and comment and funnel  
13 specific comments in through their particular  
14 representative in their interest group.

15           It is anticipated that the notice to the work  
16 group members chosen will be transmitted later this week,  
17 and the first work group meeting, you know, upon preparing  
18 the detailed work plan and that being transmitted to the  
19 work group members, that we would try to schedule  
20 something the last week in November, if we can, for the  
21 first work group meeting.

22           Briefly, the issues -- I'm not going to get into  
23 the issues in detail, unless the Board likes to go that  
24 way, but there are the three categories, statement minimum  
25 standards and permitting and enforcement issues, LEA



1 advisory. That's one category of ADC issues.

2           The second is the disposal reporting system of  
3 ADC and jurisdictional compliance with AB 939  
4 requirements, and the third is market related issues. In  
5 other words, the need or the desire to look at the market  
6 situation to ascertain whether or not there's been a --  
7 what the impacts are of ADC on composing, and other  
8 recycling facilities, such as construction and demolition  
9 debris facilities.

10           As Julie mentioned, Julie Nauman mentioned, as  
11 part of the plan so far, staff envisioned that, you know,  
12 essentially this work group, our vision of it and with,  
13 you know, input from the Board is that we will not be able  
14 to attain consensus on everything. ADC is just one of  
15 those issues that we will not be able to do that.

16           And so the focus would be on capturing the  
17 various input and positions from the groups and focusing  
18 on coming back to the Board, again, in February with some  
19 options where we can attempt to bridge the gap on some of  
20 these issues. And so that was the idea, but that  
21 issues -- individual work group members could bring issues  
22 up as they see fit, but that the focus would be on clearly  
23 on where we could gain resolution or attempted to kind of  
24 close the gap on some of the positions that are out there.

25           And, again, the schedule we felt that there

1 probably would be on the order of probably two work group  
2 meetings, at least two, probably would try to do two and  
3 then we'd like to come back to the Board in February with  
4 the synthesis from staff of the work group with some  
5 options in those areas I mentioned.

6           And with that, I think before we transition to  
7 the disposal reporting system group, and they're going to  
8 give you an update on the actions that the Board did  
9 through resolutions from Item 23 at the Board meeting, I'd  
10 like to just perhaps suggest that the Board may, if the  
11 Board has any questions at this point, whether or not they  
12 wanted to bring up anything or whether we'd just go  
13 straight into that update.

14           CHAIRPERSON MOULTON-PATTERSON: I think we'd like  
15 to address questions and comments right now.

16           Mr. Medina.

17           BOARD MEMBER MEDINA: Yes, Madam Chair, I wonder  
18 if you might comment the need to standardize the disposal  
19 reporting forms.

20           MR. WALKER: That is one of the specific issues  
21 that's come up and that will be pursued with the work  
22 group, because there has been some problems with regard to  
23 the standard reports that are submitted.

24           You see, jurisdictions are required to submit to  
25 the Board the use of ADC, the types and quantities. And

1 part of the problem has been that some of the -- they need  
2 to get the information from the landfill operators. And  
3 the forms that they've used have been a problem in that  
4 they have resulted in some misreporting.

5           And so part of -- the main issue is to get  
6 some -- is to look at some types of standardized reporting  
7 such that we can avoid the misreporting and the incorrect  
8 reporting that's been done, because one of the problems,  
9 the main problems that have really started this last  
10 situations with ADC is the fact that the 2000 year  
11 reporting showed a big jump in alternative daily cover  
12 use, green waste use.

13           And when we look at the data, it really looks --  
14 there's a lot of areas where it's incorrect, where other  
15 beneficial uses are being reported as ADC, and that other  
16 types of ADC's are being reported as green waste ADC, so  
17 because of that lack of standardization of reporting and  
18 consistency it's resulted in incorrect data and concerns  
19 about what's going on out there.

20           BOARD MEMBER MEDINA: So are they using their own  
21 forms or are they using our forms, what forms are being  
22 used?

23           MR. WALKER: Right now, the one case and I think  
24 with the disposal reporting system can chime in on this if  
25 they'd like, but they were using their own forms for some

1 jurisdictions.

2 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

3 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.

4 I was the author of the resolution back in July that led  
5 to this working group. And I also attended the first  
6 meeting, which Scott described. I wanted to mention a  
7 couple of things. We've had some correspondence from  
8 industry representatives. I've had conversations with  
9 several of them as well. And there are a couple of things  
10 that have been brought up, which I wanted to try to help  
11 clarify.

12 One of them is this issue of whether the working  
13 group should look at issues that might require a  
14 legislative fix. And what was interesting at the workshop  
15 that was held, is that the discussion of whether to  
16 include a discussion of items that might require a  
17 legislative fix, that discussion about whether to include  
18 discussions of those things, took longer than the  
19 discussion of those things themselves.

20 And I'm kind of afraid that that would continue  
21 if we tried to restrict, in anyway, what can be discussed  
22 in this working group. We're not asking the working group  
23 itself to reach a consensus. We're asking for input from  
24 the working group. Then we're asking staff to compile  
25 that information as best as they can and present it to us

1 for further review, analysis and action.

2           If something were to require legislative fixes, I  
3 think it would be up to the Board to decide whether they  
4 wanted to pursue through our normal legislative process  
5 seeking those legislative fixes. But, at this point, I  
6 don't want to try to restrict this working group, in part  
7 because I think that so much time would be taken debating  
8 whether something is an item that would require a  
9 legislative fix or not. I would say just let someone put  
10 it on the table, if they want, let staff receive that  
11 input, as well as the input on all the other items that  
12 are being discussed at the working group and again compile  
13 that input and provide it to us in the process that Scott  
14 described.

15           CHAIRPERSON MOULTON-PATTERSON: Okay. I know we  
16 have a lot -- you have more to tell us about, and we have  
17 a lot of speakers, but, you know, I would like to see --  
18 I'm not saying putting restrictions exactly on the  
19 discussion, but I'd like to see a schedule of meetings and  
20 subjects to be discussed, and to have these meetings be  
21 publicly noticed so that anyone that's interested can  
22 come.

23           And I think that would give it -- not that we're  
24 restricting it, but it would give it more of a focus,  
25 that's what I had heard and would be my preference.

1 Any other questions or comments before we go on?

2 Mr. Eaton.

3 BOARD MEMBER EATON: I think one of the things  
4 that has successfully worked in past and what we may want  
5 to consider, and I share your desire to have some  
6 formality of such and, you know, it's not a narrowing  
7 restriction, but you may also want to think of  
8 establishing a record, because these work groups have a  
9 way of having revisionist history from time to time.

10 And if you have a work group with a record, at  
11 least as it relates to information that was presented,  
12 we've had several occasions, and this is nothing on ADC,  
13 but where allegedly evidence was presented about some  
14 issue and then there was no evidence ever presented and  
15 the debate took off.

16 So we may want to also consider having a court  
17 reporter or something along those lines So a transcript or  
18 a tape, whatever is economically efficient.

19 CHAIRPERSON MOULTON-PATTERSON: I think that's a  
20 good idea, and I'd like staff to look at that.

21 Mr. Jones.

22 BOARD MEMBER JONES: Madam Chair, just a question  
23 for clarification. The idea of having -- of attacking the  
24 three different areas one on what the statement minimum  
25 standards would be and placement and those types of

1 things, and then the other one on the marketplace is where  
2 the debate is going to be of whether or not we're going to  
3 have ADC or not and is there going to be a legislative  
4 proposal.

5 But are you saying that those should all be  
6 unstructured, to let anybody talk about each one of those  
7 subject matters or -- I'm just trying to get an idea,  
8 because I am worried about the disposal reporting system  
9 and what needs to be clarified there, and the performance  
10 standards from the state minimum standards standpoint, and  
11 I'm -- is it all three are a free-for-all or we're going  
12 to structure them.

13 BOARD MEMBER PAPARIAN: The original resolution  
14 had, it was A through E or A through G, it had a certain  
15 number of items that were supposed to be discussed,  
16 including any other issue which might come up, but it had  
17 a number of specific items to be discussed in the working  
18 groups. I have no problem and I'd support what the Chair  
19 was suggesting of having, you know, a structured agenda  
20 where these things could come up.

21 Where I don't want to get hung up in those  
22 meetings though, is if somebody in commenting on green  
23 waste, you know, as ADC, if they bring up something that  
24 could require a legislative fix, I don't want the meeting  
25 to then stop and then you debate whether that's a

1 legislative fix or not and get hung up on that. Rather  
2 I'd like to have them be able to present the information,  
3 have staff compile it and present it to us.

4 BOARD MEMBER JONES: And accomplish that through  
5 some kind of agenda that the Chairwoman had said, where  
6 you put up -- so each of those issues are spoken to at an  
7 appropriate time.

8 BOARD MEMBER PAPARIAN: Correct.

9 BOARD MEMBER JONES: Okay. All right. I caught  
10 part of it and I wasn't sure if that's how you meant it  
11 and I support that.

12 BOARD MEMBER PAPARIAN: Okay.

13 CHAIRPERSON MOULTON-PATTERSON: Thank you.

14 If you'd like to continue.

15 MR. WALKER: Yes. With that, I'll hand it over  
16 to Dianne Range who will give you an update on the Board's  
17 action on the certain jurisdictions reporting.

18 (Thereupon an overhead presentation was  
19 presented as follows.)

20 MS. RANGE: Thank you, Scott. Good afternoon.  
21 As you may recall, at the July board meeting in Long  
22 Beach, staff presented Agenda Item number 23. And in that  
23 item we identified as nine landfills that reported  
24 significantly high amounts of ADC use for report year  
25 2000. Two of the landfills were facilities that are inert



1 landfills and they began reporting ADC amounts in 2000.

2               Three facilities had potentially overused or over  
3 reported ADC amounts. And four facilities were probably  
4 misreporting the materials or types of ADC used.

5               The Board directed staff to work with the  
6 facilities and counties and report back for the progress  
7 at this time. So these are the landfills investigated for  
8 ADC issues. Puente Hills Scholl and Bradley and Olinda  
9 Alpha all had misreporting issues. And Puente, Scholl and  
10 Bradley are located in LA County; Olinda alpha in Orange  
11 County; and New Way, Live Oak And CalMat Reliance were the  
12 two inert facilities that had incorrectly reported ADC.

13              B&J Drop Box in Solano County and Colton and  
14 Fontana are San Bernardino County facilities and they are  
15 potentially in the Category of overuse.

16                               --o0o--

17              MS. RANGE: Just to clarify we wanted to give you  
18 a little background, just a reminder, of where this  
19 information originates. And for disposal amounts and ADC  
20 amounts, the facilities collect the information from  
21 haulers and all the facilities then give that information  
22 to the county, the county compiles the information into  
23 one report and submits that to the Board and to the  
24 affected jurisdictions. And that data is put into the  
25 disposal reporting system by staff, so basically the

1 information originally comes from the haulers.

2 --o0o--

3 MS. RANGE: So to date this is what has occurred.

4 Since the July Board meeting Board staff has contacted the  
5 affected jurisdictions, the counties by telephone to offer  
6 assistance in compiling or obtaining the information; a  
7 letter was sent to all the landfills in the affected  
8 counties in August offering help and requesting revised  
9 reports by September 28th. An additional letter was sent  
10 to San Bernardino county staff and landfill operators, and  
11 the request for the information was extended to October  
12 5th.

13 We have received monthly data from the LA  
14 facilities. We've only gotten one quarter from Puente  
15 Hills, nothing from Scholl Canyon. And then the rest of  
16 them had been submitted by October. And to date we  
17 haven't received anything additional from Puente Hills or  
18 Scholl Canyon.

19 Okay, we're going to the next slide.

20 --o0o--

21 MS. RANGE: So for the facilities that submitted  
22 the corrected reports, we compared the original report to  
23 the revised reported data, and here we have the difference  
24 between what was reported and what was corrected. As you  
25 can see CalMat and New Way reported 50 percent ADC. Now,

1 it's zero. And that is it was all removed because of the  
2 Board's direction that soil was not to be used as cover  
3 material, and it's not an appropriate use of ADC.

4 And Olinda Alpha had included all the beneficial  
5 use as ADC, and that data was estimated to be 16 percent  
6 ADC.

7 --o0o--

8 MS. RANGE: Bradley had some amounts that were  
9 misreported. They went from 24 percent ADC to nine  
10 percent. And then B&J Drop Box had 36 percent of total  
11 sludge, but part of that was used for lining a new cell.  
12 So when it came down to the exact amounts of sludge used  
13 for ADC, it was 16 percent.

14 --o0o--

15 MS. RANGE: Of the nine facilities staff  
16 investigated, seven were found to be incorrectly reporting  
17 the tons of material types of ADC used. And two  
18 landfills, Colton and Fontana had made corrections to the  
19 origin of ADC and over 7,000 tons of ADC were subtracted  
20 from what was originally reported because it was  
21 discovered that some of that includes soil.

22 We still have our review of the analysis from the  
23 operators for Colton and Fontana, and we'll probably give  
24 you an update at the next board meeting on the results of  
25 that analysis.

1                   And that's all I have to present today. If you  
2 have any questions, I'd be happy to answer them.

3                   CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

4                   BOARD MEMBER EATON: When you got these figures,  
5 do we then check with Mr. Schiavo?

6                   MS. RANGE: Mr. Schiavo --

7                   BOARD MEMBER EATON: I just remember Colton for  
8 some reason it sticks in my mind. Wasn't Colton the one  
9 that had the nine ball fields that said that they didn't  
10 do anything, but only mulch their grass, and so therefore  
11 they had the diversion of green waste?

12                  MS. RANGE: I'm not really certain.

13                  BOARD MEMBER EATON: What I mean, what I'm trying  
14 to do is that we have different departments and we're not  
15 isolated compartments. And somehow if we're going to get  
16 to this issue or issues that arise, I'm going to be poking  
17 and probing to make sure that we have information from all  
18 of our departments, not just from the P&E, and then we  
19 have Mr. Schiavo's operation who counts the stuff and gets  
20 it there, because one of the issues that's confusing to me  
21 is that we have disposable reporting systems that's based  
22 upon hauler, and the hauler just comes and dumps, then is  
23 it apportioned based upon that, because really it's the  
24 landfill that's spreading it, so the landfill knows how  
25 much measurement there is.

1                   So I'm not going to get hung up because the Chair  
2   said there's a lot of speakers, but I think we need to at  
3   least have, you know, some coordination here at least with  
4   the reporting, because the issue may not be the issue of  
5   ADC, but the abuse may be in what games are being played  
6   in order to reach the diversion goals. And I think it was  
7   Colton or one of the others. I remember having a  
8   conversation about the ball fields. And one of those  
9   jurisdictions, I'm not sure if it was Fontana or Colton,  
10   so what I would like to be able to could is at least  
11   somehow have those other -- I know you don't remember.  
12   You got too many jurisdictions to remember, you know.

13                  I just remember the bad ones remember. I still  
14   got the guy getting the cardboard down around the border,  
15   so I'm coming back to him at some point.

16                  (Laughter.)

17                  BOARD MEMBER EATON: But if we could just have  
18   some coordination as well, that would be helpful, because  
19   I don't understand a reporting system that's based upon a  
20   hauler when the issue of at least the ADC and how it's  
21   used in the landfill is really the responsibility of the  
22   landfill operator and how much is used to cover it at any  
23   one point in time. So hopefully we can find that out.

24                  CHAIRPERSON MOULTON-PATTERSON: Mr. Schiavo, did  
25   you want to say something?

1               DEPUTY DIRECTOR SCHIAVO: I just wanted to say as  
2 far as the coordination, Dianne and I coordinate quite a  
3 bit in this process. She works in the division under  
4 Lorraine. Regarding who's responsible, the hauler  
5 ultimately is responsible for informing the landfill  
6 operator where the material is derived from, so that's  
7 where there's the linkage there and so that's real  
8 critical.

9               BOARD MEMBER EATON: I understand that, but the  
10 Amount of ADC that's used is not based upon that, the  
11 origin of whatever material it is. It doesn't have to be  
12 ADC, it just can be any kind of load, right?

13              DEPUTY DIRECTOR SCHIAVO: Right.

14              BOARD MEMBER EATON: So hopefully we'll get into  
15 that.

16              Thank you.

17              CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
18 Eaton.

19              Thank you. We're going to go to our public  
20 speakers at this point. Joan Edwards followed by Mark  
21 Aprea.

22              MS. EDWARDS: The first two speakers who agree  
23 totally on everything.

24              CHAIRPERSON MOULTON-PATTERSON: That's nice.

25              MS. EDWARDS: Actually, it was a joke.

1 (Laughter.)

2 MS. EDWARDS: I too attended the September  
3 presentation by staff in Sacramento resulting from your  
4 direction at the July meeting. And I thought the staff  
5 did a good job of being very all-inclusive, trying to list  
6 as many issues as possible so that they could make sure  
7 that they, at least, covered those issues for which there  
8 was interest in the room.

9 I came away from the meeting though very  
10 distressed at -- well, in part, I guess from the issue  
11 that Board Member Paparian mentioned about what was linked  
12 to something that needed a legislative fix, because we  
13 actually had a discussion about whether it was appropriate  
14 for board staff or board members to even be collecting  
15 data about ADC.

16 One person said why would you even collect it.  
17 It's inappropriate. It's absolutely unnecessary. And  
18 there was the implication, not flat out statement, but the  
19 implication that some data gathering might even be  
20 contrary to 1647.

21 And I think for me, because I see so many of  
22 these issues as being very interconnected, not only  
23 between permitting and enforcement and diversion staff,  
24 but also among the various components of ADC issues, I  
25 think data collection and trend analysis is the one issue

1 that everybody should be agreeing on, no matter which side  
2 of the fence we sit on.

3           And so for me, for -- and, in fact, I see it  
4 almost as the primary role of the Board, because who else  
5 is going to be able to collect all this data statewide in  
6 an impartial fashion and with sufficient resources to do a  
7 good job. And so for me, I would see it as being  
8 particularly important to do this kind of data collection  
9 and trend analysis and to discuss it in the work group.  
10 And I want to give you four examples, I think I mentioned  
11 two of them at the July Board meeting.

12           I think that there should be ADC trend analysis  
13 that looks year by year by landfill and by ADC type. And  
14 I am absolutely certain that if staff had done their  
15 report for July, based on the trend analysis from 1996  
16 instead of from 1999 to 2000, they would have come up with  
17 a completely different list of landfills.

18           I think that there should be an analysis of the  
19 percentage of ADC that is attributed to diversion  
20 statewide, because I would agree that in many cases it's  
21 not abuse of ADC, it's how we're playing with all the  
22 components. And I think it is important for the Board to  
23 know how a city is coming up with its diversion numbers,  
24 whether or not it's legal, whether or not we all agree  
25 philosophically, you should at least know.



1           I think Board of Equalization numbers absolutely  
2 have to be analyzed, especially because of all this  
3 discussion about misreporting. Gee, it was really used  
4 someplace else on the landfill, and I do recall one board  
5 member last time express surprise that when you combined  
6 what one staff person said was accurate ADC numbers with  
7 misreporting, that it came out in the high twenties.

8           Well, why be surprised. I'm certain that we have  
9 a phenomenal number of landfills that nondisposal  
10 diversion use at the landfill is well over 40 percent.

11           These are important issues to analyze, and on top  
12 of that, the last one, and maybe the most important in  
13 light of recent discussions is the impact of the ADC use  
14 on landfill capacity, especially with the discussion at  
15 the last select committee hearing when Director Mark Leary  
16 talked about what the Board new and didn't know about  
17 capacity statewide, because among other things of the  
18 impact of cover ADC or not, regular cover and ADC, and how  
19 that was a landfill by landfill issue and it depended on  
20 the type of cover that was utilized.

21           And yet we have a preliminary report a letter to  
22 the LEAs that says for now until we come to a different  
23 conclusion C&D, ADC the standard should be 18 inches  
24 versus six inches for soil. It's going to make a big  
25 difference in some landfills in terms of remaining

1 capacity.

2               So I think there are a lot of issues that we're  
3 all interested in, but that's the one that I would hope  
4 that there would be a lot of consensus on regardless which  
5 of those three groupings the particular issue is put into.  
6 I hope we would all agree that we need to do a lot of a  
7 research, a lot of sharing of numbers and looking at those  
8 numbers when we come to our conclusions.

9               Thank you.

10              CHAIRPERSON MOULTON-PATTERSON: Thank you Ms.  
11 Edwards. Mark Aprea followed by Denise Delmatier.

12              MR. APREA: Madam Chair, Mark Aprea representing  
13 Republic Services. Madam Chair, Members of the Board,  
14 before I get into my statement I'de just like to briefly  
15 respond to Ms. Edwards remarks regarding the data  
16 collection. And I think that the comments were not why  
17 collect data regarding ADC. The comments were directed on  
18 the data that was presented by staff in overhead charts  
19 that were admittedly incorrect or unknown as to their  
20 validity.

21              And so the comments were -- a response by some in  
22 the audience was why are we presenting data that we are --  
23 that everyone knows is incorrect and has no basis, in  
24 fact, so why even present the data. So I think it was  
25 within that context that the data -- or the presentation

1 of the data, not the collection of the data was  
2 questioned.

3           Madam Chair, Members of the Board in response to  
4 a September 5 Board public workshop on ADC, a letter hat I  
5 think the Chair and Mr. Paparian alluded to, we sent you  
6 on October 5, which was a group letter by public and  
7 private solid waste operators, by cities and counties  
8 raised concerns about the direction or perhaps better  
9 spoken the lack of direction by the ADC workshop.

10           The primary purpose of the workshop we were all  
11 told earlier on in terms of July was to ensure that the  
12 use of ADC is properly regulated under the Board's  
13 statutory authority. Yet the workshop dealt with a myriad  
14 of issues that were unrelated, such as special waste,  
15 South Coast Air Quality Management District's proposed  
16 Rule 1133 and it's effect on composting as well as on the  
17 need for statutory changes.

18           In our letter we expressed two principal  
19 concerns. One that by introducing issues that are  
20 tangential to ADC and outside the Board's statutory  
21 authority that it would distract the work of the working  
22 group to address the issues of ADC enforcement, and that  
23 the Board would not get its job done in that regard.

24           Second, that there was no public notice that the  
25 consideration of nonenforcement issues, particularly

1 statutory changes, would be considered.

2               Now, I understand from Mr. Paparian that what he  
3 has proposed is that we set out a schedule whereby each  
4 subject matter would be discussed on a particular time  
5 schedule, but that we would not limit the discussion. I  
6 must respond by saying that the proposal that's been  
7 brought forward would, in essence, do absolutely nothing,  
8 in our opinion. And that what we would merely do is  
9 identify that today's issue would be enforcement, but that  
10 it would interlaced with whether or not there ought to be  
11 changes in statute regarding ADC.

12              We would then go on to north, south issues and  
13 discuss those. We would then look at the counting issues.  
14 And through each subject matter then we would allow that  
15 to, you know, be interwoven with a concern as to whether  
16 there ought to be a statutory change on that or some other  
17 subject matter.

18              Let me submit to the Board that what would be  
19 more appropriate is, and that's it's clear, we all know  
20 that we want to talk about whether or not there ought to  
21 be a statutory change. Therefore, let submit to you that  
22 we ought to discuss a statutory change and have it, you  
23 know, front and center, have it discussed, have any and  
24 all issues that people want to discuss as to whether there  
25 ought to be a statutory change and not let it bleed over

1 into the other areas, because Mr. Paparian I would submit  
2 to you and Members of the Board that we will have is the  
3 same meeting that we had on the 25th, except broken down  
4 into some subgroups, but we will always be discussing  
5 whether or not there ought to be statutory change and how  
6 to discuss it and when it would be appropriate.

7               There ought to be some discipline and focus as  
8 the chair talked about so that we do address these issues,  
9 and so people know that on such and such a date, we're  
10 going to discuss enforcement or we're going to discuss how  
11 we count it, and so on and so forth. And that we don't,  
12 in essence, have on each and every meeting an opportunity  
13 to discuss a statutory change.

14              That would be our recommendation to this Board.  
15 And I think it addresses both Mr. Paparian's interests in  
16 that any and all issues that may affect ADC are  
17 considered, but allow this to be, in essence, the Board's  
18 work of enforcing the statute to get done and to get it  
19 done appropriately. So it was with that I'll conclude,  
20 Madam Chair, and I'll take any questions from members of  
21 the Board.

22              CHAIRPERSON MOULTON-PATTERSON: Did you have a  
23 question, Mr. Paparian?

24              BOARD MEMBER PAPARIAN: I just wanted to try to  
25 help explain where I'm trying to go with this. We're

1 talking about -- I think the Chair suggested having  
2 agendas for these meetings where certain topics would be  
3 discussed. If in the context of that topic someone brings  
4 up something that might require a legislative change, I  
5 don't want that meeting to get stopped and bogged down by  
6 whether that person has the right to bring that up or not.

7 I think let them bring it up. Let staff compile  
8 it in the information that they're bring to present to us  
9 and then move on. You know, if someone in the area of --  
10 well, what did you mention, enforcement might come up. If  
11 someone in the are of enforcement says hey, you know,  
12 maybe the Board ought to have more enforcement authority  
13 here, that might require legislation, I don't think that  
14 that meeting should be stopped and that be stricken from  
15 the record. I think that input should allowed to come  
16 forward, but not, you know, hang up the meeting.

17 MR. APREA: Mr. Paparian, I think what we're  
18 responding to is by allowing that to come forward and then  
19 be discussed at that meeting that will bog that meeting  
20 down and the discussion as to the statutory change, the  
21 presumptions of it.

22 The alternative would be, that's a good point, we  
23 have a meeting scheduled to address statutory changes that  
24 may be required on any number of subject matters relative  
25 to ADC and whatever that date and time and place is that

1 that discussion would be then deferred and taken up in as  
2 much detail as possible, because it appears to me that,  
3 you know, the conversation you and I are having here and  
4 that was had at that meeting indicates that there's a lot  
5 of interest in that subject matter.

6 And I think unless the Board gives direction to  
7 be disciplined in terms of its approach, that we'll find  
8 that each and every meeting will be a debate about  
9 statutory change and not the underlying concern, perhaps.

10 CHAIRPERSON MOULTON-PATTERSON: So you're saying  
11 that we could have one meeting on statutory changes and  
12 just --

13 MR. APREA: Absolutely, Madam Chair.

14 CHAIRPERSON MOULTON-PATTERSON: -- let everybody  
15 get their feelings out, but not to bog down each and every  
16 meeting.

17 MR. APREA: Because I fear that the issues that  
18 are immediate counting the numbers, you know, who's doing  
19 what and so on and so forth. All those other issues that  
20 deal with your existing statutory authority regulation,  
21 policies, procedures, enforcement of the existing statute,  
22 ADC's affect on compost and any of the other issues, that  
23 all those issues will get bogged down as to whether well  
24 was that in the statute, was it not, and so on and so  
25 forth.

1                   So I think, Mr. Paparian and Members of the  
2 Board, that it would be best to have all statutory changes  
3 relegated to a single meeting. And if it requires  
4 several, so be it. But I think to the extent that you  
5 bifurcate all these issues, that you'll have much more  
6 success in your role as an enforcement body and a  
7 regulatory body.

8                   BOARD MEMBER PAPARIAN: Mr. Aprea, what are you  
9 suggesting be done, if somebody is making a presentation  
10 to this group, and somebody in the group thinks that ah,  
11 what they're saying might require a legislative change.  
12 Do you stop the meeting and tell that person they can't  
13 discuss that, they can't bring it up?

14                  MR. APREA: I'm suggesting, Mr. Paparian and  
15 Members of the Board, that it would be best that any  
16 statutory change be deferred to that meeting. That means  
17 that if you're discussing enforcement, that that's an  
18 enforcement issue under existing statute. If it's an  
19 enforcement issue that you say well, gee, I don't like the  
20 enforcement authority that we have, that would require a  
21 statutory change, yes, I am suggesting that that be put  
22 off to another meeting.

23                  BOARD MEMBER PAPARIAN: And just, we've had this  
24 conversation before, but I do have a big problem with  
25 that. From my observation of the workshop that already



1 happened, these workshops will get bogged down by debates  
2 over whether something might require a legislative change  
3 or not.

4 MR. APREA: I agree with you, Mr. Paparian.

5 BOARD MEMBER PAPARIAN: You'll be stopping the  
6 meeting and debating with the whole room whether the item  
7 being discussed is something that requires a legislative  
8 change, and therefore has to move to a different meeting,  
9 instead of just moving on with the items at hand.

10 My suggestion would be let people have their  
11 time, you know, probably some time limit three minutes or  
12 five minutes, let them say their piece, let the staff hear  
13 that input. If you want to use your time to challenge,  
14 you know, the person before you, fine. If you wanted to  
15 present something else, fine.

16 But just let it happen rather than bog down the  
17 meeting with some parliamentarian trying to determine  
18 whether something that requires a legislative change or  
19 not. It seems like a waste of time to me.

20 MR. APREA: Mr. Paparian, with all due respect,  
21 by letting it happen, it will by definition bog the  
22 meeting down.

23 CHAIRPERSON MOULTON-PATTERSON: Okay, thank you,  
24 Mr. Aprea.

25 BOARD MEMBER PAPARIAN: I disagree with you. I

1 think the people who I saw participate are mature  
2 individuals who can handle this kind of stuff.

3 MR. APREA: I wasn't commenting on the maturity.

4 CHAIRPERSON MOULTON-PATTERSON: Okay. We have a  
5 lot more speakers.

6 Thank you.

7 MR. APREA: Thank you.

8 CHAIRPERSON MOULTON-PATTERSON: Denise Delmatier  
9 followed by Grace Chan.

10 MS. DELMATIER: Good afternoon, Madam Chair and  
11 Members of the Board, Denise Delmatier with NorCal Waste  
12 Systems.

13 First of all, I want to just say that this is an  
14 important issue that's been debated for years, both before  
15 this Board and before the Legislature.

16 This work group that has been directed by the  
17 Board to be established to conduct business on behalf of  
18 the Board is a very important matter. And it's  
19 imperative, it seems to me, that we give this work group  
20 the best ability to succeed. We are advocating strongly  
21 that we give this workgroup all the tools necessary to  
22 succeed. We want it to succeed.

23 However, having said that, and referencing the  
24 workshop that Ms. Edwards and Mr. Aprea and others have  
25 alluded to, yes that workshop did get bogged down in

1 legislative debates.

2           And a lot of discussion and a lot of time was  
3 spent redebating a legislative matter whether or not AB  
4 1647 should have ever been passed and all those related  
5 issues on legislative strategies and legislative matters.

6           I agree with Mr. Paparian and with the Chair that  
7 we ought not to limit the discussion as far as whether or  
8 not something should be discussed as a legislative  
9 proposal, but I agree strongly with Mr. Aprea and the  
10 Chair that we ought to set aside time specific for people  
11 to bring forward proposals, potential changes and  
12 legislation.

13           Now, I think we can finesse this both from Mr.  
14 Paparian's perspective as well as the Chair's perspective,  
15 in that when we bring up -- when we set times, schedules,  
16 agendas, focus of agendized matters, subject matters, we  
17 have that generic policy discussion. But as someone then  
18 suggests, I'd like to suggest a potential legislative  
19 change. Rather than, and it will happen, I assure you,  
20 Mr. Paparian, rather than get bogged down in that  
21 legislative discussion at that point, continue the policy  
22 the subject matter discussion but not the legislative  
23 discussion.

24           Save that for a separate time, separate place and  
25 we can have that discussion at length ad nauseam, but not

1 limit the discussion as far as the generic policy subject  
2 matter discussion.

3           If we don't do that, I strongly believe, in  
4 speaking from experience on these matters, we will  
5 definitely, most certainly set up this work group to fail.  
6 And it will not be able to proceed forward and come to  
7 this Board in a timely fashion with recommendations and  
8 options for the Board to act on.

9           As we all know, the Board is under increased  
10 scrutiny and increased critique, both from the State Audit  
11 and from the select committee. And that's why it is so  
12 important that this work group succeed.

13           I want to switch subjects at this moment and  
14 address the mention of the B&J facility on the disposal  
15 reporting system.

16           The revised numbers reflected a 16 -- that's one  
17 of our facilities, obviously. The revised numbers  
18 reflected a 16 percent ADC usage. And one of the things  
19 that I'd really like to see and I think all the board  
20 members would agree, that I'd really like to see come out  
21 of this work group are good, constructive recommendations  
22 on how to do the numbers.

23           I can tell you that at the B&J facility a lot of  
24 sludge is accepted from haulers and is weighed at the  
25 gate. Now, when that sludge is actually supplied for ADC

1 usage, there is at least a minimum of 45 percent reduction  
2 in weight when it actually is applied, and actually only a  
3 portion of the sludge is going to be used for ADC in -- as  
4 mentioned earlier, you may have information coming from a  
5 hauler that here's a bunch of stuff coming in, potential  
6 use for ADC. It's weighed and the numbers are given the  
7 hauler, but it's the landfill operator that makes the  
8 decision on how much and under what circumstances, at what  
9 point in time that this amount is actually going to be  
10 applied and used as ADC.

11           So there's a lot of issues, important issues,  
12 substantive issues that need to be addressed.

13           And if we're going to do it successfully, we've  
14 got to give the work group the ability to succeed and not  
15 set it up to fail. And I think if we don't provide some  
16 focus and some parameters and some direction, I can  
17 guarantee that the work group will not be able to act in a  
18 successful fashion.

19           I'd be happy to answer any questions.

20           CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

21           BOARD MEMBER PAPARIAN: Thank you.

22           Let me just try to clarify again. The work group  
23 is to provide input for the staff. Staff is going to  
24 compile that input and present it to us.

25           We're not looking for the work group to reach a

1 consensus on the items, but rather to help present the  
2 universe of issues in the context of the list of areas  
3 that we ask to be looked at.

4           Although the debate may be spirited in the work  
5 group meetings, the effort here is not to get the work  
6 group to reach a consensus but rather to present us  
7 through the staff the range of issues involving ADC.

8           MS. DELMATIER: Right. But we've also provided  
9 The work group with a time frame in which to report back  
10 to the Board. And if we don't provide the work group with  
11 the ability to focus its attention on issues, and not to  
12 get bogged down in these legislative debates, we won't get  
13 there in the time frame allotted, because we'll spend all  
14 the time debating on these legislative issues.

15           And that's why it's important for the work group  
16 to succeed in the time frame allotted. Now, we could  
17 spend the next year debating legislative issues and give  
18 as much time as possible for those kinds of discussions.  
19 But at the same time, you've got the select committee  
20 looking at us, you've got the State Auditor looking at us,  
21 and we've already set up, by your own direction, a time  
22 frame by which this work group must report back.

23           CHAIRPERSON MOULTON-PATTERSON: Thank you.

24           Grace Chan and then Michael Miller council  
25 member.

1 MS. CHAN: Good afternoon, Madam Chair and Board  
2 Members. My name is Grace Chan and I'm here today  
3 representing Los Angeles County Sanitation Districts and  
4 also the Solid Waste Association of North America.

5 And I'd just like to briefly voice our strong  
6 agreement with the remarks of Mr. Aprea and Ms. Delmatier.  
7 And I won't repeat those in the interests of time.

8 With respect to the sanitation districts' ADC  
9 programs, regulatory compliance is extremely important to  
10 us, and we're anxious to get the Board staff any data or  
11 information they need to assure you that the material is  
12 being properly handled in the field.

13 Unfortunately, the member of our staff who is the  
14 day-to-day manager of the database has been in the  
15 hospital and that's hindered our ability to get the  
16 information to you. That staff member is now back at work  
17 and we're doing everything that we can to expedite that  
18 information.

19 And lastly, we look forward to working with the  
20 Board staff and the Board and the LEA's on other ADC  
21 issues in the future.

22 Thank you.

23 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.  
24 Chan.

25 Michael Miller, Council Member, City of West

1 Covina, followed by John Richardson.

2 WEST COVINA CITY COUNCILMEMBER MILLER: Thank  
3 you, Chair and Committee Board. Many of you know that for  
4 24 years I was in the waste business on the other side, I  
5 was staff. And it seems like we talk about process a heck  
6 of a lot more than we talk about solutions. And I think  
7 today's discussion may raise it to a new level.

8 I'm now an elected official. I see it in a  
9 different light, not just from a technical standpoint,  
10 from a practical standpoint. I realize today is  
11 discussion and input. No action is taken on the ADC, but  
12 I look at the practical impacts that an elected official  
13 would be looking at when you consider any changes.

14 First of all, the available options that we have.  
15 If you eliminate ADC, what will we have? Do we have  
16 markets for it? I don't think so. Do we have enough  
17 facilities? I don't think so. The economics of it is  
18 very clear. Right now when ADC green waste is taken to a  
19 landfill in LA county, ADC is half the tipping rate, and  
20 it's a shorter haul.

21 If you proceed to go to a composting operation,  
22 and assuming one exists, undoubtedly the tip fee is going  
23 to be double, the haul will be longer, which means the  
24 rate payer is going to have a much higher rate on their  
25 monthly bill.



1           So I'm looking for economics. I'm looking for  
2 costs effectiveness. I'm think the elected officials are  
3 also looking for what are really the available options,  
4 what are practical in light of economics and cost  
5 effectiveness. The cities are diligently trying to do the  
6 job the best they now how given the rules, given the  
7 system that we have out there, working with the private  
8 sector, working with the waste haulers to come up with an  
9 option. We need the input. We need the cooperation of  
10 all the players, all the stakeholders.

11           I think you need to have elected officials, in  
12 some fashion, represented in your discussions, not just  
13 the representative from CSAC or from the League of  
14 California Cities, because we're the ones that are on the  
15 front line not Sacramento, not the representatives for the  
16 CSAC or League of California Cities.

17           As of right now, I'm trying to get on the front  
18 line. I'm involved now with SCAG and the San Gabriel  
19 Valley of Council of Governments as well as League of  
20 California Cities on environmental and waste issues. And  
21 I would like forward to the opportunity to be able to work  
22 on this issue, which seems to me that we were talking  
23 about markets, cost effectiveness and options 11 years ago  
24 when this thing was first put into place.

25           Thank you.

1                   CHAIRPERSON MOULTON-PATTERSON: Thank you,  
2 councilman.

3                   John Richardson followed by Paul Glass.

4                   MR. RICHARDSON: Good afternoon, Madam Chair and  
5 Board Members. My name is John Richardson. I'm with  
6 Community Recycling and Resource Recovery. Community is a  
7 recycler of many waste materials. We operate a compost  
8 facility in Kern County. Kern only handling approximately  
9 1,800 tons per day of organics feed stocks.

10                  Green waste ADC is a direct competitor for the  
11 green waste we use as our feed stock. Our facility is  
12 permitted for 3,600 tons per day and we are actively  
13 attempting to find additional feed stocks for this  
14 facility.

15                  However, as the community has approached many of  
16 the Southern California cities and haulers, we find out  
17 that we cannot compete with the discounted fees currently  
18 charge by several of the local landfills for use as ADC.  
19 We believe that composting green waste is a higher use and  
20 keeps the material out of the landfills in any form.

21                  Community also has installed a new construction  
22 materials recycling facility at our Sun Valley plant. It  
23 is cable of processing 2,000 tons per day of recovered  
24 materials, and it's capable of achieving -- or has been  
25 achieving an 85 percent recovery rate.

1           We are only operating at 50 percent of capacity  
2 currently. We are now concerned that we will be unable to  
3 compete with landfill ADC use for C&D materials,  
4 especially if landfills, again, offer discounted rates for  
5 taking this material in.

6           Community Recycling has invested millions of  
7 dollars in facilities and is concerned about this  
8 investment, especially if we continue, by we I mean the  
9 State, continues to allow materials that can be recycled  
10 to be potentially abused and put into landfills at a  
11 discounted rate and still count as recycling. I would  
12 hope that the Board would aggressively regulate and review  
13 ADC use and potential misuse.

14           Thank you.

15           CHAIRPERSON MOULTON-PATTERSON: Thank you.

16           BOARD MEMBER EATON: Madam Chair, Could I ask a  
17 question.

18           CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

19           BOARD MEMBER EATON: Do you have -- I don't mean  
20 to pry into your proprietary contracts but do you have a  
21 contract with Cal State Bakersfield.

22           MR. RICHARDSON: No, we do not.

23           BOARD MEMBER EATON: Perhaps, maybe -- you know,  
24 we had a couple of months ago, they were having a problem  
25 where they wanted us to investigate, because they had a

1 high inordinate amount of green waste that they were  
2 looking to get rid of, if you -- perhaps maybe you should  
3 talk to them if you have a shortage, that's very local.

4 MR. RICHARDSON: We will. We'll do that.

5 Thank you.

6 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
7 Eaton.

8 Paul Glass, County of San Bernardino followed by  
9 Patricia Gallagher.

10 MR. GLASS: Thank you, Madam Chair, Members of  
11 the Board. Just a couple comments. One, we will continue  
12 to work with staff in resolving our potential over use of  
13 ADC and Pat Gallagher will address that.

14 I'd like to just offer a few comments, as we go  
15 through this process of looking at the use of green waste  
16 ADC. And I have really three points to make.

17 One is staff has expressed some concern that, in  
18 their report, that the potential overuse of ADC may  
19 seriously impact composting and other facilities that  
20 compete for the same feed stock that is being used as ADC.

21 I'd just like to make a point here at least based  
22 on our experience and based on our review of records on  
23 green material, ADC that's used at our two county  
24 landfills, the Fontana and the Colton site. We have found  
25 that 75 percent of the material at our Fontana Landfill

1 and 100 percent of the green waste material at the Colton  
2 landfill is coming directly from the compost operations  
3 and facilities.

4           The second point I'd like to make is that the  
5 Board item states that the staff has conducted an  
6 extensive survey of businesses producing compost, mulch,  
7 ADC and other products, but did not obtain information on  
8 the economic impacts of ADC use on their businesses.

9           I think my recommendation here would be that I  
10 think it would be prudent and just a valid research  
11 technique that we would recommend that a review of the  
12 economic impacts on composting and mulching businesses be  
13 performed before any new policies concerning green  
14 material ADC use are adopted.

15           And my last point is that the Board item proposes  
16 or indicates that perhaps a ten percent threshold on ADC  
17 usage should be the threshold -- any usage above ten  
18 percent would be flagged as a potential over use and would  
19 be investigated.

20           We will provide material to our background  
21 calculations to staff, but I would like to make the point  
22 here that in our review of ADC usage, we believe that this  
23 is artificially low. Our waste to cover calculations, at  
24 least for our mid-valley site, and that's the one we  
25 looked at intensively, indicate that this would generate a

1 result of less than a six inch thick cover of application  
2 and approximately half the statement minimum standard.

3           So I think the ten percent may be okay for a  
4 generality, but I think it's going to be really related to  
5 site-specific conditions, and I'd like to thank you for  
6 your attention and let Patty Gallagher address some of the  
7 technical details.

8           Thank you.

9           CHAIRPERSON MOULTON-PATTERSON: Thank you.

10           Patricia Gallagher followed by Chuck Tobin  
11 followed Chuck Helget and Mike Mohajer.

12           MS. GALLAGHER: Madam Chair, what we wanted to do  
13 is just briefly Tell you what the calculations that we  
14 did. We tried to do it more as a spacial volume  
15 calculation much like what is done for permitting and site  
16 life capacity.

17           In dealing with site capacity, et cetera, we  
18 generally look at volume.

19           (Thereupon an overhead presentation was  
20 presented as follows.)

21           MS. GALLAGHER: So what we did is this is a  
22 representative of what mid-valley looks like. It's a 3 to  
23 1 slope, so this is just a picture of what the typical  
24 slope is like at the site. What happens in this model,  
25 and this is a very basic version, is what we do is we show

1 the waste being laid on top of the slope, and then we take  
2 this waste prison and start doing an analysis of what it  
3 takes to cover this waste.

4 --o0o--

5 MS. GALLAGHER: What we came up with our prison,  
6 is we came up with the waste being in contact with the  
7 landfill slope and the landfill working phase or table on  
8 two sides and four sides required cover. So we have this  
9 transparent white box over the waste, that represents the  
10 cover.

11 For our estimates, we looked at the more maximum  
12 figure. We looked at about a one foot thick cover and  
13 tried to assess that number. As we did the analysis, we  
14 estimated approximately a three-foot thick depth of waste.  
15 Surface area will change depending on whether this number  
16 is larger or smaller.

17 The length of slope based on it being a 15 foot  
18 high elevation. It came down to a 47 length of slope.  
19 And then the actual width on the slope of the working face  
20 was based on the amount of tonnages coming into the site.

21 That varies per day, per quarter.

22 --o0o--

23 MS. GALLAGHER: As we continued on, we then  
24 estimated having the volume of the waste, we estimated one  
25 foot beyond that on the four sides that needed cover, we

1 then estimated what the volume of the cover material was.

2 For calculations what we did to make it easy on  
3 this model is we subtracted -- we calculated the entire  
4 prison, waste and cover, and then subtracted the waste  
5 prison that we already knew.

6 --o0o--

7 MS. GALLAGHER: When we did that, we got the  
8 remaining number value was the value of the cover  
9 material. And for mid-valley those figures are showing up  
10 as being anywhere between 26 and 28 percent of the  
11 material coming into the site is used as cover, just based  
12 on filling. This model and using some standard practice.

13 --o0o--

14 MS. GALLAGHER: So we don't believe that running  
15 ten percent, 15 percent at least on this site isn't  
16 practical, if we're using ADC as a daily application.

17 And that's pretty much it.

18 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
19 much.

20 BOARD MEMBER EATON: Can I just ask one quick  
21 question.

22 CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

23 BOARD MEMBER EATON: Did you reduce it then by  
24 the minimum standards by which you could apply the amount  
25 to --



1                   MS. GALLAGHER: When I looked at six inches of  
2 cover, I came up with at least 13 percent was necessary on  
3 the site. And this is just a very simple face, because  
4 there are times when we divide that working face into two  
5 separate areas, that's obviously going to need more cover.

6                   BOARD MEMBER EATON: What I'm trying to get to is  
7 that these calculations, you know, as an operator, you  
8 know what you need to cover a particular area each day,  
9 correct?

10                  MS. GALLAGHER: Not each day, because the  
11 tonnages vary everyday, but yes we know what the average  
12 is.

13                  BOARD MEMBER EATON: What I'm trying to get at,  
14 because this is an important point, members. What I'm  
15 hearing, at least through this model is that there is a  
16 finite number of ADC that can be used, based upon what  
17 you're able to receive the maximum daily. So if you  
18 calculated a maximum daily under your permit, under your  
19 theory, you could somehow mathematically get to a finite  
20 portion.

21                  And what I'm trying to say is on a statewide,  
22 based upon our own permits and what we allow in each  
23 landfill, that there is a finite number, as it relates to  
24 ADC, with some variation.

25                  And that's what I just want to see if your model

1 is valid, and we'll probably take it up in the workshops.  
2 But if that's the case, then we know exactly how much ADC  
3 there is or possibly potentially could be.

4 Obviously, if you don't reach your maximum  
5 everyday, but you would know what your maximums could be.  
6 And therefore, anything over that, you wouldn't even have  
7 to include. We wouldn't be having to have a debate on,  
8 you know, changes or anything, because you already know  
9 what -- if you were to use all that as ADC as cover.

10 MS. GALLAGHER: To some point, yes, but it does  
11 depend on site specific conditions. It also depends on  
12 what's happening in that particular day, because if you  
13 change the shape of the waste cell for that date, then it  
14 does change the surface area, and it will change the  
15 amount of cover that's required.

16 BOARD MEMBER EATON: Right. So in other words,  
17 what there would be is there would be a deviation of no  
18 more than one or two percent based upon your engineering.

19 MS. GALLAGHER: The second issue is the density  
20 of the material, because we have a wide variety of  
21 material that comes into the site. It's gone anywhere  
22 from a paper pulp material to material that's very dry and  
23 woody to material that is extremely thick with grass and  
24 very wet.

25 And I think each of those material is different,

1 so if you tried to just say based on tonnages into the  
2 site and the working area, can you put a cap on the  
3 tonnages of the ADC, you'd have to know the nature of the  
4 ADC coming into the site.

5 BOARD MEMBER EATON: I'm not trying to get at a  
6 cap. I'm trying to get at that you have come up, at least  
7 with what was presented here is a formula that there is a  
8 finite amount of cover for your landfill. And what I'm  
9 just trying to say is that on a statewide basis is one  
10 who's been involved in this issue, that there's a finite  
11 amount of cover as it relates to what permits we issue  
12 that can then be applied for purposes of minimum state  
13 standard. And then from there, you reduce that by what  
14 amount is ADC and what amount is not ADC, and anything  
15 over that that's reported that gets to your calculation.

16 MS. GALLAGHER: I think one of the problems is is  
17 that the ADC as it's being reported and as it's being  
18 evaluated in the disposal reporting system is based on  
19 tonnages not on volume. And the volume and the density of  
20 that material does change based on the material. So is it  
21 a hard and fast rule, I would say it's way to early right  
22 now to tell.

23 BOARD MEMBER EATON: Thank you.

24 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
25 much.

1               Chuck Helget -- excuse me, Chuck Tobin first then  
2 Chuck Helget.

3               MR. TOBIN: Good afternoon. I'm Chuck Tobin with  
4 Edco Burrtec. We're the largest private waste company in  
5 the State and we also are the operator for the San  
6 Bernardino County Landfill System. I'd second everything  
7 that Ms. Glass, and your previous two speakers had to say,  
8 Ms. Gallagher. That is exactly our experience.

9               But two items I'd like to talk about. One is  
10 that we were hoping that the Board would have directed  
11 staff to have a workshop in the south.

12              CHAIRPERSON MOULTON-PATTERSON: I was planning on  
13 doing that.

14              MR. TOBIN: So it was only because, of course, as  
15 you're all aware, we had some events in early September.  
16 The workshop was in the north. I think if you look at the  
17 people who actually attended is who would have attended,  
18 you get a little different.

19              But it's not so much that it was that the working  
20 group is being selected out of those people who came to  
21 that initial workshop, so for those of us who weren't able  
22 to do that, such as myself, we kind of feel like we're on  
23 the outside looking in.

24              We would like to be part of the working group.  
25 We believe that if the Board were to give staff direction

1 to in some manner address that issue, it, again, was a set  
2 of circumstances none of wanted to be in but it was  
3 nonetheless there.

4           Secondly, I think it is important that you do  
5 look at what the economics are and the green waste and the  
6 wood processing arena insofar is that it has been exactly  
7 our experience that green waste ADC is one market product  
8 of the these processors. And, in fact, it's a fundamental  
9 component of their economics. They need that outlet in  
10 order to survive economically.

11           What we have tried to do, because we're both a  
12 hauler and a transfer station operator and a material  
13 recovery facility operator and now landfill operator is to  
14 foster their development, which is to say to provide them  
15 as many outlets as we possibly can. That's how we  
16 initially got involved in this issue six, seven years ago.  
17 When the Bustamante legislation first came around, we were  
18 looking to assist those green waste processors, and we  
19 believe that ADC was an outlet that would provide them  
20 with a stable set of economics to be able to grow their  
21 own facilities.

22           We believe that that has absolutely happened,  
23 that we now have processors -- that are very much  
24 collected to our fill operations and are very happy to be  
25 connected, so I would certainly hope that staff as they do

1 their analysis of the processors will be able to get both  
2 sides of the story with respect to the processors, because  
3 we believe that there are more than one side when it comes  
4 to green waste processors.

5 Thank you.

6 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
7 Tobin.

8 Chuck Helget and our last speaker is Mike  
9 Mohajer.

10 MR. HELGET: Madam Chairman and Members of the  
11 Board, Chuck Helget representing Allied waste. I'm going  
12 to agree at least in part with one of the comments made by  
13 Joan Edwards, in part. And she noted that data collection  
14 trend analysis is something everyone should support. And  
15 I think that's true with one qualification and that is  
16 that it should be accurate in data collection and accurate  
17 trend analysis.

18 If there is one point that came out of the  
19 workshop and one point that's come out of the discussions  
20 today, of significance and it's one point that's brought  
21 out in the key issues and findings in your staff item, and  
22 it's that, and five those seven items, by the way, relate  
23 to this and that is that disposal reporting system is  
24 flawed.

25 And unfortunately, as we went through the

1 workshop and as we go through the discussions today, we  
2 are basing a lot of conclusions and directions to staff in  
3 what we're going to be looking at on flawed information.

4           And so I would submit to the Board that it's very  
5 important. The process discussion that has been led by  
6 Mr. Paparian and the Chairwoman is a very important  
7 consideration. And I would submit in your deliberation  
8 that you should start first with fixing the disposal  
9 reporting system, taking staff recommendation number 6,  
10 put that at the front of the list, because unless we get  
11 an accurate database for you and your consideration  
12 throughout this process, we're not going to get any place.

13           I would submit that there should not be a lengthy  
14 discussion of legislative changes to a system based on  
15 faulty information. We should have that discussion about  
16 the need for legislative changes but it should occur, I  
17 would submit, in a logical process. Let's get the data  
18 right first, then let's go through and discuss these  
19 issues.

20           And, Mr. Paparian, if there's a need to discuss  
21 legislative issues, bring them up in the sequence of these  
22 workshops that are being proposed, put them on the table,  
23 but defer them until the end of the discussion, until  
24 we've gotten through a lot of the other regulatory changes  
25 that could be made. I would submit the hierarchy of maybe

1 the things you should look at are first what are the  
2 policy changes that the Board can deal with and can do  
3 quickly.

4           Secondly, what are the regulatory changes that  
5 may be necessary to implement though policies.

6           And finally, are there legislative changes that  
7 are needed.

8           And I think if you put it in that sort of a  
9 sequence, I think then we get to some, not necessarily  
10 agreement on these issues, but you've put some order into  
11 the workshops, into the working groups, you created order  
12 out of chaos.

13           And, Mr. Medina, I would, again, comment on your  
14 question about standardized reporting. It gets right to  
15 the heart of what I'm trying to talk about. We need  
16 something, standardized formats that we've got accurate  
17 information, before we draw conclusions about ADC abuse,  
18 and then everybody is running around alleging that this  
19 occurred here and this has occurred there and the numbers  
20 are all messed up.

21           Thank you.

22           CHAIRPERSON MOULTON-PATTERSON:

23           BOARD MEMBER PAPARIAN: Madam Chair.

24           CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

25           BOARD MEMBER PAPARIAN: I think there's a kernel



1 of agreement here that I don't want to lose. The  
2 suggestion you made, Mr. Helget, was that as is it  
3 workshops proceed if somebody brings up something that  
4 might involve legislation you put on it the table but  
5 defer discussion until the end that's what I heard you  
6 say.

7 MR. HELGET: Yes, sir.

8 BOARD MEMBER PAPARIAN: That sounds wonderful to  
9 me. The thing I want to avoid is having somebody cutoff  
10 so they can't even put the issue on the table, can't even  
11 have the words come out of their mouth. That's what I  
12 want to avoid. I want to avoid having staff getting in  
13 this policing parliamentary role of having to decide  
14 whether the words coming out of someone's mouth should be  
15 allowed to come out of their mouth.

16 But I agree that in the structured discussion  
17 that if we're discussing certain items and something comes  
18 up involving legislation, if we want to put it off to a  
19 legislative discussion at the end of the process, that's  
20 fine. I just don't want to stifle the person who's  
21 bringing that up either knowingly or unknowingly.

22 MR. HELGET: If we could limit it to maybe ten  
23 words something like that it might be.

24 (Laughter.)

25 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.

1 Helget.

2 Mr. Mohajer.

3 MR. MOHAJER: Good afternoon, Madam Chair and  
4 Members of the Board. My name is Mike Mohajer. I  
5 represent Los Angeles County and the Los Angeles County  
6 Integrated waste management task force.

7 Chuck, a minute ago, mentioned disposal reporting  
8 system. I have been coming before this body at least for  
9 the last three years continuously discussing and  
10 mentioning the difficulty and the problem of the disposal  
11 reporting system. And hopefully this working group would  
12 be able to consistently recommend SB 2202. But I just  
13 want to repeat we sent a letter to the Board as and we  
14 were one of the signatories on that letter of October 5th.

15 We are in support of what was mentioned by Mark  
16 and Denise Delmatier. And we are also, on behalf of the  
17 county, we would submit a request that we do want to  
18 participate in the working group and we would assist  
19 having a location in our facility if that's what the Board  
20 so desires.

21 And hopefully, we can become this issue of the  
22 disposal reporting system and the ADC and the forms and  
23 that sort of thing resolved. And I fully agree with you,  
24 Mr. Medina, we should have a uniform disposal reporting  
25 system throughout the State, and I mentioned that last

1 July in Long Beach as well.

2 So having said that, I just wanted to say  
3 something that is maybe politically not correct, I want to  
4 congratulate Mark Leary for his appointment, and I think  
5 he's an excellent choice and he's a winner.

6 Thank you.

7 CHAIRPERSON MOULTON-PATTERSON: Thank you. And  
8 we do have one final speaker, Kelly Astor.

9 MR. ASTOR: Thank you Madam Chair and Members.  
10 Kelly Astor on behalf of the California Refuse Rural  
11 Council and also several local trade associations of  
12 haulers.

13 Very simply, Chuck Helget nailed it with his  
14 comments, I know our own analyst, Paul Ryan has evaluated  
15 a lot of the data that the Board has generated through its  
16 effort thus far. And we do conclude similarly there are  
17 flaws in the data. I think your key issues in findings  
18 and summary bears that out.

19 So once again before we March towards too much  
20 discussion about how all this ought to be repaired  
21 legislatively, we're very anxious to get the data  
22 corrected and righted.

23 Secondly, with regard to process, let me just say  
24 that I too participated not in the September 25th  
25 workshop, but in others, and I know that those on behalf

1 of industry who will be active on your committee will  
2 certainly do all they can to keep constructive discussion  
3 going, but sometimes pains us and my forum isn't usually  
4 the Waste Board, it's the Legislature, is a lot of people  
5 that lose the arguments over there then come over to the  
6 Board and try to get relief where it's the wrong place to  
7 seek that relief.

8           Those that don't like ADC legislation in the  
9 first place often get a seat at the table and I guess we  
10 have to hear them out. But frankly those of us that are  
11 committed to it who are true stakeholders, who have  
12 contract obligations on the line and who are the ones  
13 doing the actual recycling, we aren't there just for  
14 philosophical reasons, we're the ones that want to see  
15 something come of this. We want to see the program work.  
16 We want abuses caught and terminated, but at the same time  
17 we are sometimes reluctant to engage in a lot of  
18 philosophical discussion about what ought to be.

19           And those things tend to distract and delay the  
20 discussions at those hearings. So I hope that we can  
21 accommodate date Mr. Paparian's point of view and have a  
22 certain amount of discussion about potential fixes, but  
23 that the focus of these meetings will be truly getting at  
24 the core numbers so that you can understand what the  
25 policies are and how they ought to work.

1 Thank you very much.

2 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
3 Astor.

4 Any final board comments before I try and kind of  
5 summarize what I think we'd like to do?

6 Julie, first of all, how do you get on the group?  
7 I heard from a lot of people that they wanted to be at the  
8 first meeting, but because of the September 11th tragedy,  
9 they could not be.

10 DEPUTY DIRECTOR NAUMAN: I had asked Scott and he  
11 can elaborate on the process, since he handled it, but  
12 based on the comment that was made earlier, it was my  
13 understanding that the staff had sent out notice of the  
14 September 25th meeting, as well as notices of interest to  
15 sign up for this work group to our entire mailing list.  
16 It was not limited to those who were able to attend the  
17 September 25th meeting. So we're open. We have --

18 CHAIRPERSON MOULTON-PATTERSON: So it is open.

19 DEPUTY DIRECTOR NAUMAN: We had sent invitations  
20 to, you know, as wide as we could cast that net, and so  
21 what we got we assumed were all the people from throughout  
22 the State who were interested in working on this group,  
23 and Scott --

24 CHAIRPERSON MOULTON-PATTERSON: But it's still  
25 too late to work the group?

1               DEPUTY DIRECTOR NAUMAN: Well, Scott do you want  
2 to inform the Board about the process.

3               MR. WALKER: All the meetings of the work group  
4 and review team will be publicly noticed so anybody could  
5 come and provide input and that's how we plan on handling  
6 it.

7               CHAIRPERSON MOULTON-PATTERSON: Were you planning  
8 on having a southern California meeting?

9               MR. WALKER: Correct, yes. And I think it was  
10 nice to hear Mike offer facilities for it, because that's  
11 our first question in order to get that set up.

12              DEPUTY DIRECTOR NAUMAN: Madam Chair, I also just  
13 wanted to indicated that it been our intent all along to  
14 have these meetings of the working group facilitated so  
15 that we would have some expert assistance for our program  
16 staff in keeping the discussion to the topics that were  
17 you on -- you know for the focus of the day and to try and  
18 work through the entire agenda and not get bogged down on  
19 process questions.

20              Mark and I were just talking during some of the  
21 testimony and also would suggest that we also make  
22 available the tool of submitting written comments to the  
23 staff for those who maybe couldn't attend the meeting or  
24 perhaps felt that there wasn't sufficient time to have all  
25 of their ideas laid out during the meetings.

1               So we're open to utilizing lots of different  
2 approaches in getting everyone's best ideas, so that the  
3 staff, as Mr. Paparian has suggested, also all input that  
4 we synthesize and bring back to you.

5               We have a sense of the comments that we've heard  
6 today, but we feel confident that we can work through the  
7 issues that have already been defined. They were defined  
8 in that first meeting, and that we can manage the working  
9 group working sessions and come back to you in February  
10 with the results of our collective efforts.

11              CHAIRPERSON MOULTON-PATTERSON: So you can come  
12 back to us in November with a list of what you're going to  
13 be discussing when --

14              DEPUTY DIRECTOR NAUMAN: We could come back in  
15 November with a list, with the work plan. We could see  
16 meeting by meeting, location by location what we feel we  
17 can accomplish in the time frame we've set out in the  
18 working group.

19              CHAIRPERSON MOULTON-PATTERSON: And I think that,  
20 you know, certainly if something comes up that meets a  
21 legislative fix, I think I'm in agreement with my  
22 colleague, you would note it, but there would be a meeting  
23 or two just dedicated to that. Would that be okay?

24              BOARD MEMBER PAPARIAN: Yeah, that's fine.

25              DEPUTY DIRECTOR NAUMAN: I think there was one

1 clarifying -- there was discussion about we're going to  
2 let people, without out issues on the table, we'll talk  
3 about and the process by which we affect those changes,  
4 may be legislative, they may be regulatory, whatever, so  
5 we will note those in an tempt to keep it moving.

6 CHAIRPERSON MOULTON-PATTERSON: Okay, thank you  
7 very much. And as I say, we have to move along, but I'm  
8 going to call for a five-minute short break right now.

9 BOARD MEMBER EATON: So Madam Chair, just before  
10 going -- they're going to bring it back in November with a  
11 time line?

12 CHAIRPERSON MOULTON-PATTERSON: Yes.

13 BOARD MEMBER EATON: Great, thank you.

14 (Thereupon a brief recess was taken.)

15 CHAIRPERSON MOULTON-PATTERSON: I'd like to call  
16 the meeting back to order.

17 Ex partes Senator Roberti we'll start at your  
18 end.

19 BOARD MEMBER ROBERTI: No ex partes.

20 CHAIRPERSON MOULTON-PATTERSON: Okay, Mr.  
21 Paparian?

22 BOARD MEMBER PAPARIAN: None.

23 CHAIRPERSON MOULTON-PATTERSON: Mr. Medina?

24 BOARD MEMBER MEDINA: None to report.

25 CHAIRPERSON MOULTON-PATTERSON: I have none.



1 Mr. Eaton?

2 BOARD MEMBER EATON: None, thank you.

3 CHAIRPERSON MOULTON-PATTERSON: Okay, thank you.

4 Senator Roberti.

5 BOARD MEMBER ROBERTI: I have an ex parte from a  
6 week ago which I think I ex parted but I'm not sure card,  
7 and that's the Sonoma County Fire Chief, Mr. Bud Cahill --  
8 Mike Cahill, excuse me, regarding a contract to clean up  
9 the Sonoma City burn dump.

10 CHAIRPERSON MOULTON-PATTERSON: Okay.

11 Thank you, Senator Roberti.

12 Okay, we're Moving on to Waste Prevention and  
13 Market Development, number 11.

14 DEPUTY DIRECTOR FRIEDMAN: Good afternoon Chair  
15 Moulton-Patterson and Board Members. I'm Judy Friedman  
16 representing the Waste Prevention Market Development  
17 Division.

18 Agenda Item 11 is Consideration of Approval of  
19 rigid plastic packaging container compliance agreements  
20 for compliance years 1997, '98 and '99 for, and it's  
21 listed 24 companies.

22 However, I'd like to let you know a very recent  
23 change to this item. Lamplight Farms has been pulled,  
24 because they demonstrated compliance last Friday.

25 John Nuffer will make the presentation for staff.

1                   MR. NUFFER: Good afternoon, Madam Chair and  
2 Board Members -- the gentleman said he was going to turn  
3 it on for me.

4                   Can you hear me speak like this?

5                   CHAIRPERSON MOULTON-PATTERSON: We'll wait.

6                   Thank you, Paul.

7                   MR. NUFFER: Hello, test.

8                   Good afternoon Madam Chair and Board Members, my  
9 name is John Nuffer with the Waste Prevention and Market  
10 Development Division. This is the 5th month that we've  
11 come to you with compliance agreements for companies that  
12 were out of compliance with rigid plastic packaging  
13 container law in 1997, '98 or '99.

14                  So far with this bunch, we will have brought  
15 forward 86 compliance agreements for your consideration.  
16 And, in addition, we have resolved another 70 or so  
17 companies that were out of compliance then that we've  
18 helped come into compliance currently. So we've resolved  
19 about 150 of the 200 companies that we've determined so  
20 far were out of compliance then.

21                  I'd like to remind you that these compliance  
22 agreements run for a year. Companies have six months to  
23 get into compliance. That time frame ends April 30th of  
24 2002. Then they have six additional months to be in  
25 compliance. That period and the 12 months ends October

1 31st of 2002.

2 As Judy said, we pulled Lamplight Farms because  
3 they demonstrated compliance last Friday, and there are  
4 two companies Sierra International and Sunbeam Corporation  
5 that requested slightly different language than the  
6 standard language we normally use in the compliance  
7 agreements. And Deb Borzelleri from the legal office will  
8 describe those modifications for you.

9 STAFF COUNSEL BORZELLERI: Good afternoon,  
10 Deborah Borzelleri, Legal Office. If you could turn your  
11 attention to Attachment 39, this is the compliance  
12 agreement for Sierra International.

13 And first, I wanted to note that Sierra  
14 International had wanted a number of changes. We were  
15 comfortable bringing forward just these two that I'm going  
16 to describe.

17 This company wanted to leave open the issue of  
18 liability. And if you look on page two of Attachment 39,  
19 Section 2.1. Note that we have two sections where it  
20 says, "They may be a product manufacturer and may not have  
21 been in full compliance with the law."

22 This is consistent with some of the agreements  
23 that we adopted in 1996. In addition, this company has  
24 also submitted documentation, certification documentation,  
25 that they were actually out of compliance. So the legal

1 office is comfortable that we have evidence enough in the  
2 event that we took this group to a public hearing.

3           The second change is on page 3, section 3.1(d).  
4 If you look at the underlying language, basically Sierra  
5 International wanted some kind of assurance that the Board  
6 would, if they were unable to come into compliance, that  
7 the Board would further consider and perhaps give them  
8 additional direction.

9           And this is consistent with what we are -- we  
10 have done and what we are doing with all the other  
11 compliance agreements, for instance, Toro and Pennzoil  
12 from last year. So those are the changes for Sierra  
13 International.

14           For Sunbeam, that is Attachment 41. If you look  
15 at page 3, section 3.1(a), this company wanted to add an  
16 additional line -- an additional way to be in compliance  
17 in number 7, which would be to replace their regulated  
18 containers with nonregulated containers. I think we all  
19 recognize that any company can do that, but they wanted  
20 something in the agreement about that. So we're  
21 comfortable bring forward those changes.

22           And that's it.

23           MR. NUFFER: That concludes our presentation.

24           CHAIRPERSON MOULTON-PATTERSON: Thank you.

25           MR. NUFFER: I'd be happy to answer questions.

1               BOARD MEMBER EATON: Could you speak louder the  
2 next time.

3               (Laughter.)

4               CHAIRPERSON MOULTON-PATTERSON: Mr. Medina.

5               BOARD MEMBER MEDINA: Yes, Madam Chair, I move  
6 adoption of Resolution Numbers 2001-383 and 2001-384,  
7 Resolution Numbers 2001-386 through 2001-397, and  
8 Resolution Numbers 2001-399 through 2001-407 to adopt RPPC  
9 compliance agreements as revised for the companies listed  
10 in Agenda Item number 11.

11              CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
12 Medina.

13              BOARD MEMBER PAPARIAN: Second.

14              BOARD MEMBER JONES: I'll second that.

15              CHAIRPERSON MOULTON-PATTERSON: We have two  
16 seconds. Mr. Paparian I think was first, thank you. So  
17 we have a motion by Mr. Medina, seconded by Mr. Paparian  
18 to approve Resolution 2001-383 as read.

19              Please call the roll.

20              SECRETARY FARRELL: Eaton?

21              BOARD MEMBER EATON: Aye.

22              SECRETARY FARRELL: Jones?

23              BOARD MEMBER JONES: Aye.

24              SECRETARY FARRELL: Medina?

25              BOARD MEMBER MEDINA: Aye.

1 SECRETARY FARRELL: Paparian?

2 BOARD MEMBER PAPARIAN: Aye.

3 SECRETARY FARRELL: Roberti?

4 BOARD MEMBER ROBERTI: Aye.

5 SECRETARY FARRELL: Moulton-Patterson?

6 CHAIRPERSON MOULTON-PATTERSON: Aye.

7 As you know, we approved Item number 12, the WRAP  
8 of the year awards, on consent, but I would like to say  
9 thank you to Dorman Steele advisor to Board Member Jones,  
10 and Arturo Aleman, advisor to Board Member Jose Medina for  
11 sitting on the review committee. And I know that took a  
12 lot of work, and we really appreciate the job you did on  
13 the WRAP of the year awards.

14 So we will be taking Item 15 before Item 13, as  
15 it is, the budget item and must proceed in contract  
16 awards.

17 So at this time, I'll turn it over to Ms.  
18 Harbridge-Wright for Terri Jordan.

19 MS. HARBRIDGE-WRIGHT: Good afternoon, Madam  
20 Chair and Members of the board. I'm Blanche  
21 Harbridge-Wright, representing the Administration and  
22 Finance Division.

23 Item 15 is consideration of approval of  
24 consulting and professional services concepts for fiscal  
25 year 2001, 2002 from the Integrated Waste Management

1 Account.

2 Susan Villa from my staff is here to present the  
3 item.

4 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.  
5 Villa.

6 MS. VILLA: Madam Chair and Board Members, I'm  
7 Susan Villa in the Business Administration Office. And I  
8 am here to present the consulting and professional  
9 services allocation item. And the item itself includes  
10 five attachments, and I just wanted to go through those a  
11 little bit before we get into the actual allocation  
12 process.

13 The first three attachments make up the mandatory  
14 or ministerial contracts. These types of contracts are  
15 either administrative in nature, meaning that they are  
16 annually renewed and they prevent a break in service or  
17 they are direct implementation contracts that deal with  
18 the specific program area.

19 The first attachment is the mandatory services  
20 contracts, and then Attachment number 2 is the Recycling  
21 Market Development Zone loan program direct implementation  
22 contracts, and then the third attachment is the solid  
23 waste cleanup direct implementation contracts.

24 The fourth attachment, which we'll be spending  
25 most of our time on today is the actual summary and

1 detailed contract concepts that were submitted by board  
2 staff and board member offices.

3           The agenda item includes recommendations that the  
4 executive staff made, and also the budget subcommittee  
5 made. In the preparation of this agenda item, a total of  
6 \$4,286,000 were submitted in requests, and there is  
7 \$1,850,000 available. A total of which \$2,436,000 needs  
8 to be reduced from the concepts that were submitted. To  
9 assist the Board in the consulting and professional  
10 services allocation process, the executive staff and the  
11 budget subcommittee made recommendations.

12           Executive staff's recommendations are shown in  
13 the first numbered column, and it was representative of  
14 ongoing projects proposed for funding. And then the  
15 second executive staff recommendation column are proposed  
16 projects to fund next if funding was available.

17           The budget subcommittee recommendations  
18 considered the strategic goals when looking at the  
19 concepts. They also included looking at concepts that  
20 included time sensitivities or changes in the concept  
21 submittal from when they were originally submitted. And  
22 they also provided feedback regarding adjustments in  
23 funding levels.

24           Staff recommends Option 1 that the Board consider  
25 the budget subcommittee recommendations. However, the



1 full board has the option to recommend whatever concepts  
2 and funding levels that it desires.

3           And before we actually go into the allocation  
4 discussion, I wanted to note one change. In concept  
5 number 24 the title needs to be changed to read, "Green  
6 Building Contracts With Local Government And State  
7 Agencies."

8           State agencies was always intended to be included  
9 as a part of this contract concept, and it was omitted out  
10 of the title, so we want to note that change in the title  
11 of that concept.

12           And before we start the discussion, I would take  
13 any questions. The Program is here to help address any  
14 detailed questions that may come up.

15           CHAIRPERSON MOULTON-PATTERSON: Mr. Eaton.

16           BOARD MEMBER EATON: Yes. With regard to our  
17 sister agencies, my understanding is do we have a  
18 provision, and this is probably addressed not so much to  
19 admin but to the program. My understanding is that  
20 recently we've had a significant delay in receiving  
21 information pursuant to our contract with the Air  
22 Resources Board from the Support Offices of Environmental  
23 Technology on an issue, is that correct, Mr. Leary, of  
24 over five or six seven, months dealing with an issue that  
25 we as a board had to make and determination on?

1 EXECUTIVE DIRECTOR LEARY: You're going to have  
2 to help me out, Mr. Eaton. It's not ringing a bell with  
3 me.

4 BOARD MEMBER EATON: Well, my understanding is is  
5 that we sought to get some information that we were  
6 required to run through and go out and get. We couldn't  
7 go out and hire other outside, you know, contractors, but  
8 that the Air Resources Board Support Office of  
9 Environmental Technology was supposed to provide us the  
10 information and that it was not forthcoming and it was  
11 delayed six, eight months, and it prevented us, as a  
12 board, from making a decision. And it had to deal with, I  
13 believe, an environmental justice issue or an  
14 environmental indicator.

15 And it was written up in the press and what have  
16 you. And what I'm wondering is do we have the ability in  
17 a situation where we can write into our contracts, even  
18 though they are sister agencies, I don't have a problem  
19 with contracting, and I'm looking for it in my notes here,  
20 wherein they did not provide us with the information in a  
21 timely fashion.

22 So the question is, do we have a provision in our  
23 contracts that requires a delivery date?

24 MS. VILLA: Most of our contracts do, indeed,  
25 include a schedule of deliverables in the contract

1 language. This particular contract, in general, I'd have  
2 to have it specifically to see the details of it.

3 BOARD MEMBER EATON: I'll look for it.

4 CHAIRPERSON MOULTON-PATTERSON: Okay. Well, just  
5 let me know, Mr. Eaton.

6 Mr. Paparian.

7 BOARD MEMBER PAPARIAN: When we're ready, I'm  
8 ready to move the recommendation of the subcommittee.

9 CHAIRPERSON MOULTON-PATTERSON: Okay. I don't  
10 see any other questions?

11 Mr. Jones.

12 BOARD MEMBER JONES: Just on one issue. I  
13 support the subcommittee's work on this.

14 I do know that there is a BCP going forward on  
15 one that Mr. Eaton and I had put forward, and in some  
16 discussions with some of the members, I just would like to  
17 get -- there's \$300,000, Mr. Paparian, left over. I want  
18 to at least talk just a little bit about the concept that  
19 Mr. Eaton and I put forward was to inventory landfill gas  
20 at landfills throughout the State of California for two  
21 reasons.

22 One, to inventory what's available, to look at  
23 the possibilities of either turning that into energy as an  
24 energy source. There is another thing that we need to be  
25 thinking about, and that's what San Diego is doing in Mira

1 Mar, where they're actually pulling gas out of their  
2 system and they're going to turn it, after they clean it  
3 and scrub it, turn it into a fuel to run with their diesel  
4 fuel to get cleaner burning trucks.

5           And if that's not closing the loop, there isn't  
6 one, but we continually talk about the gas issues and this  
7 Board, and we're always talking about the energy issues.  
8 So I think that a scope of work that identifies not only  
9 the inventory out there of what's available, in gas, but  
10 can also categorize for us where some of the single source  
11 uses could be, potential -- you know, potential single  
12 source uses, as well as getting into the grid.

13           And I think that we've got it -- it has been a  
14 huge issue for this Board, and I would like to see that  
15 included on the that list. And I know the reason was that  
16 it needed an RFP and it needed some work for a scope of  
17 work. But I think it's critical to our mission, and I  
18 think it can also be a heck of a tool to be used in  
19 further discussions with the Governor's office and others  
20 on availability of other sources of energy.

21           CHAIRPERSON MOULTON-PATTERSON: What about if we  
22 went ahead and saw how the recommendations of the Budget  
23 Subcommittee went and then there's quite a few dollars and  
24 then we can see if we want to allocate those.

25           BOARD MEMBER PAPARIAN: Yeah. It was my

1 intention to suggest that we send those dollars back to  
2 the subcommittee for review of the various proposals that  
3 are out there. I know that one of the ones that did come  
4 before the Subcommittee that we weren't ready to act on,  
5 we wanted to see some changes to the proposal was related  
6 to environmental justice, there was \$100,000 item, I  
7 think, for environmental justice. And the subcommittee  
8 felt that, perhaps, that needed some work before going  
9 forward with the recommendation.

10 That's the -- I don't know if that's the only  
11 other one I'm aware of, but it's the only other one that  
12 jumps to find that's out there for active consideration by  
13 the subcommittee.

14 CHAIRPERSON MOULTON-PATTERSON: We might be able  
15 to do the \$100,000 for environmental justice and \$200,000  
16 for this --

17 BOARD MEMBER JONES: Cut this down to \$200,000,  
18 that's not a problem.

19 CHAIRPERSON MOULTON-PATTERSON: -- and just have  
20 it done, but I would prefer if we could to move the budget  
21 subcommittee's proposal and then talk about this.

22 However, I apologize there is a public speaker on  
23 this item, and I want to, before we take any action,  
24 invite Colette Marie McLaughlin from the Santa Ana Unified  
25 School District. And I apologize. I'm glad I saw it in

1 time.

2 MS. McLAUGHLIN: Thank you. Madam Chair and  
3 Board Members, I'm Colette Marie McLaughlin from Santa Ana  
4 Unified. I'm a planner there. And I wanted to state that  
5 Santa Ana Unified supports the concept of contract concept  
6 Option number 1 that would include your board being a  
7 partner with a school district in California, and that it  
8 would produce a high performance school as a demonstration  
9 project.

10 The proposed contract concept before you provides  
11 an opportunity to complement the demonstration schools  
12 already being provided by the California Energy  
13 Commission.

14 This proposed demonstration school would provide  
15 a cutting edge model of school -- of waste reduction to  
16 help other districts see how to develop schools that are  
17 energy efficient as well as dispel myths about energy  
18 efficient and resource efficient, and most of all provide  
19 our students with improved learning environments.

20 The California Department of Education is  
21 estimating that there are at least 430 more new schools  
22 needed. These new schools could use your demonstration  
23 project as a model of how to provide schools that would be  
24 environmentally sound and energy efficient.

25 This model would be used to generate data that

1 would dispel entrenched beliefs by some staff members of  
2 many school districts that sustainable development in  
3 schools is expensive and not feasible. Even more  
4 important than that bottom line cost analysis that would  
5 result from dispelling those myths would be that the  
6 demonstration school would provide our students in  
7 California with healthy learning environments that would  
8 integrate resource management and practices that would  
9 protect and benefit all community members and stakeholders  
10 in California.

11 Thank you.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you for  
13 coming.

14 Mr. Paparian?

15 BOARD MEMBER PAPARIAN: Madam Chair, I'd like to  
16 move resolution --

17 BOARD MEMBER EATON: Mr. Paparian If I could just  
18 beg your indulgence.

19 CHAIRPERSON MOULTON-PATTERSON: I'm sorry, Mr.  
20 Eaton.

21 BOARD MEMBER EATON: One question that I have of  
22 you, since you run the subcommittee, and maybe it was  
23 explored, the contract with the law firm of Hodell  
24 \$300,000, according to my notes we already have two  
25 contracts that ran for \$133,000 for each year, until such

1 time as a new staff person was going to be present.

2               So the question that I have, not to your work but  
3 the question that I have is that this contract is for  
4 \$350,000. We have not done any work with RMDZ. If you  
5 remember it was only funded, if I'm not mistaken last  
6 year. We had problems funding it to the tune of two or  
7 three million dollars, and we're going to hear back from  
8 them with regard to whether or not they can sell the  
9 loans. Remember we had that discussion, they were going  
10 to try and sell the loans.

11              So the question that I'm having is not  
12 necessarily is the contract with them, necessary and to  
13 the tune and can we save additional funds that might be  
14 used in other areas that the subcommittee may be looking  
15 at, because as I look at it, and it looks like we have  
16 overlapping contracts. And that the original contract was  
17 only supposed to be until, I believe, that our legal  
18 department got a position.

19              Now, I don't if that ever occurred or not, but  
20 I'm saying that's a large, large contract that, you know,  
21 if they're not going to provide the services and they  
22 wouldn't have had to provide the services last year,  
23 because obviously they couldn't bill us for this year with  
24 the money, I think there's a pot of money there.

25              BOARD MEMBER PAPARIAN: Just to be clear, I did



1 not chair the subcommittee, Chair Moulton-Patterson did.

2 CHAIRPERSON MOULTON-PATTERSON: Well, Is that one  
3 of the mandatory ones that we were told was mandatory?

4 BOARD MEMBER EATON: Well, it's mandatory only in  
5 the sense that you if use it, but it's not mandatory like  
6 what we have where the Department of Finance or Toxics,  
7 which we are -- you know, we have to do. It's mandatory  
8 in the sense that it performs certain services, but those  
9 services haven't been performed nor do I understand are  
10 they going to be performed, given the fact that the state  
11 of the RMDZ funding is still in question as to the amount.

12 MS. VILLA: Mr. Eaton, I think I can address that  
13 in part. The dollar amount shown on the mandatory  
14 services list is a placeholder amount, if we needed to go  
15 up to that amount. But certainly if there is a portion  
16 that can be redirected to the bottom line of the RMDZ  
17 fund, it could be. And my understanding is that full  
18 amount has not been used every year. It's been more to  
19 the tune of \$100,000. The contract itself being 200,000.  
20 That's my understanding. Legal can provide some  
21 additional information.

22 So there would be some bottom line money that  
23 could be redirected to the direct implementation portion  
24 of the RMDZ fund.

25 CHAIRPERSON MOULTON-PATTERSON: Mr. Jones.

1           BOARD MEMBER JONES: Just a follow-up question to  
2 that. Is this dollars that are being put aside to help  
3 due the legal evaluation if the loan portfolio -- if it's  
4 determined that the loan portfolio may be sold, is that --

5           BOARD MEMBER EATON: That's a different contract.

6           BOARD MEMBER JONES: That's different.

7           MS. VILLA: Yes, that's a different contract.

8           BOARD MEMBER JONES: All right.

9           BOARD MEMBER EATON: That's what I'm trying to  
10 get at. We've got a lot of money here that the  
11 subcommittee has been trying to find money for that I  
12 don't know is absolutely necessary. These kind of have  
13 self-generating -- kind of they come up every year. And  
14 yes there are those such as, you know, that we have to pay  
15 the Department of Finance or Audits. But this is one that  
16 was an outside law firm and I don't have any, you know,  
17 beef with them. But I saw the amount, I also saw the fact  
18 that we provided \$133,000 in the years previous, and that  
19 those contracts, I believe, expire June 30th of 2002.

20           That's what it says here, term 12/15/00 to  
21 6/30/02, total contract amount \$200,000. This one is for  
22 350, that would go to 2005 from 2002. So in other words,  
23 you're binding yourself to the tune, you know, right now  
24 that if they decide they can bill \$350,000 and not  
25 provide --

1 MS. VILLA: My understanding of the contract,  
2 they only bill if we utilize their services. We don't pay  
3 them anything unless we've utilized their services for the  
4 loan reviews.

5 CHAIRPERSON MOULTON-PATTERSON: So maybe in  
6 looking at that we could lower that cost, I mean, if you  
7 don't think it's going to be estimated at that.

8 BOARD MEMBER EATON: How much did they bill last  
9 year that we haven't seen and where did that go?

10 MS. VILLA: My understanding, the funding all  
11 stays and remains within the RMDZ fund. I would have to  
12 do some more research budgetarily to find out if it's the  
13 portion that is made available for actual giving of loans  
14 or if it's the administrative portion.

15 BOARD MEMBER EATON: Right. But unfortunately  
16 the RMDZ changed statutorily that no longer are we  
17 required to give \$5 million. It's now become  
18 discretionary, and that was the issue that was raised  
19 before. So at being discretionary, it doesn't have to  
20 stay with the RMDZ. That is something that we, as a  
21 board, now can choose to fund the RMDZ at a level which  
22 you feel is commensurate with the program. And I'm not  
23 saying that it shouldn't be funded or anything, but I'm  
24 just staying that this is one of those areas where before  
25 were locked into a large contract that we don't

1 necessarily have to be in, that the issues that would be  
2 coming up as it relates to loan sale are handled under  
3 different contracts.

4               So there's a pool of money here, and I just think  
5 that before you vote on something that you ought to know  
6 that we ought to have a little more, you know, idea of how  
7 this money would be spent, because it's binding from the  
8 year, at least according to my notes, from 6/30/02, that's  
9 almost eight or nine months from now, correct, into 2005.  
10 I'm not talking about January 1st. So there's a  
11 significant amount of dollars here.

12               BOARD MEMBER PAPARIAN: Madam Chair.

13               CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

14               BOARD MEMBER PAPARIAN: Thank you. I think Mr.  
15 Eaton's points are very well taken. I mean, I had not  
16 heard the term placeholder in connection with items on  
17 them and a mandatory list, and I think he's -- I'm glad he  
18 brought that up, and I think it is something we ought to  
19 be looking into.

20               My motion will have to do with the discretionary  
21 dollars, not the mandatory list. I think we ought to take  
22 a look at some of those mandatory items, take a look at  
23 this one in particular and see what options we have and  
24 where we should go with that.

25               But I think that's a discussion for the future.

1 CHIEF COUNSEL TOBIAS: Madam Chair, may I just  
2 clarify on this contract that it is a mandatory contract  
3 section. It is an existing contract for \$200,000, which  
4 covers this year. So that's the information that I can  
5 contribute to this.

6 BOARD MEMBER PAPARIAN: I think the point though  
7 was that there may be some savings there. And if there  
8 are savings --

9 CHIEF COUNSEL TOBIAS: We have --

10 BOARD MEMBER PAPARIAN: -- the Board perhaps  
11 would have an opportunity --

12 BOARD MEMBER EATON: That contract has already  
13 been funded, your two years. That's already been funded.  
14 So this is not that -- you have an existing contract  
15 that's already been funded. This is a completely new  
16 contract.

17 BOARD MEMBER EATON: According to my notes right  
18 out of page two.

19 STAFF COUNSEL BLEDSOE: Michael Bledsoe for the  
20 legal office. On the list of mandatory contracts, it's  
21 listed as contracts for the year 2001 to 2002. That's the  
22 current year for \$350,000. That number should be  
23 \$200,000. But that's the existing contract that -- we're  
24 not seeking funds for anything beyond an existing  
25 contract.

1 CHIEF COUNSEL TOBIAS: And, generally, those  
2 contracts have been put in at \$200,000.

3 CHAIRPERSON MOULTON-PATTERSON: Yeah, I'm  
4 confused, because I see \$350,000 too. Can we look at  
5 that. I mean definitely we want to find out what the  
6 bottom is.

7 MS. VILLA: I think what we're trying to say is  
8 that we can evaluate that dollar amount and make a  
9 determination based on whatever is left over in last  
10 year's contract and reduce that amount appropriately.  
11 What I was trying to say earlier is that those funds  
12 remain in the Recycling Market Development Account. So it  
13 would be for recycling market development account  
14 activity.

15 CHAIRPERSON MOULTON-PATTERSON: Mr. Paparian.

16 BOARD MEMBER PAPARIAN: Madam Chair, again, I'd  
17 suggest perhaps the budget subcommittee ought to look at  
18 this in conjunction with the staff.

19 I'd like to go forward though and make the motion  
20 for the discretionary consulting and professional services  
21 concepts, the recommendations from the Subcommittee,  
22 therefore I'd like to move Resolution 2001-321 with the  
23 resolved clause reflecting the recommendations of the  
24 budget subcommittee.

25 CHAIRPERSON MOULTON-PATTERSON: And I will second

1 that just to get it on the table, and we can, as you see  
2 in the column, these are the ones that the Budget  
3 Committee recommended, and it was a total of \$281,150.  
4 Did you want to go through each one, you wanted them  
5 listed for --

6 MS. VILLA: The balance that is not allocated in  
7 that is \$281,000.

8 CHAIRPERSON MOULTON-PATTERSON: Thank you.

9 BOARD MEMBER PAPARIAN: The Budget Subcommittee  
10 is recommending \$1,569,000.

11 CHAIRPERSON MOULTON-PATTERSON: Okay, yes, that's  
12 right. Thank you.

13 So we have a motion and a second, please call the  
14 roll.

15 SECRETARY FARRELL: Eaton?

16 BOARD MEMBER EATON: Aye.

17 SECRETARY FARRELL: Jones?

18 BOARD MEMBER JONES: Aye.

19 SECRETARY FARRELL: Medina?

20 BOARD MEMBER MEDINA: Aye.

21 SECRETARY FARRELL: Paparian?

22 BOARD MEMBER PAPARIAN: Aye.

23 SECRETARY FARRELL: Roberti?

24 BOARD MEMBER ROBERTI: Aye.

25 SECRETARY FARRELL: Moulton-Patterson?

1 CHAIRPERSON MOULTON-PATTERSON: Aye.

2 Okay. Now we had said there is a 281,150 left,  
3 how did you want to proceed on that?

4 Did you want to discuss it right now? Do you  
5 want to send it back to the Budget Subcommittee?

6 BOARD MEMBER EATON: Madam Chair, do we know if  
7 the BCPs have been acted on. I know we were supposed to  
8 be hearing from them and --

9 CHAIRPERSON MOULTON-PATTERSON: We might want to  
10 wait till we know.

11 BOARD MEMBER EATON: That's something, if you  
12 want, we can just put off until you met another time, and  
13 see -- I understand that they're suppose to be  
14 forthcoming.

15 CHAIRPERSON MOULTON-PATTERSON: They are, and  
16 it's looking good, but we don't know for sure, at least I  
17 don't. And so I think that would be good. And then we  
18 will bring it back to the full board and take a look at  
19 it.

20 Okay, thank you.

21 That brings us back to Item number 13,  
22 consideration of approval of contract for the multiple  
23 recycled product trade shows.

24 MS. FRIEDMAN: Yes, Madam Chair and Board  
25 Members, Item 13 is consideration of approval of a



1 contractor for the multiple product trade shows, contract  
2 fiscal year 2000 to 2001, contract number IWM-CO118.

3 Jerry Hart will present the item for staff.

4 MR. HART: Good Afternoon, Madam Chair and Board  
5 Members. My name is Jerry Hart. And Item 13 before you  
6 this afternoon is consideration of approval of a  
7 contractor for the multiple recycled product trade shows.  
8 We have gone through --

9 BOARD MEMBER PAPARIAN: Excuse me, Madam Chair,  
10 these guys do a great job and to help moving things, I'd  
11 love to move this resolution if that's all right.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you.

13 BOARD MEMBER PAPARIAN: I'd move resolution  
14 2001-409 related to multiple recycled product trade shows.

15 BOARD MEMBER JONES: I'll second it.

16 CHAIRPERSON MOULTON-PATTERSON: We have a motion  
17 by Mr. Paparian, seconded by Mr. Jones. Let me make sure  
18 we read the right number in, Mr. Eaton taught me that,  
19 always look at the resolution.

20 BOARD MEMBER PAPARIAN: 2001 --

21 CHAIRPERSON MOULTON-PATTERSON: 2001-409,  
22 revised. Please call the roll.

23 SECRETARY FARRELL: Eaton.

24 BOARD MEMBER EATON: Aye.

25 SECRETARY FARRELL: Jones?

1 BOARD MEMBER JONES: Aye.

2 SECRETARY FARRELL: Medina?

3 BOARD MEMBER MEDINA: Aye.

4 SECRETARY FARRELL: Paparian?

5 BOARD MEMBER PAPARIAN: Aye.

6 SECRETARY FARRELL: Roberti?

7 BOARD MEMBER ROBERTI: Aye.

8 SECRETARY FARRELL: Moulton-Patterson?

9 CHAIRPERSON MOULTON-PATTERSON: Aye.

10 Okay that moves us to, and thank you, Mr. Hart,  
11 move us to number 14, consideration of adoption of the  
12 Board's 2001 strategic plan.

13 Mr. Leary.

14 EXECUTIVE DIRECTOR LEARY: Madam Chair, if I  
15 could please, I would like to request the Board's  
16 indulgence and change this agenda item to a discussion  
17 item in respect for the interest of a large group of  
18 stakeholders who have asked for more time. And I think we  
19 can allow them that more time through making this a  
20 discussion item and also bringing back to the Board in a  
21 workshop on November 7th to continue that allowance for  
22 further discussion of some of the particular elements of  
23 the strategic plan. So I am --

24 CHAIRPERSON MOULTON-PATTERSON: I have no problem  
25 with that this special session November 7th.

1 EXECUTIVE DIRECTOR LEARY: Our briefing workshop.

2 CHAIRPERSON MOULTON-PATTERSON: Okay, I just  
3 want to make it was something we had all calendared.

4 EXECUTIVE DIRECTOR LEARY: Yes, our briefing  
5 workshop on November 7th, I think would provide another  
6 opportunity to further discuss some of the concerns that  
7 these stakeholders have raised.

8 CHAIRPERSON MOULTON-PATTERSON: Senator Roberti.

9 BOARD MEMBER ROBERTI: I guess I will go along  
10 with the request, but this means that we are going to  
11 interminably delay this issue, which takes up an awful lot  
12 of time, whether it's beneficial or not I don't know, but  
13 it takes up an awful lot of time.

14 And once again it's a misconception, through  
15 process not by anybody's design, but through process as to  
16 who our stakeholders are. If you look at the list, it's  
17 all the people who can afford lobbyists, afford  
18 representation, afford talking to staff and to members.  
19 And, once again, I don't see one environmental group as a  
20 stakeholder. So that means they just get all our time  
21 interminably delaying something.

22 Because I didn't say this ahead of time, I'm  
23 going to go along, but I think we have to get a reality  
24 check one day as to who our stakeholders are. And our  
25 stakeholders aren't just the people who importune us all

1 the time. Our Stakeholders are people maybe who we should  
2 engage in a little affirmative action, and go out and find  
3 out who they are, and those are environmental groups,  
4 consumer groups, maybe even local governments to some  
5 extent, who do and can afford to come here.

6           Otherwise, I mean every time, I hear the word  
7 stakeholder, I cringe, because it was never -- I mean,  
8 this Board was never set up to have as its stakeholders --  
9 just look at the list, look at the list.

10           And once more the Thursday Group, I have nothing  
11 against the Thursday Group. I'd be asking for a delay too  
12 if I was a representative of one of these bodies, but I  
13 mean it's the Fortune 500 of California, and I have  
14 nothing against them, but at some point we have to have an  
15 idea of what our stakeholders are and who they are, and  
16 that we have to give as much time, including these delays  
17 to groups that just are never here. So I will go along.

18           EXECUTIVE DIRECTOR LEARY: Senator, just in  
19 response to the comment about interminable delay, I've  
20 crafted a letter to the group that you're referring to,  
21 the Thursday Group, acknowledging their request and  
22 suggesting that one option might be to simply bring this  
23 back to the Board in November, which is really only three  
24 weeks. The Board November board meeting comes up early,  
25 and given this opportunity and the opportunity at the

1 workshop, I felt that was certainly plenty, and we intend  
2 to bring this back for adoption at that time November  
3 board meeting in Sacramento.

4 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
5 Leary. And I certainly am going to go along with that,  
6 but I do agree with Senator Roberti. And is anyone from  
7 the Thursday Group here to talk to us today? I mean, this  
8 is the Board adopting the strategic plan.

9 EXECUTIVE DIRECTOR LEARY: I believe they are.

10 CHAIRPERSON MOULTON-PATTERSON: I have Mike  
11 Mohajer's slip on this. I have no other --

12 BOARD MEMBER EATON: You're not part of the  
13 Thursday Group. You're the usual suspects.

14 (Laughter.)

15 MR. LARSON: Madam Chair, George Larson here  
16 representing the American Plastics Council, and they are a  
17 signatory to Thursday group. But I guess the Fortune 500  
18 could be one way to describe that group, but it's made up  
19 primarily of product manufacturers, and it's a group that  
20 was brought together under the California Chamber of  
21 Commerce and the California Manufacturers and Technical  
22 Association.

23 And if I can, first of all, start off with a  
24 positive note that on their behalf, and they are not here,  
25 because in the context of the letter giving them two

1 opportunities to make comments, they felt that that would  
2 be the forum in which we would go into the details of  
3 their issues and this plan.

4           However, to put a little context to how we got  
5 here, the initial mission statement that came out in,  
6 pardon on me for not having the initial dates of the  
7 mission statement, had certain references in it that were  
8 problematic to the manufacturing community such as zero  
9 waste. And I think at the recommendation of one of the  
10 Boards and the mission statement, that was changed to a  
11 sustainable California.

12           And we felt, in this case, that satisfied the  
13 need of being more broad than going with a zero tolerance  
14 threshold. At the time, the document we're looking at now  
15 was distributed, I believe that was September 25th,  
16 subject to correction by Mr. Leery, there were many  
17 specific references in here that caused concern.

18           I can go into them now, or I think we would get a  
19 better insight from the individual companies that feel  
20 that references of goals and tasks in the strategic plan  
21 would be problematic. And we are not on the list of  
22 people who were -- the manufacturing sector is not on that  
23 list, and we would welcome the opportunity to make our  
24 input and hopefully address some concerns.

25           Now, the strategic plan is a very broad document.

1 The issues about which the Thursday Group have some  
2 specific concerns are very narrow on that broad scope, and  
3 I apologize if that delays the process, but we feel that  
4 due process would allow that group to bring in some  
5 specific comments and hopefully have those incorporated  
6 into a final document we could all support.

7 CHAIRPERSON MOULTON-PATTERSON: And I really hope  
8 you would let the Thursday Group know that we'd really  
9 appreciate them coming directly to this Board and trying  
10 to work with us on this.

11 And so I thank you.

12 Mr. Paparian.

13 BOARD MEMBER PAPARIAN: Yeah. Thank you Madam  
14 Chair. I mean I agree with that last statement. I  
15 understand the Thursday Group met with Secretary of Cal  
16 EPA Winston Hickox to ask him to intervene in our  
17 strategic plan, yet never had any direct communication  
18 with me and I doubt that they had direct communication  
19 with other board members as to their concerns about this  
20 strategic plan.

21 Some of the things that the Thursday Group were  
22 concerned about were issues that I am very intimately  
23 involved with, product stewardship in particular.

24 I was very surprised to hear that the product  
25 stewardship issues was taken to Secretary Hickox without,

1 you know, bringing it to me. I've been involved in the  
2 issue. I've been bringing up product stewardship at  
3 almost every board meeting this year.

4 MR. LARSON: May I comment to that, that the  
5 group did meet, not under the title of the entire Thursday  
6 Group, but individual members did meet with Chair  
7 Moulton-Patterson and Bonnie Bruce specifically to address  
8 certain issues in the strategic plan, which as a result of  
9 that meeting, the final document had not been circulated  
10 yet, and the issues that we raised at that meeting  
11 remained and, in fact, were amplified in the final text  
12 which we only saw as of three weeks ago.

13 So there was contact with the Board, and I  
14 apologize if that issue was not brought directly to your  
15 attention, but we did meet with Chair on our concerns in  
16 this strategic plan.

17 BOARD MEMBER PAPARIAN: Yeah. And I did send a  
18 letter to Allen Zeremberg and Jack Stewart last Friday  
19 welcoming the opportunity to talk to them or other  
20 representatives of the Thursday Group about product  
21 stewardship and other issues that I'm involved with, and,  
22 in fact, that I've been involved with members of the  
23 Thursday Group.

24 MR. LARSON: Well, I certainly will convey the  
25 fact that that correspondence went forward, and I'm sure



1 there will be a response directly from both of those  
2 organization, but to get direct representation meeting  
3 with you, I think, is a separate effort that Thursday  
4 Group, individual members if not the majority of, will  
5 direct their attention to you.

6 BOARD MEMBER PAPARIAN: Thank you.

7 CHAIRPERSON MOULTON-PATTERSON: Thank you, Mr.  
8 Larson.

9 So we will be discussing this on November 7th and  
10 taking input.

11 EXECUTIVE DIRECTOR LEARY: Yes, Madam Chair.

12 CHAIRPERSON MOULTON-PATTERSON: Thank you.

13 Thank you Mr. Larson.

14 Mr. Mohajer, had signed up for this one.

15 MR. MOHAJER: Madam Chair and Members of the  
16 Board. My name is Mike Mohajer. I'm representing LA  
17 County Integrated Waste Management Task Force.

18 Senator Roberti, I'm not one of the 500 Fortune,  
19 but I'm one of the 500 unfortunate, one of those cities  
20 and counties that have to do comply with the law and also  
21 be in the front line with the residents an businesses.

22 Before I discuss this issue, this morning the  
23 Vice Chair of the Task Force, Councilwoman Margaret Clark  
24 called me at home and wanted to make sure that I would  
25 relay her message to you that she was apologizing for not

1 being able to attend the meeting today because she's sick,  
2 but that was one of my first duties that I was supposed to  
3 do shall morning and unfortunately the time wasn't right,  
4 so I just want to make sure that I relayed that message.

5 But moving on, we reviewed this proposed plan  
6 again, and we had submitted comments back starting  
7 February 15th of 2001 and a couple of times I spoke on  
8 this issue and unfortunately so far, just the comments  
9 that we had, the concerns that we have that were here  
10 really were not responded to.

11 As you know, the AB 939 really faces the  
12 responsibility for management of solid waste is a joint  
13 responsibility both for the cities and counties as well as  
14 the State.

15 And therefore, the proposed plan has really got  
16 to consider this partnership with local government. And I  
17 do not see any real references to one of the goals that  
18 ought to be identified in this plan.

19 And a couple other things that I had mentioned in  
20 the past that has not really been considered again is the  
21 cost effectiveness. And if you look at throughout the  
22 document, there is not a single reference, word wise, to  
23 economics and phrase wise to cost effectiveness. And that  
24 is really critical because to the economic well-being of  
25 the cities, the counties, as well as the State of

1 California, as we adopt policies, procedures and  
2 guidelines or whatever you have to consider the economical  
3 impact and regulated jurisdictions, which, in this case,  
4 would be the cities and counties.

5 So having said that, hopefully this document is  
6 going to be fine-tuned on November 7th next month and then  
7 maybe that would be something that could be addressed.  
8 Having said that, I probably won't be able to attend the  
9 November 7th meeting and will go from there.

10 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
11 much, Mr. Mohajer, and we'll certainly take that into  
12 consideration on the 7th.

13 Okay, moving on to 16. Who will be giving that  
14 staff report Rubia -- I mean Ms. Packard and we do have  
15 speakers;

16 ASSISTANT DIRECTOR PACKARD: Thank you, Madam  
17 Chair. Rubia Packard with the policy office.

18 I will be presenting Agenda Item 20, which is,  
19 I'm sorry, Agenda Item 16, consideration of and request  
20 for direction on immediate action items to address  
21 environmental justice concerns and board programs. At the  
22 June 19th, 2001 board meeting the Board requested an  
23 agenda item be prepared identifying any actions that could  
24 be taken immediately to address environmental justice  
25 concerns and board programs.

1           This item presents for board consideration those  
2 items identified by the divisions and offices that could  
3 be implemented within the next few months without the need  
4 for statutory or regulatory changes within existing  
5 resources.

6           Attachment 1 identifies those actions. It's a  
7 charts that lists all of the actions that have been  
8 proposed by program staff in each of their areas. Board  
9 staff is currently in the process of identifying the more  
10 long-term complex potential program modifications to  
11 address environmental justice. These are changes that  
12 might require extensive public input as well as statutory  
13 regulatory changes.

14           We hope to bring those to the Board in the near  
15 future. Attachment 1 lists proposed recommendations in  
16 the following areas, grant programs, contracts, loans  
17 education, and education category schools program,  
18 education State agencies, outreach, RMDZ's and awards.

19           The options for the Board include directing staff  
20 to implement the immediate environmental justice action  
21 items identified by staff in Table 1; direct staff to make  
22 revisions to the table identifying other action items and  
23 implement specific action items only; or take no action at  
24 this time.

25           Staff recommends Option 1 that you direct staff

1 to implement the immediate environmental justice action  
2 items identified by staff in Table 1. If you have any  
3 questions I'd be happy to answer them. Program staff or  
4 the deputies and Assistant Directors are here as well to  
5 answer questions about any of their particular areas, if I  
6 can't.

7 Thank you.

8 CHAIRPERSON MOULTON-PATTERSON: Thank you, Ms.  
9 Packard. Any comments or questions before we go to public  
10 testimony?

11 Senator Roberti.

12 BOARD MEMBER ROBERTI: Number 1, much of this  
13 proposal is fine. I am a little concerned that we don't  
14 deal with permitting, and what I would gather is one of  
15 the greater, if not greatest problems that we have is the  
16 question of environmental justice is on the whole question  
17 of permitting, where the permits take place, where the  
18 permits are augmented and things of that nature. So I  
19 would like that to be considered as well.

20 And number two, I would like to reiterate my  
21 concern that the environmental justice program be audited  
22 by an independent agency contracted out through the bid  
23 process. And I have said that on a number of meetings,  
24 and I haven't forgotten it and I want to continue to  
25 emphasize that matter.

1           ASSISTANT DIRECTOR PACKARD: If I could respond  
2 to at least part of that. When we originally sat down and  
3 brainstormed all the areas that were immediate, the  
4 permitting process is very complex and there are many  
5 places where environmental justice could be a concern. So  
6 that was deferred to the second round of analysis, rather  
7 than the immediate action items that were requested by the  
8 Board earlier this year.

9           As we understood that request, it was the things  
10 that we could do immediately without any statutory or  
11 regulatory change that were my favorite phrase, "low  
12 hanging fruit" that could be done right away within our  
13 existing resources and within the work that we do every  
14 day. So that's what this is intended to represent. It  
15 was certainly never intended to represent the more complex  
16 in-depth analysis that my require some extensive public  
17 outreach and input and forums where folks can come in and  
18 tell us if -- you know, this is what we need or please  
19 don't do that or whatever, you know, the comments would  
20 be.

21           So this item was never intended to reflect that.  
22 As I said, we have begun to do that analysis and there are  
23 some areas primarily in the permitting area that we are  
24 starting to look at to see what kind of options are  
25 available and what kind of groups we need to talk to, what

1 kind of regulatory, statutory gaps or necessary changes  
2 might be. So it is our intent to address your concerns,  
3 Senator.

4 CHAIRPERSON MOULTON-PATTERSON: Do we have a time  
5 line for approximately when you'll be getting back to us  
6 on those?

7 ASSISTANT DIRECTOR PACKARD: No, we don't. We're  
8 waiting for adoption of this item before we proceeded with  
9 the in-depth analysis of the rest of the work.

10 CHAIRPERSON MOULTON-PATTERSON: You won't let us  
11 forget will you, Senator Roberti?

12 BOARD MEMBER ROBERTI: No. And I would like to  
13 caution, I don't know what my future holds, but my term is  
14 up the end of next year. And I started on this sort of  
15 the earlier part of last year, just for people's knowledge  
16 what my reference point is.

17 CHAIRPERSON MOULTON-PATTERSON: We'll be looking  
18 for that second phase.

19 ASSISTANT DIRECTOR PACKARD: What we were trying  
20 to do with the second phase was trying to a little bit To  
21 stay in sync with Cal E.P.A. And their environmental  
22 justice efforts and they're putting together the advisory  
23 group and all of that and their public forums as well. We  
24 were going to utilize some of their public forums.  
25 They're public forums have been delayed now until February

1 and March of next year. So we'll try to regroup and redo  
2 our time line and give you some more information about  
3 that.

4 CHAIRPERSON MOULTON-PATTERSON: Okay. Thank you,  
5 Ms. Packard, and we'll go to public comments. Dr. Joseph  
6 Lyou of the California League of Conservation Voters  
7 Education Fund.

8 (Thereupon an overhead presentation was  
9 presented as follows.)

10 DR. LYOU: Thank you. I've handed out to staff a  
11 copy of my presentation for the Board. Madam Chair,  
12 Members of the Board, thank you very much. My name is Joe  
13 Lyou. I'm the Director of Programs at the California  
14 League of Conservation Voters Education Fund.

15 I appreciate the opportunity to be here today and  
16 speak in favor of adopting the proposed resolution and  
17 Option 1 for staff to implement the action items that have  
18 been identified more or less with just some minor changes.

19 I think it's appropriate that the Board, at this  
20 time, is bringing up this resolution and it is the  
21 ten-year anniversary this Saturday of the environmental  
22 justice principles that were signed at the People of Color  
23 summit in Washington D.C.

24 --o0o--

25 DR. LYOU: So I'm going to move along and just go



1 through briefly three items today and talk about what I  
2 see is the key policy and program elements of a successful  
3 environmental justice program, the survey results of a  
4 survey that we sponsored in April of this year that dealt  
5 with both environmental justice and public participation  
6 and some recommendations for dealing with the agenda item  
7 now before you.

8 --o0o--

9 DR. LYOU: I've tried to boil this down to five  
10 things. It's not easy to do. Meaningful public  
11 participation involves a lot of different things; timely  
12 notice; convenient meeting places and times; access to  
13 information; language translation I see some of this  
14 coming up through the proposed action items, not  
15 necessarily all of it, but I think in order to be  
16 successful in your environmental justice program, you'll  
17 need to consider what is meaningful public participation,  
18 how do we go about assuring it.

19 Capacity building and technical assistance is  
20 important for public participation to be successful and to  
21 environmental justice to occur and be achieved through  
22 grants programs, workshops trainings, meetings, informal  
23 and formal, you can build a capacity of communities to be  
24 actively involved in the decisions that are being made.

25 The community based decision making model is one

1 in which I think it's easiest to define an opposition to  
2 the decide, announce, defend model that those of us who  
3 deal with regulatory agencies confront so often.

4 And it is one in which the community is empowered  
5 to have a more effective and influential role in the  
6 decisions that are being made.

7 The resource commitment is very important in  
8 terms of judging how well your environmental justice  
9 program will be implemented. And I think I would  
10 recommend that the budget change proposal go into the  
11 Governor to support the implementation of not only these  
12 action items, but a longer term development of  
13 environmental justice policy and program within the Board.

14 Enforceability is a criterion that I always look  
15 for in what's going on in terms of the policies and  
16 programs. If you don't have an enforceability provision  
17 or accountability factored into your policy and programs,  
18 I think you end up with much less effective program and  
19 policies than otherwise, and I think it's something you  
20 have to pay attention to and identify where you can build  
21 enforceability into your programs.

22 --o0o--

23 DR. LYOU: Our survey was conducted in April of  
24 this year by the Fairbank, Maslin, Modelin and Associates.  
25 We surveyed 800 California voters with an oversample of

1 Latino voters. We found in response to our question on  
2 the priority that should be given to community opinions  
3 and environmental decision making that fully 75 percent of  
4 California voters thought it should be a high priority or  
5 the highest priority.

6           And I think that differs significantly from the  
7 reality when we are making -- when agencies and boards  
8 make decisions about their environmental issues that are  
9 before them. They tend not to consider the community  
10 opinion as either the highest or the highest priority -- a  
11 high priority or the highest priority.

12           The second question we asked had to do with  
13 environmental justice. We actually asked a series of  
14 questions on these types of issues, but these are the two  
15 I'd like to present to you today. We found that 70  
16 percent of voters agreed when we asked them if they agreed  
17 or disagreed with a statement that California officials  
18 are more likely to allow companies that cause pollution to  
19 operate in low-income and minority communities than in  
20 high income and predominantly white neighborhoods.

21           And I think what we're finding here is that the  
22 voters that we surveyed believed that environmental in  
23 justice does exist in California.

24           And, quite frankly, I think it's obvious the  
25 fallout from that that something must be done about it.

1 --o0o--

2 DR. LYOU: Get to some specific things with the  
3 resolution before you. The action items used the term  
4 self certify. And I think it's defined very broadly in  
5 terms of grantees and people receiving loans and other  
6 parts of your programs that they attest to exercising fair  
7 treatment. And I think that you need to direct staff to  
8 decide exactly what it's going to mean in terms of the  
9 criteria for enforcing this.

10 Providing an enforceability mechanism for  
11 assuring compliance with self certification, I think, will  
12 be important in the implementation of this resolution and  
13 the action items.

14 And I think that adding a component that  
15 addresses the issue of community meetings, to the outreach  
16 activities, it's going to take a long time for this Board  
17 and for other boards, ADCs and the offices within the Cal  
18 EPA to establish the relationships necessary and build the  
19 trust with the communities in order to implement an  
20 effective environmental justice program, and I would hope  
21 that you would direct your staff to begin on that process.

22 --o0o--

23 DR. LYOU: There were some very minor changes I  
24 would recommend to the resolution since some time has pad  
25 us by when this resolution was proposed. There have now

1 been four statutes that addressed environmental justice,  
2 not just two. They were mentioned in the resolution, SB  
3 828 and AB 1553 specifically address the issue of  
4 environmental justice and have been signed by the  
5 Governor. I would recommend the Whereas number 1 be  
6 amended to incorporate that.

7           Additionally, Whereas number 3 is now factually  
8 incorrect. SB 838 from Senator Alarcon has changed that  
9 date from January 15th to January 1st. I think these are  
10 the minimum recommended changes in order to make the  
11 resolution factually accurate and appropriate.

12           And Whereas number 7 Romel Pascual is not the  
13 environmental justice coordinator, he is the Assistant  
14 Secretary for Environmental Justice, and I would recommend  
15 that change be made.

16           And that concludes my presentation. Thank you  
17 for the time and opportunity to do talk to you this  
18 afternoon.

19           CHAIRPERSON MOULTON-PATTERSON: Thank you, Dr.  
20 Lyou.

21           We have one more speaker.

22           BOARD MEMBER PAPARIAN: Madam Chair, I just  
23 wanted to thank Dr. Lyou as someone I've worked with for  
24 quite awhile on a number of issues and certainly in a  
25 previous position that he held, I wanted to thank him for

1 taking the time and effort to come out here today and join  
2 us and give us his thoughts on this issue.

3 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
4 much.

5 Luis Cabrales.

6 MR. CABRALES: Thank you Madam Chair and members  
7 of the Board. Thank you very much. My name Luis  
8 Cabrales. I'm Assistant Director of Outreach at the  
9 California League of Conservation Voters. I'm going to be  
10 brief and I'd like to emphasize some of the points that  
11 Dr. Lyou already mentioned.

12 I'd like to express my concern about the growing  
13 need for strong landfill regulation, and due to the  
14 threats these communities of color that surround them, and  
15 the need for community input in decision making. It is  
16 important that the Board adopts stricter rules on  
17 environmental justice, such as landfill siting in  
18 communities of color and increased education programs  
19 among emerging minority communities.

20 Our government agencies must know that there's an  
21 increasing concern about environmental justice issues  
22 among communities of color, hence a lot of potential for  
23 cooperation between these agencies and the community.

24 We strongly believe that communities of color are  
25 no longer disassociated with environment. It has

1 historically been the concept or the idea.

2           And like Dr. Lyou mentioned earlier, our survey  
3 among Los Angeles Latino voters shows that there's a  
4 strong commitment among them to protect the environment.  
5 And this commitment includes support of strong actions to  
6 maintain environmental justice through tough environmental  
7 laws and through strong enforcement of those laws among  
8 other things.

9           However, the limited participation and input by  
10 committee members, for example, in hearings such as  
11 today's, is due perhaps to the lack of outreach or  
12 appropriate outreach in those communities where these  
13 outreach and education is needed the most. And I'm going  
14 to give you an example. I do a lot of outreach and  
15 presentations in community groups, at schools any form of  
16 gathering unofficial gathering.

17           When I talk to, for example, monolingual spanish  
18 speaking community members, I ask the question what do you  
19 guys know about the environment, in this case,  
20 medioambiental, which is the word for environment in  
21 spanish. Community Members don't really find an  
22 association. The first thing that pops into their mind is  
23 the mountains, the trees, the ocean.

24           However, when I bring up to their attention, well  
25 many of you have children who have asthma how many of you

1 would rather buy bottled or filtered water than drink tap  
2 water? Everybody raises their hand.

3 And once they find the relation between  
4 environment and health, everybody is aware that there are  
5 many threats in the environment in communities where they  
6 live.

7 Now, we understand that outreach is not an easy  
8 issue especially when there are cultural and social  
9 barriers. However, I encourage you to work with community  
10 organizations, such as the California League of  
11 Conservation Voters to work with the community to increase  
12 its outreach in the community, and, hence, increase their  
13 participation so they can come over and participate in  
14 meetings like this, and they can become a part of the  
15 decision-making process.

16 Thank you very much.

17 CHAIRPERSON MOULTON-PATTERSON: Thank you very  
18 much for being here.

19 Mr. Medina.

20 BOARD MEMBER MEDINA: Madam Chair, I won't go  
21 into all the necessity for addressing environmental  
22 justice concerns. I've done that in previous meetings. I  
23 would, and I do see the, urgency, and that's why I would  
24 like to move Resolution 2001-424 with the changes that  
25 were recommended.



1               Before I do so, however, I did want to make note  
2   that the California Department of Transportation, CalTrans  
3   in September came out with an environmental justice  
4   demonstration grant. And I know that in their strategic  
5   planning, they made note also of the disparate impact that  
6   roads and highways had had on minority and disadvantaged  
7   communities in the past.

8               So I'm glad to see that CalTrans has put their  
9   money where their mouth is and have made available a total  
10  of \$3 million for projects in fiscal year 2001/2002  
11  related to environmental justice.

12              So I'd like to move Resolution 2001-424,  
13  consideration of and request for direction on immediate  
14  action items to address environmental justice concerns in  
15  Integrated Waste Management Board programs.

16              BOARD MEMBER PAPARIAN: Second.

17              CHAIRPERSON MOULTON-PATTERSON: Thank you. We  
18  have a motion by Mr. Medina, seconded by Mr. Paparian to  
19  approve Resolution 2001-424.

20              Would you please call the roll.

21              SECRETARY FARRELL: Eaton?

22              BOARD MEMBER EATON: Aye.

23              SECRETARY FARRELL: Jones?

24              BOARD MEMBER JONES: Aye.

25              SECRETARY FARRELL: Medina?

1 BOARD MEMBER MEDINA: Aye.

2 SECRETARY FARRELL: Paparian?

3 BOARD MEMBER PAPARIAN: Aye.

4 SECRETARY FARRELL: Roberti?

5 BOARD MEMBER ROBERTI: Aye.

6 SECRETARY FARRELL: Moulton-Patterson?

7 CHAIRPERSON MOULTON-PATTERSON: Aye.

8 Thank you. This brings us to the end of our  
9 first day of our meeting and tomorrow we'll be back here  
10 at 9:30 and starting with Item number 18.

11 Thank you very much for your help.

12 (Thereupon the meeting was recessed at  
13 4:55 p.m. until Wednesday, October 24  
14 at 9:30 a.m.)

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